

Monday, March 23, 2026

1:00 pm

Electronic Participation Via Zoom

Registration Link:

https://us02web.zoom.us/webinar/register/WN_winfoVIJTDKXdYvi7wPUhA

Join via audio:

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Webinar ID: 871 9611 2163

Passcode: 697435

International numbers available: <https://us02web.zoom.us/j/krLmNlaM7>

1. Call to Order

2. Declaration of Pecuniary Interest

3. Chair Remarks

4. Minutes for Approval

4.1 January 18, 2026 Membership Committee Meeting Minutes

Recommendation:

That TAPMO receives the January 18, 2026 Membership Committee Meeting Minutes for information.

5. Delegations

5.1 None

6. Briefing Notes

6.1 Verbal update regarding TAPMO Outreach & Presentations

Recommendation:

That TAPMO receives the verbal update regarding TAPMO Outreach & Presentations for information.

7. Correspondence

7.1 AG Marketing and Communications – February 2026 TAPMO Marketing Report

Recommendation:

That correspondence items AG Marketing and Communications – February 2026 TAPMO Marketing Report be received for information.

8. Closed Session

- 8.1 Verbal confidential report regarding personal matters about an identifiable individual including municipal employees.

9. Adjournment

Upcoming Meeting

Executive Committee Meeting May 25, 2026 Via Electronic Participation



Top
Aggregate
Producing
Municipalities of
Ontario

TAPMO Executive Committee Meeting

MINUTES

January 18, 2026

In Person: Sheraton Toronto Hotel – Pine Room
Electronic Participation Via: Zoom

Members Present	Mayor James Seeley, Township of Puslinch (Chair) County Councillor Matthew Bulmer, Wellington County Mayor Jim Hegadorn, Township of Loyalist Councillor Tony Brunet, Town of Lincoln Deputy Mayor Peter Lavoie, Township of Oro-Medonte Deputy Mayor Katie Grigg, Township of Zorra Mayor Kevin Eccles, Municipality of West Grey
Member Regrets	Mayor Jennifer Coughlin, Township of Springwater (Vice-Chair)
Staff Present	Justine Brotherston, Puslinch Director of Corporate Services/Clerk Courtenay Hoytfox, Puslinch CAO Ken DeHart, County Treasurer

1. Call to Order

At 1:00 pm, the Chair called the meeting to order.

2. Declaration of Pecuniary Interest

There were no declarations of pecuniary interest.

3. Chair Remarks

4. Minutes for Approval

1/01/26

Moved by: Deputy Mayor Katie Grigg

Seconded by: Mayor Jim Hegadorn

That TAPMO receive the November 7, 2025 Executive Committee Meeting Minutes for information.

Carried

5. Delegation:

1:05 – 1:30 p.m. Alyssa Gosse from AG Marketing & Communications to 6 present on 2026 Marketing Proposal

2/01/26

Moved by: Deputy Mayor Peter Lavoie

Seconded by: County Councillor Matthew Bulmer

That TAPMO receive the delegation Alyssa Gosse from AG Marketing & Communications to present on 2026 Marketing Proposal by for information.

Carried

6. Briefing Notes

6.1 Proposed Terms of Reference Review and Amendment

3/01/26

Moved by: Mayor Kevin Eccles

Seconded by: Mayor Jim Hegadorn

That TAPMO approves the revised Terms of Reference as amended.

Carried

6.2 Verbal Briefing regarding Sub-committee Establishment

4/01/26

Moved by: Deputy Mayor Katie Grigg

Seconded by: Deputy Mayor Peter Lavoie

Carried

That TAPMO establishes the following sub-committees and appoints the membership of Committees:

Communications/Marketing Approvals Sub-committee:

Member: Deputy Mayor Katie Grigg

Member: County Councillor Matthew Bulmer

Member: Mayor Jim Hegadorn

ERO/Policy Commenting Sub-committee:

Member: County Councillor Matthew Bulmer

Member: Deputy Mayor Peter Lavoie

Member: Mayor Kevin Eccles

Delegation Material Review Sub-committee:

Member: County Councillor Matthew Bulmer

Member: Deputy Mayor Peter Lavoie

Member: Councillor Tony Brunet

Carried

7. Correspondence

7.1 Delegation Presentation Ministry of Natural Resources ROMA 2026

5/01/26

Moved by: County Councillor Matthew Bulmer

Seconded by: Deputy Mayor Katie Grigg

That correspondence item 7.1 Delegation Presentation – Ministry of Natural Resources ROMA 2026 be received for information.

Carried

7.2 Delegation Presentation Ministry of Natural Resources ROMA 2026

6/01/26

Moved by: Mayor Jim Hegadorn

Seconded by: County Councillor Matthew Bulmer

That correspondence items 7.2 TAPMO January 2026 Newsletter be received for information.

Carried

8. Closed Session

Verbal confidential report regarding personal matters about an identifiable individual including municipal employees.

9. Adjournment

The Chair adjourned the meeting at 2:47 PM.

James Seeley (Chair) TAPMO Executive Committee



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Key Priorities for this Presentation

- Overview of TAPMO Mandate
- Interim Land Use Planning Concerns
- After Uses of Aggregate Sites: Employment Lands
- New Aggregate Tax Rate – Municipal Implications
- TOARC Fee Reform
- TAPMO Marketing Efforts
- New Resources for Members

TAPMO Mandate:

The Top Aggregate Producing Municipalities of Ontario (TAPMO) have joined together to work with industry partners and provincial decision-makers to developing a sustainable plan for aggregate extraction.

As demand for aggregate products in Ontario continues to rise, the need for responsible management of extraction increases as well. TAPMO brings municipalities together to provide education, advocacy, and shared support on aggregate-related matters, including planning, licensing, rehabilitation, infrastructure impacts, and land-use considerations.

TAPMO works with industry partners and provincial decision-makers to support a long-term, practical approach to aggregate extraction that balances economic needs with fairness for municipalities, environmental stewardship, and sustainable land use



Interim Land Use Planning Concerns

- Ministry of Natural Resources (MNR) interpretations related to importation, processing, and blending may conflict with the intent of aggregate operations as interim land uses under the *Planning Act*.
- Aggregate operations are expected to be temporary, with:
 - progressive rehabilitation, and
 - transition to appropriate long-term end uses.
- Expansive interpretations risk extending or intensifying industrial activity beyond what was originally contemplated.
- Broader implications include:
 - environmental management,
 - long-term land use planning,
 - infrastructure and road impacts,
 - community compatibility.

Interim Land Use: Blending and Processing

According to the MNR's written clarification, where a licensed aggregate site's site plan explicitly permits the importation of aggregate materials, the licence authorizes the following:

- Aggregate material may be imported from other licensed sites in Ontario.
- Imported material does not count toward the site's annual licensed tonnage limit.
- Where site plans also permit processing, including blending, the licensee may process imported material for the duration of the licence, unless the site plan is amended or surrendered.
- TOARC levy fees are only calculated and dispersed to the municipality where the materials were extracted. Municipalities where the material is processed for market do not receive TOARC levies.

Interim Land Use: Blending and Processing

This interpretation raises significant concerns from a municipal land use planning and governance perspective. In practice, a site authorized for material importation, processing, and blending could effectively operate as a permanent off-site processing facility:

- Without being appropriately assessed or taxed as an industrial use;
- Without annual tonnage limits;
- Without applicable TOARC levy obligations, even after on-site extraction activities have ceased; and
- While relying on the ARA licence to shield the operation from the application of municipal regulatory by-laws.

Interim Land Use: Blending and Processing

TAPMO's Advocacy

- On-Site Processing Integrity: Processing should remain ancillary to, and occur at, the extraction site, consistent with the intent of the TOARC fee distribution framework.
- Limiting Industrial Uses: TAPMO opposes the expansive interpretation of blending and processing permissions that allows extraction sites to transition into permanent industrial processing facilities after extraction has ceased or during the wind-down of extraction activities.
- Alignment with the Planning Act: Extractive operations are intended to be interim land uses. Practices that extend or intensify industrial activity beyond extraction are inconsistent with the Planning Act.
- Protecting Public Confidence: The exploitation of extractive permissions under the Planning Act and the ARA erodes public trust and undermines the credibility of Ontario's land use planning and regulatory processes.

Aggregate Assessment Changes and Provincial Response

- Following a Divisional Court decision, Municipal Property Assessment Corporation (MPAC) revised its aggregate assessment methodology to ensure sector-wide consistency.
- Changes resulted in 2024 tax increases of:
 - \$12M municipal, and
 - \$5M education province-wide.
- Assessments remain based on January 1, 2016 values; the methodology, not the valuation date, was revised.
- The legal process leading to this correction was spearheaded by Wellington County.
- In response, the Ontario Ministry of Finance introduced a one-time \$7M education tax reduction (2024):
 - 95% reduction in education taxes for the aggregate sector.
 - First time the province has provided a direct, sector-specific tax subsidy of this nature.

2025 and Beyond Aggregate Sub-Class – Concerns and Impacts

- A new aggregate property sub-class is proposed for 2025, intended to create “stability and predictability.”
- In practice, the sub-class will:
 - create a \$6M annual subsidy for the aggregate industry,
 - \$3M of which shifts directly onto the municipal (primarily residential) tax base.
- The subsidy is delivered through a temporary industrial sub-class, implemented by MPAC and municipalities. This is now a permanent tax class.
- The new tax class ratio is not revenue-neutral and results in:
 - a permanent transfer from local taxpayers to the aggregate industry.
 - Impacts on rural residents, who disproportionately host aggregate operations, have not been adequately assessed.
- Industry claims of hardship remain unsupported by evidence.

TOARC Fees

TOARC has confirmed that "fees are only paid on collections relating to the extraction within the municipality regardless of the processing location."

Materials are frequently transported to neighbouring municipalities for processing or blending. This results in an inequity for municipalities that are host to processing sites.

TOARC Fees

TOARC Fee Distribution: Fees are paid to the municipality where aggregate is extracted, regardless of where processing occurs.

Processing Site Impact (lose-lose situation):

- Double Road Use: Materials are trucked twice over the municipal road network—once for importation into the processing site and again for transport to market—without the benefit of any fees to offset infrastructure wear and tear.
- Extended Lifecycle: The host municipality experiences reduced taxation revenue during the extended lifecycle of the pit, which continues after extraction ends for processing purposes.
- Post-Licensing Issues: Upon licence surrender, municipalities often inherit unusable land (e.g., a lake) that generates minimal tax revenue in the long term.
- Economic Impacts and Inequity Between Municipalities: The final aggregate material is transported to municipalities designated for growth, which benefit from the assessment revenue generated by this growth while avoiding the economic impacts and challenges associated with gravel extraction. This situation results in an inequitable distribution of benefits and burdens among municipalities.

TAPMO Marketing Efforts

- TAPMO has retained Alyssa Gosse, a freelance marketing specialist
- Support focused on:
 - Strengthening TAPMO's online presence
 - Increasing awareness of TAPMO's role and value
 - Supporting membership growth
- Key platforms used to achieve these goals:
 - TAPMO website – primary source for online content and resources
 - LinkedIn – professional engagement and sector visibility
 - Facebook – broader community reach and updates
 - Monthly e-newsletter – regular communication with members

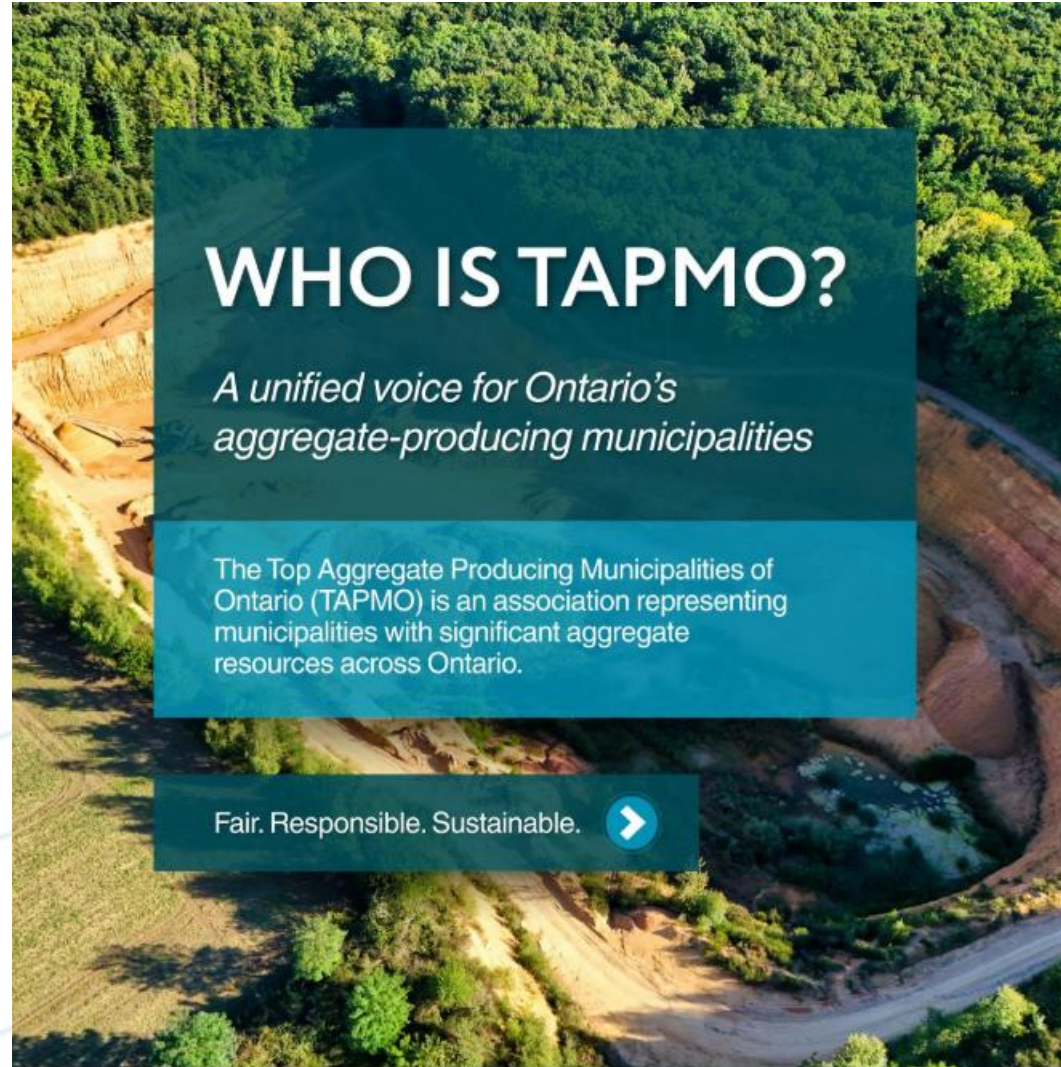
TAPMO Marketing Efforts

The Top Aggregate Producing Municipalities of Ontario (TAPMO) is an association representing municipalities with significant aggregate resources across Ontario.

As demand for aggregate products in Ontario continues to rise, the need for responsible management of extraction increases as well. TAPMO brings municipalities together to provide education, advocacy, and shared support on aggregate-related matters, including planning, licensing, rehabilitation, infrastructure impacts, and land-use considerations.

TAPMO works with industry partners and provincial decision-makers to support a long-term, practical approach to aggregate extraction that balances economic needs with fairness for municipalities, environmental stewardship, and sustainable land use.

Learn more about responsible aggregate practices and municipal advocacy at www.tapmo.ca



WHO IS TAPMO?

*A unified voice for Ontario's
aggregate-producing municipalities*

The Top Aggregate Producing Municipalities of Ontario (TAPMO) is an association representing municipalities with significant aggregate resources across Ontario.

Fair. Responsible. Sustainable.



TAPMO Marketing Efforts

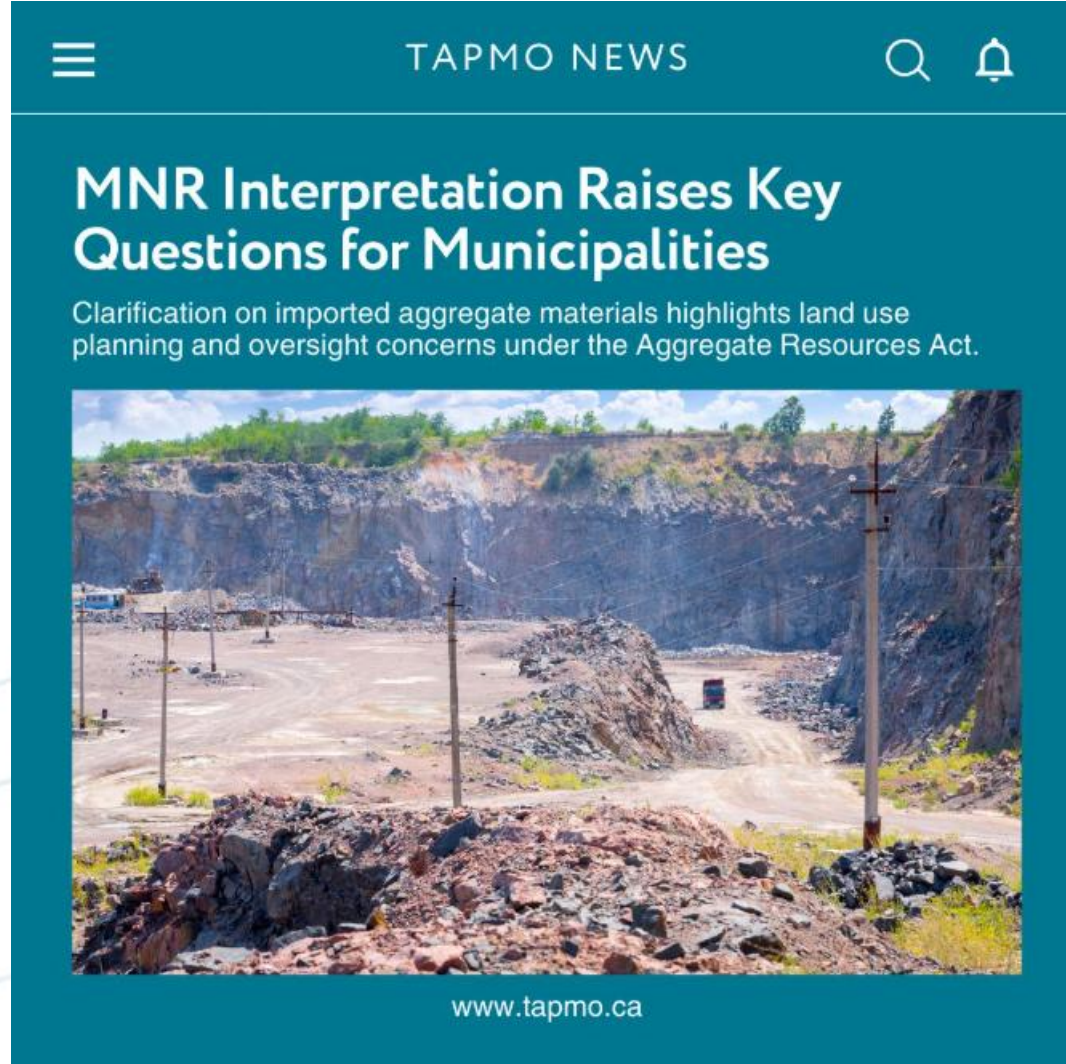
TAPMO recently met with MNRF officials to clarify a key rule change.

The question: How does the Aggregate Resources Act apply to importing, processing, and blending aggregate from other licensed sites?

The answer: The Ministry's interpretation is that if a site plan allows it, operators can bring in material from other Ontario sites without it counting toward their tonnage limits or triggering TOARC fees in perpetuity.

Why municipalities should pay attention: This could mean some sites become permanent off-site processing hubs long after local extraction ends. That has big implications for land use, infrastructure, community compatibility, and rehabilitation.

Have questions or experiences to share? Let us know. Your input helps build a consistent understanding across Ontario.




The image shows a screenshot of a news article from TAPMO NEWS. The article title is "MNR Interpretation Raises Key Questions for Municipalities". Below the title is a sub-headline: "Clarification on imported aggregate materials highlights land use planning and oversight concerns under the Aggregate Resources Act." The main image is a photograph of a large aggregate processing site with a dirt road, piles of aggregate, and utility poles. The website URL "www.tapmo.ca" is visible at the bottom of the article.

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MNR Interpretation Raises Key Questions for Municipalities

Clarification on imported aggregate materials highlights land use planning and oversight concerns under the Aggregate Resources Act.



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TAPMO Marketing Efforts

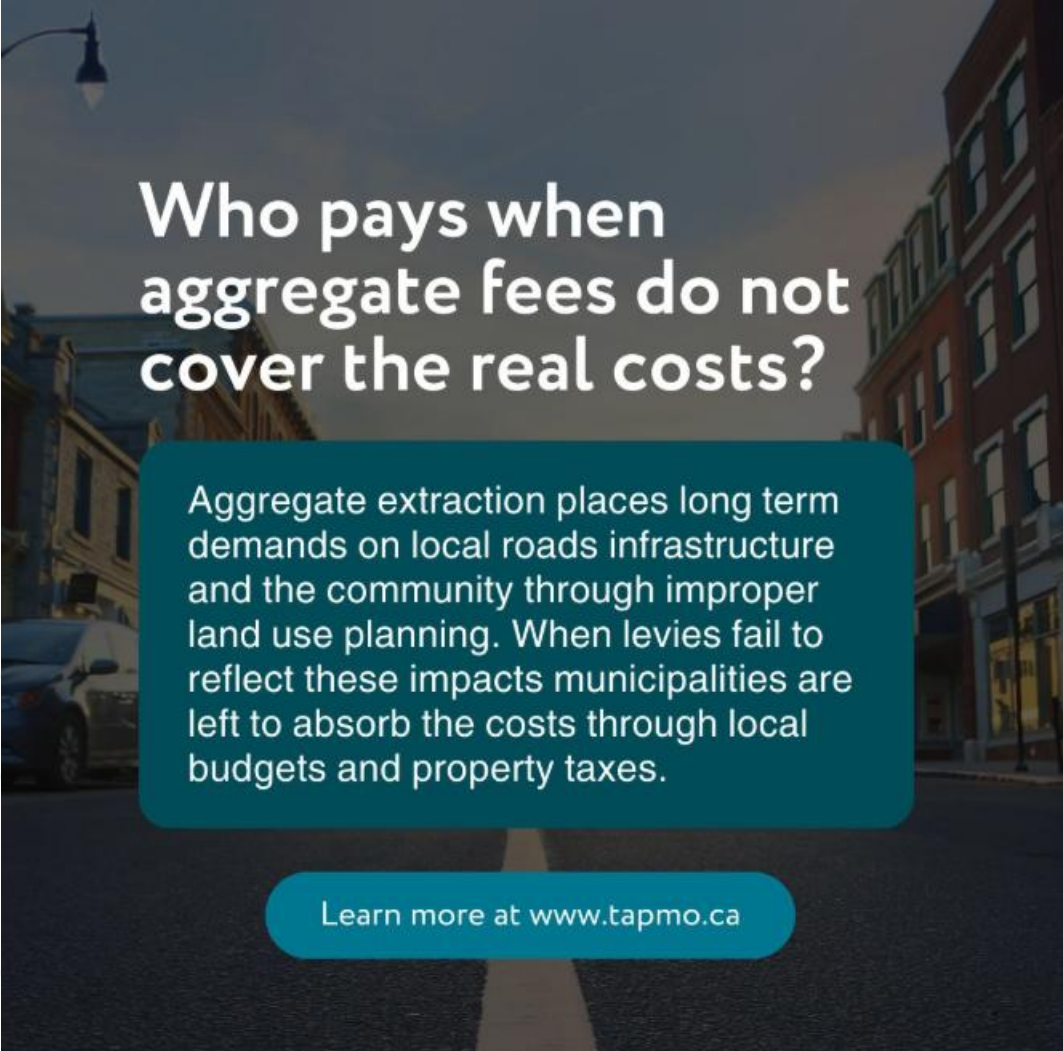
A typical aggregate operation in Ontario generates a high volume of heavily loaded trucks on local roads. Per-tonne aggregate fees (TOARC fees) are intended to offset the financial impacts of this traffic on local infrastructure, as well as the costs incurred by municipalities to monitor licensed operations.

When these fees do not reflect real operational impacts, residents of host municipalities are left to cover the cost of additional road repairs and monitoring, with limited options for recovery.

This creates a fairness issue, as host communities bear ongoing costs while the benefits of extraction are realized elsewhere.

TAPMO advocates for TOARC fee reform that reflects real local impacts, acknowledges the realities of industry operations, and supports sustainable, responsible aggregate practices.

Learn more about the municipal perspective on aggregate policy and how TAPMO can help at www.tapmo.ca



Who pays when
aggregate fees do not
cover the real costs?

Aggregate extraction places long term demands on local roads infrastructure and the community through improper land use planning. When levies fail to reflect these impacts municipalities are left to absorb the costs through local budgets and property taxes.

Learn more at www.tapmo.ca

TAPMO Member Resources

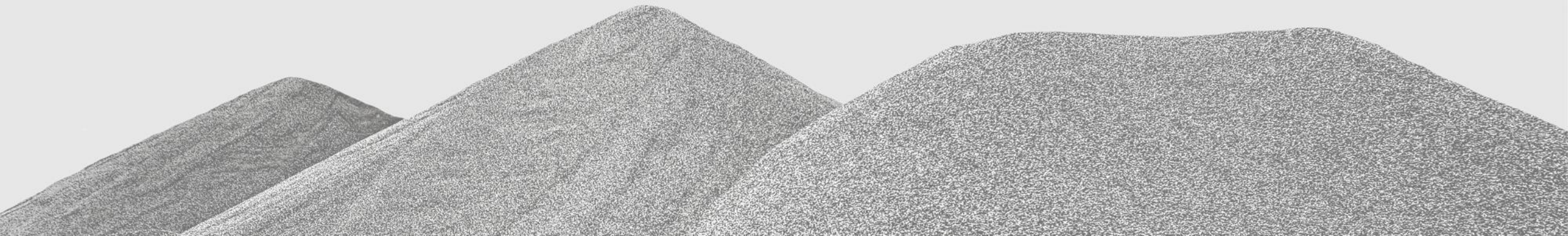
TAPMO is developing new member-focused resources over the next year:

- Creation of a member portal to submit:
 - Top priorities
 - Emerging issues
 - Advocacy items for TAPMO consideration
- TAPMO will lead the curation and publication of member-generated resources, including:
 - Development agreement templates
 - Quality standards (e.g., air quality)
 - User fees and charges tools
 - Land use planning resources (application review guides)
 - Database of qualified consultants for technical reviews
 - Aggregate Resources Act (ARA) tools:
 - ARA licensing process 101 (including amendments)
 - Compliance Assessment Report (CAR) review templates
 - Objection letter templates for ARA applications
 - Environmental Registry of Ontario (ERO) monitoring and notification tools
 - Training resources (e.g., Planning 101, ARA 101)
- Member input will be:
 - Featured in the TAPMO newsletter under “What We Heard”
 - Reported at each TAPMO meeting to inform collective action

QUESTIONS?

Supporting Sustainable Solutions

Ontario's consumption of aggregate resources helps fuel steady economic growth. But with demand for aggregate products rising faster than suppliers can support, we need sustainable, constructive solutions that benefit all stakeholders.



THANK YOU



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Alternate formats available upon request



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TAPMO Marketing Report

February 2026





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Key Milestones

- Social media calendar, graphics, and account updates completed
- Resolution template designs completed
- ERO planning initiated
- ERO training completed
- Website Updates & Resource Planning in progress

Challenges

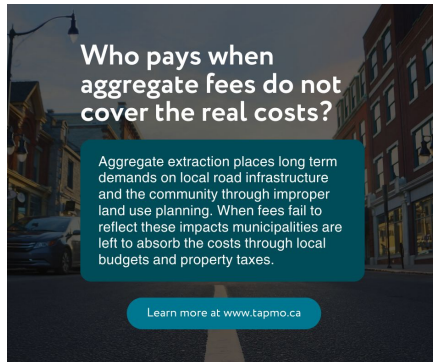
- Draft resolutions currently pending internal review and approval before further development or distribution.
- Website resource development remains in progress as the structure for member access and content organization continues to be defined.

Progress Report

Task	Progress	Notes
March Social Media Content & Schedule	100%	Monthly social schedule and content planning completed
ERO Work Process Development	60%	Initial process development and training
ERO Email Campaign Planning	40%	Initial strategy and planning initiated
Resolution Template Design	100%	Templates created to support advocacy and policy submissions
Draft Resolution – TOARC Reform	Pending Approval	Awaiting internal review and approval
Draft Resolution – Processing/Blending Interpretation	Pending Approval	Awaiting internal review and approval
March Newsletter Development	25%	Planning template and outreach email completed
Website Updates & Resource Planning	40%	Resource structure and member access planning underway
Website Updates	40%	Hosting update in progress and initial site updates completed
Reporting & Analytics	100%	February analytics review completed

Social Media Performance

Platform	Followers	Reach/Views/ Impressions	Interactions	Link Clicks
Facebook	78	17.4k	260	5
LinkedIn	18	514	17	30



Who pays when aggregate fees do not cover the real costs?

Aggregate extraction places long term demands on local road infrastructure and the community through improper land use planning. When fees fail to reflect these impacts municipalities are left to absorb the costs through local budgets and property taxes.

Learn more at www.tapmo.ca

WHY TAPMO MATTERS TO MUNICIPALITIES



ACCOUNTABILITY TO MUNICIPALITIES

Municipalities deserve fair compensation for infrastructure impacts and lasting rehabilitation guarantees.



SUSTAINABLE PRACTICES

TAPMO promotes extraction methods that protect water resources, ecosystems, and agricultural lands.



TRANSPARENCY & COMPLIANCE


Communities deserve honest dialogue about the long-term impacts of extraction and not just the short-term benefits.

To learn more about TAPMO's work, resources, and membership benefits visit www.tapmo.ca or email info@tapmo.ca.

☰
TAPMO NEWS
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MNR Interpretation Raises Key Questions for Municipalities

Clarification on imported aggregate materials highlights land use planning and oversight concerns under the Aggregate Resources Act.



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Upcoming Work (April)



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- Finalize and distribute **March TAPMO Newsletter**
- Continue development of **ERO work process**
- Advance **website member resource structure**
- Develop and finalize **member assets**
- Ongoing **social media content and communications planning**

