Ukraine Recovery Conference

28-29 January 2027 - Tallinn, Estonia

UKRAINE RECOVERY CONFERENCE 2027

GENERAL CONCEPT NOTE

Led by Estonia and Ukraine, co-organised by the Nordic-Baltic Eight (NB8)

TALLINN, ESTONIA | 28-29 JANUARY 2027

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Ukraine has shown, throughout the years of unjustified russian aggression, incredible resilience and determination. In the face of immense destruction and human suffering, the country has not only defended itself with smart and innovative solutions on the battlefield, but has also continued to advance reforms and use innovation in state transformation.

Ukraine Recovery Conference (URC) 2027 will take place in Tallinn, Estonia on 28-29 January 2027, with 27 January designated as a zero-day. By bringing together Ukraine's international partners, the event will reinforce existing commitments, mobilise new support and help translate these efforts into a faster and more coordinated recovery.

The Conference will take place at a moment when international solidarity is needed more than ever, as January will be one of the most challenging periods for Ukraine's resilience, with the energy system, critical infrastructure and communities coming under maximum strain. This is why URC27 will carry particular significance – and will mean not only recovery, but also and above all **resilience for Ukraine.** Therefore, the conference will serve as a platform to consolidate international support, focusing on the emergency assistance needed to get through the winter, and to align partners' efforts around the most urgent needs. URC will be focused on practical outcomes: concrete commitments, rapid-response mechanisms and investments that strengthen Ukraine's resilience today and lay the foundation for its long-term recovery and development.

In the meantime, Ukraine is continuing rebuilding homes, schools, hospitals, energy systems and communities, while driving state transformation, economic renewal and progress towards its European future. This experience shows that Ukraine's recovery and reconstruction cannot wait: they are already under way and must continue now. Co-hosted by Estonia and Ukraine, URC27 will align Ukraine's priorities, Estonia's expertise and the **collective strength of the NB8** to support a resilient recovery and thorough reforms with a view to Ukraine's accession to the European Union.

Estonia's role as co-host is grounded in a strong and tangible track record. Since 2022, Estonia's contribution to Ukraine's defence and reconstruction has exceeded 3% of its GDP. As a small state, making an outsized contribution, Estonia is well placed to lead a **recovery conference defined by substance rather than scale.**

NB8 STRENGTH

The NB8 – Estonia, Denmark, Finland, Iceland, Latvia, Lithuania, Norway, and Sweden – will contribute high-level political engagement, lead selected preparatory, side and post-events and mobilise businesses in support of Ukraine's priorities across the five dimensions and four platforms. **Since 2022, the NB8 has delivered more than EUR 42 billion** in combined military, financial and humanitarian support to Ukraine, accounting for roughly one-third of total international assistance – a ratio unmatched by any other sub-regional grouping.

FROM GDAŃSK TO TALLINN AND BEYOND

URC27 will take place across three venues in the heart of Tallinn and will carry forward the **five dimensions established** in Gdańsk. These will be sharpened by Ukraine's most pressing needs, while also reflecting Estonia's distinctive experience in digital state-building, cyber defence and locally owned reconstruction. Strong focus will be given to energy resilience, infrastructure recovery, civil society and better donor coordination through **relevant platforms**.

The road from Gdańsk to Tallinn will build momentum through close coordination with previous URC co-hosts and the **Ukraine Donor Platform**, with the aim of delivering concrete outcomes. URC27 priorities will be **mainstreamed** through **relevant NB8 and wider international events** in the lead-up to the conference. Where appropriate, post-conference events may be organised in Brussels, Kyiv and beyond to monitor follow-up and support the delivery of commitments.

FRAMEWORK

URC27 will reflect the urgency of the moment in which the conference takes place, amid one of the most challenging winters Ukraine has faced. To support Ukraine's survival along with transformative recovery and modernization, the conference will build on previous URC commitments and existing initiatives, with a strong focus on implementation. It will be **action-oriented and deliberately targeted**, adding value where Estonia, the Nordic-Baltic region and the wider international community can make the greatest practical contribution. The programme will retain sufficient flexibility to reflect Ukraine's situation as of January 2027.

A common discipline will guide all dimensions of the conference: each will **begin from a concrete Ukrainian priority**, **draw on practical NB8 expertise** and aim to **end with a clear next step**.

ENVISAGED OUTCOME

URC27's operating message is intentionally modest in scale but ambitious in effect. Estonia and the NB8 – small states with lean administrations and strong hands-on delivery experience – exemplify this approach, showing how **significant results can be achieved through small, well-executed steps**. URC27 should result in a **shared understanding of Ukraine's recovery priorities and the respective roles of international partners**, underpinned by concrete partnerships and flagship agreements, supported by credible commitments and clear follow-up mechanisms.

5+4: DIMENSIONS AND PLATFORMS

1 BUSINESS, INNOVATION & GREEN GROWTH DIMENSION

Focuses on turning Ukraine's business potential into a concrete pipeline of partnerships, investment and company-to-company cooperation. Key topics include private capital, war-risk insurance, privatisation, value-added industries including creative industries, innovation and resilient digital technologies. A **Business and Innovation Fair** would support project pitching, a recovery/project wall and direct matchmaking. It will promote environmentally sustainable business practices, including green investment and resource-efficient production, as an integral part of Ukraine's economic recovery.

2 HUMAN CAPITAL & SOCIAL RESILIENCE DIMENSION

Centres on sustainable welfare systems, education, skills and pathways to employment, research, digital transformation, cultural and societal resilience. Particular attention is given to barrier-free recovery, veterans' affairs and the role of human capital in Ukraine's long-term recovery.

3 LOCAL AND REGIONAL DIMENSION

Strengthens regions and municipalities as strategic actors in reconstruction. It covers local institutional capacity, resilient communities, high-quality living environment and spatial planning and local economies, while also promoting investable projects, knowledge transfer and long-term partnerships in the framework of recovery.

4

EU INTEGRATION & REFORM DIMENSION

Frames recovery and reforms as a driver of Ukraine's EU accession. Main themes include rule of law, anti-corruption, public administration reform, digital governance and alignment with EU standards, with practical steps to mainstream deeper EU integration across recovery efforts.

5

SECURITY, DEFENCE & CYBER RESILIENCE DIMENSION

Addresses recovery-relevant security aspects, including defence-industrial cooperation, EU funding opportunities, wartime innovation, cyber security, safe shelters, cultural resilience and civilian demining as enabling conditions for recovery and development.

Complementary to the five dimensions, **dedicated platforms and fora will cover**:

1)

INFRASTRUCTURE PLATFORM

Expectation, coordination and sector reform in areas such as environmental protection, water management, mobility and maritime sectors within the **Infrastructure Platform**.

2)

ENERGY PLATFORM

Given the scale of the winter energy challenges caused by russia's aggression, the **Energy Platform is elevated as the conference's signature platform**. It will provide a forum for mobilizing support for Ukraine's immediate energy needs – including emergency equipment and repair capacity – as well as longer-term investment and the development of a more decentralised and resilient heating and power system. A meeting of the Energy Ramstein – the G7+ Ukraine Energy Coordination Group – is also envisaged in Tallinn on the margins of URC27, providing partners with an additional opportunity to discuss continued support for Ukraine's energy resilience.

3)

UKRAINE DONOR PLATFORM

Strengthening donor coordination and financing alignment within the **Ukraine Donor Platform** with a view to supporting Ukraine's immediate financing needs as well as its long-term economic recovery and reconstruction across a wide range of sectors, in line with its European path; UDP ministerial and steering committee meetings will be convened.

4)

CIVIL SOCIETY FORUM

Ensuring civil-society participation and accountability within the **Civil Society Forum**.

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