

**ELEVENTH LEGISLATURE
OF THE
CHEYENNE AND ARAPAHO TRIBES
SPECIAL SESSION
JULY 2, 2026
CONCHO, OK**

RESOLUTION: A Resolution to Authorize and support the USDOT Annual Combating Human Trafficking in Transportation Impact Award Grant Application pursuant to USDOT Docket Number DOT-OST-2024-0127 (15 USC 3719).

RESOLUTION NO: 11L-SS-2026-0702-008
DATE INTRODUCED: June 26, 2026
SPONSOR: Kendricks Sleeper, District A2
CO-SPONSOR: Rector Candy, District A4

SUBJECT: A Resolution to Authorize and support the USDOT Annual Combating Human Trafficking in Transportation Impact Award Grant Application pursuant to USDOT Docket Number DOT-OST-2024-0127 (15 USC 3719).

WHEREAS: The Cheyenne and Arapaho Tribes are duly recognized by the United States Secretary of the Interior as a self-governing, Sovereign Nation, that is a federally recognized Indian Tribe with all rights, privileges, and powers attended thereto as a sovereign government under a constitution approved by the Secretary of Interior; and

WHEREAS: Article VI, Section 5(a) of the Constitution provides that the Legislative power shall be vested in the Legislature, which includes the powers to make laws and resolutions in accordance with the Constitution which are necessary and proper for the good of the Tribes; and

WHEREAS: The Department of Transportation, in an effort to improve safety among Tribal Members and the general public, identifies the need to develop a campaign to help stop human trafficking; and

WHEREAS: The Department of Transportation identifies the Transportation Safety Program to have the most experience and proven technical capacity in which to develop impactful campaign messages and ensure community outreach activities as an effective strategy that promotes awareness and educates the public as a counter-trafficking tool; and,

WHEREAS: The Cheyenne and Arapaho Transportation Safety Program (CATSP), through the development of the *“Safe Message, Save Lives: Cheyenne Arapaho Tribes Campaign Against Human Trafficking in Transportation”* grant identifies an

initiative to increase training, raise awareness among transportation stakeholders, and develop prevention method to decrease the number trafficked individuals; and,

WHEREAS: The Transportation Safety Program identifies the need for funds to develop and issue public service announcements as a campaign that contributes to the fight against human trafficking in the transportation industry; and,

WHEREAS: The United States Department of Transportation (USDOT) Solicitation for Annual Combating Human Trafficking in Transportation Impact Award, as authorized under Docket Number DOT-OST-2024-0127, provides funding to assist in developing and implementing impactful and innovative campaign projects to help stop human trafficking; and,

NOW THEREFORE BE IT RESOLVED that the Eleventh Legislature of the Cheyenne and Arapaho Tribe, pursuant to its Constitutional authority, hereby supports and authorizes the USDOT Annual Combating Human Trafficking in Transportation Impact Award Grant Application "*Safe Message, Save Lives: Cheyenne Arapaho Tribes Campaign Against Human Trafficking in Transportation*" for funding assistance to combat human trafficking.

NOW THEREFORE BE IT FINALLY RESOLVED that the Governor, is authorized to sign all related documents for the USDOT Combating Human Trafficking in Transportation Impact Award Grant Application.



Kendricks Sleeper
Speaker of the Eleventh Legislature
Cheyenne and Arapaho Tribes



ATTEST:

I, Jodi White Buffalo, Legislative Clerk, hereby certify that the foregoing is a True and Accurate Copy of the Original Resolution No. 11L-SS-2026-0702-008 which was acted upon by the Legislature of the Cheyenne and Arapaho Tribes in a Special Session of the Eleventh Legislature, by a roll call vote on the 2nd day of July 2026.

VOTE RECORD:

DISTRICT	LEGISLATOR	YES	NO	ABSTAIN	ABSENT
A1	Pamela Sutton	✓			
A2	Kendricks Sleeper	✓			
A3	Travis Ruiz	✓			
A4	Rector Candy	✓			
C1	Bruce Whiteman, Jr.	✓			
C2	Milan Roman Nose, Jr.				✓
C3	Thomas Trout	✓			
C4	Mariah Youngbull	✓			
TOTAL		7			1
Passes (X) Fails () Tabled () Allowed to Die () No Action ()					

Pursuant to Article VI, Section 5, subsection (a) of the Tribes Constitution reads in part: "Tie votes in the Legislature shall be decided by the Governor."

		YES	NO	ABSENT
Governor	Reggie Wassana			


Jodi White Buffalo, Legislative Clerk

Eleventh Legislature, Cheyenne and Arapaho Tribes



ATTEST:

Pursuant to Article VI, Section 7, subsection (a)(iv) of the Tribes Constitution reads in part: "All Bills passed by the Legislature shall be presented to the Governor for signature or veto. All laws shall take effect thirty days after signature by the Governor or veto override by the Legislature unless any Member of the Tribes submits to the Coordinator of the Office of Tribal Council a petition signed by at least one hundred fifty Members of the Tribal Council seeking to repeal the law or resolution at the next Tribal Council meeting. If the Tribal Council fails to repeal such law or resolution at the next Tribal Council where the matter has been properly placed on the agenda for the Tribal Council meeting, such law or resolution shall become effective immediately."

Pursuant to Article VII, Section 4, subsection (g) of the Tribes Constitution reads: "The Governor shall have the power to sign any enactment passed by the Legislature into law or to veto any enactment passed by the Legislature within ten days of passage with a written explanation of any objections; and if the Governor takes no action within ten days, then the enactment shall become law in accordance with this Constitution."

{ ☒ } APPROVED

{ ☐ } VETOED: Attachment ____; Governor's written explanation of any objections.

On the 2nd day of July, 2026.


Reggie Wassana, Governor
Cheyenne and Arapaho Tribes



TRANSMITTAL OF DOCUMENTS:

From the Legislative Branch to the Office of Records Management

ATTEST:

Pursuant to Article VI, Section 7, subsection (a)(v), of the Tribes Constitution reads, "The Office of Records Management shall compile all Laws and Resolutions into a comprehensive Code in an orderly manner that shall be published annually."

Office of Records Management Staff, hereby certify that the foregoing is a True and Accurate Original Resolution No. 11L-SS-2026-0702-008.

Space below is reserved for Stamp:

Received (Date) Office of Record Management



Signature: Cheryl Blind
Print Name: Cheryl Blind
Title: Director
Date: 7/10/2026

Office of Records Management
Department of Administration, Executive Branch
Cheyenne and Arapaho Tribes

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**Safe Message, Save Lives; Chayenne and Arapaho Tribes  
Campaign Against Human Trafficking in Transportation Grant Application**

**1. ENTITY**

Transportation Safety Program – Department of Transportation – Cheyenne and Arapaho Tribes

**2. POINT OF CONTACT**

Ms. Anita Pawnee, Safety Coordinator; P: 405-422-7778; E: [apawnee@cheyenneandarapaho-nsn.gov](mailto:apawnee@cheyenneandarapaho-nsn.gov);  
[Tsp@cheyenneandarapaho-nsn.gov](mailto:Tsp@cheyenneandarapaho-nsn.gov); [cadot@cheyenneandarapaho-nsn.gov](mailto:cadot@cheyenneandarapaho-nsn.gov)

URL: [www.cheyenneandarapaho-nsn.gov/transportation/transportation-safety](http://www.cheyenneandarapaho-nsn.gov/transportation/transportation-safety)

Mailing Address: P.O. Box 137, Concho, Oklahoma 73022

**3. TYPE**

Tribal

**4. MODE(S)**

Bus (Transit), Highways and Roadways, Transit, and Transportation Safety

**5. ACCESS**

*Will the outputs of the proposal/project remain free for beneficiaries?*

**Yes**

**6. ELIGIBILITY STATEMENT**

The Cheyenne and Arapaho Tribes are a federally recognized tribal nation<sup>1</sup>. Our capacity to administrate a grant of this magnitude is well documented. The Cheyenne and Arapaho Department of Transportation has overseen various grants in the last eight years and hold the administrative policies and financial aptitude to implement awards.

**7. BACKGROUND**

**600 WORDS**

*Provide a brief background regarding the submitting organization(s) or individual(s) with an emphasis on:*

*A) Counter-trafficking expertise*

*B) Expertise relevant to your proposal/project*

*Where applicable, include the number and type of stakeholders served, the number and type of participants trained, etc.*

The Cheyenne and Arapaho Transportation Safety Program (CATSP) is committed to reducing the risk of deaths/serious injuries that occur within and adjacent to the Tribes' Reservation Boundary; and enhance/improve the safety of our tribal communities through impactful campaigns that promote education and raise awareness about state, local, and tribal laws. Coordinating with the National Highway Traffic Safety Administration (NHTSA), CATSP brings together awareness and education to issues regarding risky driving behaviors such as speeding, impaired driving, distracted driving, the importance of child

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<sup>1</sup> 25 CFR, Indian Entities Recognized by and Eligible To Receive Services From the United States Bureau of Indian Affairs

protective seats, and seatbelt usage.

CATSP showcases the commitment to safety by offering essential resources through community outreach which amplifies safety campaigns like “Be Safe, Be Seen” and “Drive Sober or Get Pulled Over”. CATSP also offers interactive safety courses (Defensive Driving and Alive @ 25 Courses) to educate Tribal members about traffic laws and universal driving challenges to empower individuals to make safer choices on the road. CATSP successfully reached 1,460 individuals in 2024<sup>2</sup> and increased to 2,251 individuals in 2025<sup>3</sup> through our various campaigns and safety events. Furthermore, our commitment to safety shines through management of the Bureau of Indian Affairs’ (BIA) Indian Highway Safety Program (IHSP) Occupant Protection (OP) grant that allows us to distribute car seats to families within our communities. The \$5,000 grant ensures that the distribution of infant, convertible, and booster type safety seats further improves safety within our communities.

CATSP collaborated with the Cheyenne and Arapaho Missing and Murdered Indigenous Peoples (MMIP) Chapter, an advocacy group, to further promote awareness on the prevention of missing, murdered, and/or trafficked individuals within our communities. CATSP and CAMMIP held a Human Trafficking presentation in 2024 that reached a total of 157 participants. According to the most current data<sup>4</sup>, the CAMMIP determined that within Tribal jurisdiction, there is a total of 41 MMIP cases (11 missing cases and 30 murder cases). In 2024, there were 11 missing cases, 4 murder cases, and 5 domestic violence cases recorded (4 of those cases involved human trafficking). Further, CATSP collaborated with the Tribal Transit Program to ensure effective and updated human trafficking trainings for all Transit drivers that deal directly with Tribal members and the general public. Transit conducts regular staff meetings to ensure recognition and reporting of all possible instances of human trafficking; as well as attended the Rolling Oklahoma Classroom (ROC) training on human trafficking on 01/19/2024 and the Human Trafficking panel held at the National Transportation in Indian Country Conference (NTICC) on 09/24/2025. In addition, all Transit drivers have successfully completed the Transit and Human Trafficking (Busing on the Lookout) Certification issued through the Oklahoma Rural Transportation Assistance Program (RTAP). In total, 13 Transit employees attended either staff meetings or trainings, and commit to continual education on human trafficking to further improve safety within our communities. This aligns with our mission to significantly reduce injuries and fatalities, thus creating a safer environment for everyone.

CATSP expanded on our safety campaigns by adding the impactful “Stop Human Trafficking” as an initiative to align with our goals. CATSP has distributed 986 educational materials<sup>5</sup>, like those provided by DHS’s “Blue Campaign” and USDOT’s “Stop Human Trafficking”, at Tribal facilities and community outreach events to raise awareness and educate on the dangers of human trafficking. Through these efforts, we have proven experience and technical capacity to initiate, implement, and administer campaigns of various magnitudes. By reviewing the department’s organizational chart<sup>5</sup>, it is evident that we are structured to promulgate the most effective ability to manage federal funds while administering direct services.

## **8. PARTNERS**

### **600 WORDS**

*If applicable, provide a brief background for each partner who will be engaged in the proposal/project development and/or implementation with an emphasis on:*

*A) Counter-trafficking expertise*

*B) Expertise relevant to your proposal/project*

*Where applicable, include the number and type of stakeholders served, the number and type of participants trained, etc.*

**NOTE:** Partnerships necessary for proposal/project development and/or implementation must be secured

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<sup>2</sup> CATSP 2024 Event/Activities Log

<sup>3</sup> CATSP 2025 Participation Log

<sup>4</sup> CAMMIP Chapter 2024 Report

<sup>5</sup> 2025 CADOT Organizational Chart

prior to submission.

The CATSP plans to collaborate with CAMMIP Chapter to network with The Dragonfly Home, the only state-certified nonprofit organization dedicated to supporting survivors of human trafficking for crisis intervention, advocacy, and transitional housing, for input from human trafficking survivors as they have victim's advocates that assist with post trafficking victim care. The Tribes' Department of Education's Youth Council is made up of Tribal youth that aims to encourage participation of the new generation to attend Tribal events and activities to ensure their voices are heard. We plan to collaborate with the Youth council to further encourage youth participation by creating slogans, artwork, and logos aimed at stopping Human Trafficking. The Tribes' Department of Culture and Language, which is tasked with preserving Cheyenne and Arapaho culture and language, will be relied on to create and incorporate cultural values within our Human Trafficking campaign. Cheyenne and Arapaho Productions (CAP) is responsible for capturing video footage of Tribal events. We plan to collaborate with CAP by producing public service announcements in audio and video formats that align with materials specific to combating human trafficking. CATSP also has a goal to network with the Tribes' Department of Health to ensure daily posting of the CATSP's Combating Human Trafficking campaign video to further educate visitors to three Indian Health Service (IHS) facilities. CATSP will issue public service announcements through the *Tribal Tribune*, a bi-monthly Tribal newspaper, in which the campaign message will be a ¼ page printed format. CATSP will work with the Communication Officer situated within the Tribes' Executive Office (supported by Tribal Resolution<sup>6</sup>) to ensure campaign messages are broadcasted on the Tribes' website and social media outlets. The Tribes' Department of Treasury is responsible for ensuring all Tribal programs and departments adhere to the Tribes Financial Management Policies<sup>7</sup> and is organized in a manner to ensure effectiveness (refer to the 2021 Treasury Organizational Chart<sup>8</sup>). CATSP will work closely with the Department of Treasury to establish a fund account specifically to manage any grants funds received, awarded, and/or allocated toward the campaign project. The Bureau of Indian Affairs (BIA) is responsible for law enforcement within the Tribal Reservation. CATSP plans to collaborate with BIA by promoting their local resource phone line to collect tips that are related to Human Trafficking and MMIP. Furthermore, CATSP will collaborate with the Tribes' Roads Program within the Department of Transportation to install posts and panels that will serve as billboards at each designated location<sup>9</sup> along the most traveled roads and access the highest traveled corridors. The CATSP will submit resolutions through the Tribes' legislative body to secure the necessary right of way in which to place billboards on Tribal lands located adjacent to major State highway systems, local corridors, and other high trafficked passageways. The Cheyenne and Arapaho Tribal Transit (CATT) Program, within the Tribes' Department of Transportation, is tasked with the transport of the public and Tribal members to and from destinations through the on-demand service and fixed route's services. CATSP will collaborate with CATT by distributing our Human Trafficking campaign fliers, brochures, posters, stickers and other printed materials to patrons on public transit buses to further promote awareness to the traveling public. Lastly, CATSP will continue to use past connections with stakeholders<sup>10</sup> to network and extend outreach activities by sharing printed campaign items thereby creating a more impactful distribution and saturation of human trafficking countermeasures.

## **9. TITLE**

Safe Message, Safe Lives; Cheyenne and Arapaho Tribes Campaign Against Human Trafficking in Transportation

## **10. SUMMARY**

*(1-2 sentences)*

*A high-level summary of the proposal/project including all deliverable(s), and whether it will focus on labor trafficking, sex trafficking, or both.*

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<sup>6</sup> Draft Tribal Supportive Resolution

<sup>7</sup> Accounting and Finance Manual

<sup>8</sup> 2021 Treasury Organizational Chart

<sup>9</sup> C&A Map of Billboard Sites

<sup>10</sup> 2025 Stakeholder's List, CADOT TSP

The Cheyenne and Arapaho Transportation Safety Program (CATSP) will create an impactful, effective, innovative, and educational campaign to combat human trafficking, focused on both sex and labor trafficking, that will complement existing counter-trafficking efforts and foster collaboration across multiple agencies, as well as leverage our unique capacity in transportation safety infrastructure. CATSP will ensure that a Survivor Advisory Committee is established, 500 comprehensive toolkits are developed/distributed, 2 training sessions are conducted, a public awareness campaign (human trafficking initiative) is developed, design and construction of 8 billboards on Tribal lands, and placement of the National Human Trafficking hotline sticker is posted in all Tribal facility restrooms.

## 11. FOCUS AREA(s)

*Proposals may address one or more of the following DOT Advisory Committee on Human Trafficking elements of a comprehensive approach to counter-trafficking. Please indicate which of the following elements the concept addresses:*

Leadership & Funding  
Policies & Reporting  
Partnerships  
Training & Awareness  
Research, Data, & Information-Sharing  
Victim & Survivor Support  
None of the above  
**All of the above**

## 12. ANTICIPATED BENEFICIARIES

### **4000 CHARACTERS**

*Identify the anticipated beneficiaries.*

The anticipated beneficiaries of the “*Safe Message, Save Lives: Cheyenne and Arapaho Tribes Campaign Against Human Trafficking in Transportation*” will include Human Trafficking survivors and victims, averted Human Trafficking survivors, the general public (through awareness campaigns), Transportation professionals (drivers, dispatchers, and maintenance personnel), Law enforcement agencies, as well as Tribal employees, children, adolescents, and young adults. Through placement of campaign messages in public access facilities such as Indian Health Services (IHS), Tribal Travel Facilities, gas stations, convenience stores, Tribal casinos, transit buses, and billboards along State Highways, the beneficiaries are too numerous to track or log. However, through average daily traffic counts (ADTs), visual counts, ridership data collected by Transit, and other visitor logs, the CATSP anticipates the “*Safe Message, Save Lives: Cheyenne and Arapaho Tribes Campaign Against Human Trafficking in Transportation*” will reach hundreds of people daily and that the benefit will have a strong impact. Should the CATSP be awarded grant funds to support the campaign, the CATSP does plan to implement measures to collect data specific to identify the number of beneficiaries on an annual basis.

## 13. DESCRIPTION

### **4000 CHARACTERS**

*Provide a comprehensive overview of the proposal/project. Ensure that each deliverable is supported by a description of how it will be developed and implemented. If supporting statistics are included, ensure the citations reference the original source (official or peer reviewed).*

The Cheyenne and Arapaho Transportation Safety Program (CATSP) is committed to launching a dynamic and targeted campaign in the heart of America. In 2023, the World Population Review determined that 68 Human Trafficking cases and 138 Human Trafficking victims were identified within Oklahoma borders.

Oklahoma has seen an increase in cases and victims in 2024, rising to 125 cases and 210 victims identified<sup>11</sup>. With the rise in Human Trafficking cases and victims, “*Safe Message, Save Lives*” will focus on establishing a Survivor Advisory Committee by collaborating with The Dragonfly Home for input from survivors and those who adverted an attack. We will develop and distribute 500 comprehensive toolkits, including resources, supportive services, and trauma information at community outreach events, to stakeholders and local law enforcement. We will conduct 2 training sessions and workshops for tribal members/employees, stakeholders, and law enforcement agencies, including the Bureau of Indian Affairs (BIA). We will launch a public awareness campaign using social media, public service announcements (PSA’s), and community outreach—no less than 1 post every two months with an anti-human trafficking message. We will collaborate with the Tribes’ publication, Tribal Tribune Newspaper, to issue an anti-human trafficking PSA at no less than six (6) times over 12 months. We will work with Lucky Star Casino, who sees an average weekly visitor count of 48,957<sup>12</sup> guests per week across all casinos, located within the Tribes’ Reservation, to issue the same anti-human trafficking PSA on their digital advertising board at no less than twelve (12) times over 12 months. We will purchase and construct eight (8) billboards at Tribal locations adjacent to major highways, such as I-40 and Hwy-81, who see an average daily traffic (ADT) count of 42,100 (I-40) and 11,400 (Hwy-81)<sup>13</sup> at their intersection according to the Oklahoma Department of Transportation (ODOT) 2018 Annual Average Daily Traffic (AADT) statistics, to help increase education and awareness to the traveling public as well as secure any necessary right-of-way. To increase awareness, CATSP conducted a research survey of 47 Tribal facility restrooms that directly serve Tribal members for placement of the National Human Trafficking Hotline sticker in the facility restroom stalls. Out of the 47 Tribal facilities assessed, we found only 11% of Tribal facilities had some type of Human Trafficking sticker placed within either women’s restrooms or stalls, or unisex stalls<sup>14</sup>. We will work with the Tribe’s Executive Office and Office of Tribal Attorney (OTA) to mandate an executive order by the Tribal Governor to place the National Human Trafficking Hotline sticker in all Tribal facility restroom stalls that service the general public. We will work with the BIA to promote their local toll free number to confidentially report tips, as well as collect any necessary data to impact measurability. Our goal is to raise public awareness about essential transportation safety infrastructure as well as reinforce and elevate existing efforts to combat human trafficking, while collaborating with strategic partners to implement significant improvements in safety measures and awareness.

#### **14. TRANSPORTATION INTERSECTION**

##### **4000 CHARACTERS**

*Describe how the concept relates to the issue of human trafficking in the transportation industry.  
Describe how the concept presents a logical and workable solution and approach to addressing human trafficking in the transportation industry.*

“*Safe Message, Save Lives*” relates to the issue of Human Trafficking in the transportation industry by fostering collaboration across multiple transportation agencies and stakeholders, as well as leveraging our unique capacity in transportation safety infrastructure in Indian Country. By posting public service announcements (PSA) displayed along local interstates and highways, to training our in-house transit drivers who transport the general public on the signs and dangers of Human Trafficking, to purchasing and constructing eight (8) billboards along local interstates and highways—we expect to make a significant impact at combatting Human Trafficking. The CATSP’s approach to initiate a campaign by utilizing resources already available to the CATSP is a logical concept that not only reinforces collaboration and coordination across various Tribal programs but also reinforces relationships across various agencies. If awarded, the funds received will be obligated to construct billboards that will consist of wooded posts with reinforced concrete bases and plywood. The CATSP’s goal to utilize the Roads Programs workforce and experience in sign placement is a workable and feasible solution to construct billboards along major intersections. It is the CATSP’s goal that each billboard will be viewed by hundreds of motorists, bicyclist,

<sup>11</sup> 2023-2024 Human Trafficking Statistics by State (<https://worldpopulationreview.com/state-rankings/human-trafficking-statistics-by-state>)

<sup>12</sup> Lucky Star Casino – 2026 Average Weekly Visitor Count

<sup>13</sup> [https://www.odot.org/maps/aadt/2018/09\\_Canadian.pdf](https://www.odot.org/maps/aadt/2018/09_Canadian.pdf)

<sup>14</sup> CADOT Human Trafficking Campaign Sticker Assessment

and pedestrians and shall serve as a positive reinforcement to address human trafficking within the Tribes jurisdiction.

## 15. ORIGINALITY

### 4000 CHARACTERS

*Indicate whether the concept is unique or a variation of an existing idea. If unique, clearly describe its unique merits.*

On November 1, 2021, Ida's Law SB 172, Missing and Murdered Indigenous People Law, was passed and signed by Oklahoma Governor Kevin Stitt. SB 172 Bill shows the importance of attention to this matter in Oklahoma. Ida Beard is a Cheyenne and Arapaho Tribal member that has been missing from El Reno since 2015. Without the endless hard work of her family, the Missing and Murdered Indigenous Peoples (MMIP) organization could have never been established, therefore decreasing the common awareness that we as Indigenous people do go missing at an alarming rate. We cannot stop until all our Tribal members return home safely. "Safe Message, Save Lives" stands out based on its' critical role of the transportation industry in combating human trafficking in Indian Country. The Tribes are located adjacent to Oklahoma City situated along I-40, one of the top three most dangerous highways for trafficking that demands urgent attention. The installation of billboards along interstate and state highway routes will directly address an area with no visual message boards that impact motorists along the routes. By educating the public about essential transportation safety infrastructure, what they can do and how to help, and collaborating with strategic partners, we aim to impact safety measures and awareness significantly.

## 16. APPLICABILITY

### 4000 CHARACTERS

*Identify whether the concept is local, regional, or national in focus.*

*If not national, please indicate whether the submission can be scaled nationally*

"Safe Message, Save Lives" concept is local and regionally focused, utilizing existing counter trafficking countermeasures and complementing with uniqueness of combatting Human Trafficking in Indian Country. It is the Cheyenne and Arapaho Tribes goal that these concepts can be scaled nationally.

## 17. SURVIVOR-INFORMED

### 4000 CHARACTERS

*Describe how the concept integrates principles of a trauma-informed, victim-centered approach.*

*Detail how survivors of human trafficking were consulted in the development of the concept, what recommendations they made, and to what extent their recommendations were adopted. Describe how survivor input will inform its implementation.*

*If the concept involves reporting, indicate which survivor-informed and trauma-informed source individuals will be directed to report to.*

"Safe Message, Save Lives" concept was developed with the help of The Dragonfly Home, the only state-certified nonprofit organization dedicated to supporting survivors of human trafficking for crisis intervention, advocacy, and transitional housing. Through Dragonfly CEO Whitney Anderson, it was recommended in developing a local toll-free resource number that we can refer victims to within our Tribes' Reservation Boundary. Due to this resource already established, CATSP will collaborate with the Bureau of Indian Affairs (BIA)—Concho Agency to promote their toll free number to report suspected tips. The reported number of tips will be reported directly to the CATSP.

## 18. PRACTICALITY<sup>15</sup>

### 4000 CHARACTERS

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<sup>15</sup> C&A TSP CHT Project Budget

*In your submission, clearly outline anticipated resources, and each cost to be incurred by executing the concept.*

*Describe how the concept will be implemented in a way that requires a finite amount of resources (e.g., fixed costs, low or no marginal costs, and a clear path to implementation and scale beyond an initial investment).*

- Survivor Advisory Committee – \$6,000.00 will be allocated to compensate 2 advisors for the hours committed to this project at the Davis Bacon Wage rate or a pre-agreed fixed amount as consultation fees. The Tribes shall utilize an existing Contract for Service Agreement to identify each advisor's expectations. A calendar of events shall be negotiated to determine the number of events as well as identify the location of events.
- 500 Comprehensive toolkits, including Resources, Supportive services, and Trauma information – \$4,116.00 will be allocated in the development of these resources, and we will provide an in-kind contribution of \$301.00 or more for the development of these resources.
- 2 Training Sessions and Workshops – \$5,000.00 will be allocated for conducting training sessions; Costs to include the provision of meals, drinks, paper goods, registration fees, training or workshop materials, instructor fees, incentives, and building rental fees;
- Public Awareness Campaign - 40 hours will be dedicated from CATSP as an in-kind contribution to develop the PSA's for a total of \$1,736.80. Posting of these PSA's will be at no cost as we will utilize Tribal resources to publish. Lucky Star Casino PSA advertised on the digital advertising board will be an in-kind donation to publish at no cost.
- Purchase and Construction of eight (8) billboards – The Roads Program will construct these billboards using 3 full time employees at 72 hours per billboard (576 hours per employee) totaling \$32,544.00 as an in-kind contribution. \$80,000.00 will be allocated for materials for the billboards including engineering/permit fees, steel posts/frames, concrete post foundations, and graphics/design.
- National Human Trafficking Hotline sticker in all Tribal facilities – Placement of the stickers will total 24 hours from CATSP as an in-kind contribution totaling \$1,042.08. \$705.00 will be allocated for purchase of the stickers.

## **19. LOGIC MODEL<sup>16</sup>**

*Does the logic model flowchart in your submission address all of the following areas for designing and managing your proposal/project?*

*Inputs (e.g., funding, staff, expertise, research and data, materials, technology)*

*Activities (e.g., internal policies, partnering, training, public awareness campaigns, data tracking, evaluation)*

*Outputs (e.g., partnerships, materials disseminated, campaigns, participants trained, publications, tips reported, online engagement, survey results)*

*Outcomes (e.g., increased engagement, policies, reporting, coordination, interventions, service referrals, survivor support)*

**YES**

## **20. EMERGING TECHNOLOGIES**

*If an emerging technology is an element of your proposal/project, precisely describe how the technology will function (e.g., automation, detection, integration, analytics, detection, modelling, etc.). Describe the state of readiness and reliability of the technology. 4000 CHARACTERS*

N/A

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<sup>16</sup> *Safe Message, Save Lives: Logic Model Flowchart*

## 21. DATA COLLECTION

### **4000 CHARACTERS**

*If the concept involves collecting tips, describe how the proposal/project will: A) protect Personally Identifiable Information, and B) avoid duplicative reporting.*

“Safe Message, Save Lives” concept will collect tips utilizing the established toll-free number through the Bureau of Indian Affairs (BIA) and will collaborate with other law enforcement agencies to avoid duplicate reporting. The toll-free number will serve as a tip hotline for Human Trafficking within the Tribes jurisdiction will be established to receive tips by anonymous means and managed by the BIA Law Enforcement Agency. Through protocols and procedures mandated by the BIA Law Enforcement agency, the CATSP shall strive to ensure personally identifiable information is protected according to Tribal or BIA privacy standards.

## **MEASUREMENT**

### **4000 CHARACTERS**

*Describe how the impact of your project will be measured both quantitatively and qualitatively.*

The CATSP will evaluate the campaign’s impact through:

- Pre- and post-training surveys to assess knowledge and attitudes among transportation industry stakeholders and law enforcement agencies
- Tracking of reported human trafficking cases and tips received through the established toll-free number
- Survivor feedback and testimonials received through the Survivor Advisory Committee
- Amount of tool kits given to visitors, citizens, and residents in the CATSP service area through participation logs and sign in sheets
- Community-wide surveys to determine engagement and retention of campaign messages
- Through average daily traffic counts along corridors where billboards will be installed

## 22. IMPACT

### **4000 CHARACTERS**

*Describe how your concept is anticipated to make a significant impact and/or contribution to the fight against human trafficking in the transportation industry.*

*Describe how many and precisely what type of stakeholders are expected to be reached through the proposed efforts.*

*Describe the anticipated breadth and depth of the impact of your proposal.*

The Transportation Safety Program project will make a significant impact and contribute to counter-trafficking education efforts in the transportation sector by:

- Raising awareness among transportation industry stakeholders and law enforcement agencies through training sessions
- Providing training and resources to identify and respond with trauma informed approaches to human trafficking situations to stakeholders, law enforcement agencies, Tribal members and the general public
- Supporting survivors through our Survivor Advisory Committee and survivor support resources
- Build communication plan with local law enforcement, including Bureau of Indian Affairs-Law Enforcement Agency, to ensure protection of victims and keep incoming tips confidential through the established toll-free number
- Strive to ensure “Safe Message, Safe Lives; Cheyenne and Arapaho Tribes Campaign Against Human Trafficking in Transportation” receives national recognition, is shared nationally with other agencies, and implemented on a broader scale

## 23. LETTERS OF SUPPORT<sup>17</sup>

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<sup>17</sup> C&A TSP Combating Human Trafficking Letters of Support

- Connor Bushyhead, Executive Director, Cheyenne and Arapaho Department of Health
- Carrie Whitlow, Executive Director, Cheyenne and Arapaho Department of Education
- Gordon Yellowman, Acting Executive Director, Cheyenne and Arapaho Department of Language and Culture
- Daniel Tallbear, Director, Cheyenne and Arapaho Planning & Development
- LaRenda Morgan, Chair, Cheyenne Arapaho Missing and Murdered Indigenous Peoples (MMIP) Chapter
- Charlie Welbourne, CEO, Lucky Star Casinos and Hospitality
- Whitney Anderson, CEO/Co-Founder, Dragonfly Human Trafficking Victim Services
- Tracey Rider, County Commissioner District 3, Canadian County Commissioners
- Wade Anders, County Commissioner District 1, Custer County Commissioners
- Tim J. Gatz, Executive Director, Oklahoma Department of Transportation
- Jennifer Hill, Acting Superintendent, United States Bureau of Indian Affairs (BIA)-Concho Agency
- Jena Marr, President, Redlands Community College

#### **24. SUPPORTING DOCUMENTS *(No Page Limit)***

- Safe Message, Safe Lives; Cheyenne and Arapaho Tribes Campaign Against Human Trafficking in Transportation Grant Narrative
- 25 CFR, Indian Entities Recognized by and Eligible to Receive Services From the United States Bureau of Indian Affairs
- CATSP 2024 Event/Activities Log
- CATSP 2025 Participation Log
- CAMMIP Chapter 2024 Report
- 2025 CADOT Organization Chart
- USDOT CHT Grant Application Supportive Resolution-Draft
- Accounting and Finance Manual
- 2021 Treasury Organizational Chart
- C&A Map of Billboards Sites
- 2025 Stakeholders List, CADOT TSP
- World Population Review-HT Statistics by State 23-24
- Lucky Star Casino – 2026 Average Weekly Visitor Count
- Annual Average Daily Traffic (ODOT Canadian County)
- CADOT Human Trafficking Campaign Sticker Assessment
- C&A TSP CHT Project Budget
- *Safe Message, Save Lives*: Logic Model Flowchart
- C&A TSP Combating Human Trafficking Letters of Support