



BERMUDA

ELECTRICITY ACT 2016

2016 : 2

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WHEREAS since the early 1900's, when the first 50kW generating unit was installed in Hamilton, demand for electricity in Bermuda has grown, and there is concern about the implications of the current fossil fuel generation, particularly high cost, greenhouse gas (GHG) emissions, and vulnerability to supply and price shocks;

AND WHEREAS developments in technologies for renewable energy, energy efficiency and conventional energy give Bermuda the opportunity to seek to lower the cost of service, reduce local pollution as well as emissions of global greenhouse gases produced by electricity generation, improve the security of supply, and seek to improve affordability, whilst maintaining or improving quality of service;

AND WHEREAS a new regulatory framework for the electricity sector is necessary to promote increased investment and innovation as Bermuda seeks to enable the people of Bermuda to enjoy the benefits of such investment and innovation;

AND WHEREAS the Regulatory Authority has been established and has powers to supervise, monitor and regulate the electricity sector for the purposes set out in this Act, including the promotion of effective and sustainable competition, investment and the adoption of innovative technologies for renewable energy, energy efficiency and conventional energy, and the protection of the rights of consumers and end-users;

AND WHEREAS, in order to facilitate implementation of the new framework, it is in the public interest to enact this Act in relation to the supply of electricity;

Be it enacted by The Queen's Most Excellent Majesty, by and with the advice and consent of the Senate and the House of Assembly of Bermuda, and by the authority of the same, as follows:

PART 1 PRELIMINARY

Citation

1 This Act may be cited as the Electricity Act 2016.

Interpretation

2 (1) In this Act, unless the context otherwise requires—

“affiliate” means any entity that, directly or indirectly, controls, is controlled by, or is under common control with another legal person, where “control” refers to—

- (a) the power, whether held directly or indirectly, to exercise decisive influence over another entity by directing its management and policies, whether through ownership of shares, stocks or other securities or voting rights, or an agreement or arrangement of any type, or otherwise; or
- (b) the ownership of 25 percent or more of the shares, stocks, or other securities or voting rights, including through an agreement or arrangement of any type;

“aggregation of demand side resources” does not include aggregation below the licence threshold;

“approved feed-in tariffs” means the feed-in tariff approved by the Authority in accordance with Part 6, section 36;

“approved retail tariffs” means the retail tariff approved by the Authority in accordance with Part 6, section 35;

“authorisation” includes a Standard Contract;

“Authority” means the Regulatory Authority established under the Regulatory Authority Act 2011;

“bulk generation” means generation using a system with an installed capacity at or above the licence threshold;

“Bulk Generation Licence” means a licence granted under section 25;

“Bulk Generation Sole Use Installation Licence” or “BGSUI Licence” means a licence granted under section 32C, and “BGSUI Licence holder” shall be construed accordingly;

“commencement date”, in relation to a particular provision or Part of this Act, means the date that the provision or Part, as the case may be, comes into force in accordance with section 70;

“company” has the meaning given in section 2(1) of the Companies Act 1981;

“demand side management” means all activities or programs undertaken by any person to influence the amount of electricity or timing of electricity they use;

“demand side resources” means the reduced demand for electricity resulting from demand side management;

“distributed generation” means generation using a system with an installed capacity below the licence threshold;

“distributed generator” means a person that has a Standard Contract;

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- “distribution” means conveying electric power below 22 kilovolts (kV);
- “electricity sector” means the regulated industry sector involving the supply, transmission, distribution and consumption of electricity;
- “end-user” means a person that uses electric power provided by the TD&R Licensee on a retail basis;
- “facility” means a site where electrical equipment is located to provide some form of electrical service;
- “feed-in tariff” means a pre-determined rate at which renewable energy is purchased by the TD&R Licensee from a distributed generator, for a pre-determined period, and under pre-determined conditions in accordance with Part 6;
- “generation” includes generation of renewable energy;
- “Government authorisation fees” means the fees established under section 52 of the Regulatory Authority Act 2011;
- “Grid Code” means the code developed by the TD&R Licensee, with the approval of the Authority, in compliance with its licence—
- (a) for the operation of the transmission system; and
 - (b) covering all material technical aspects relating to—
 - (i) connections to and the operation and use of, the transmission and distribution system; or
 - (ii) the operation of electrical installations required for the operation of the transmission and distribution system;
- “innovative business” means a business approved by the Authority to be carried on in the electricity sector in an innovative manner;
- “Innovative Licence” means a licence issued to an innovative business under section 32A and ‘Innovative Licensee’ shall be construed accordingly;
- “Integrated Resource Plan” means an energy plan for the supply of electricity in Bermuda approved by the Authority in accordance with, and set out in the matters required by, Part 8;
- “integrated resource planning process” or “IRP process” means the process by which an Integrated Resource Plan is requested, submitted and considered for approval under sections 40 to 44;
- “interconnection” means the electrical connection of a generating station of a licensee, or of a distributed generation unit, to the TD&R Licensee;
- “large scale self-supply” means self-supply at or above the licence threshold;
- “Large Scale Self-Supply Licence” is a licence granted under section 25 that authorises the holder to engage in large scale self-supply;

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- “licence” means a valid licence granted by the Authority under this Act;
- “licence threshold” means the installed capacity prescribed by regulations from which a licence is required for generation;
- “licensee” means a person that holds a valid licence in accordance with this Act;
- “Minister” means the Minister responsible for energy;
- “official website”, in relation to the Authority, means the website referred to in section 18 of the Regulatory Authority Act 2011;
- “Power Purchase Agreement” means an agreement entered into under section 48 between the TD&R Licensee and a Bulk Generation Licensee, or an Innovative Licensee, approved by the Authority, whereby the TD&R Licensee contracts to purchase or acquire electricity generated by the Bulk Generation Licensee, or an Innovative Licensee as specified in the agreement;
- “regulated activity” means an activity in the electricity sector set out in section 17;
- “regulations” means regulations prescribed under section 54;
- “Regulatory Authority fees” means the fees established to fund the operation of the Authority under section 44 of the Regulatory Authority Act 2011;
- “renewable energy” means energy that comes from resources that are constantly replenished, and includes energy produced by solar, wind, biomass, landfill gas, municipal solid waste, ocean (including tidal, wave, current, and thermal), geothermal, or hydro resources;
- “retail” means the sale of electric power by the TD&R Licensee to the end-user;
- “self-supply” means generation using a system that is not interconnected to any part of the transmission and distribution network;
- “Standard Contract ” means a contract referred to in section 49;
- “TD&R ”means transmission, distribution and retail;
- “TD&R Licence” means licence granted under section 25;
- “third party” means a person other than the TD&R Licensee ;
- “transmission” means conveying power at or above 22 kilovolts (kV);
- “Utility” means the person that holds the TD&R Licence; and
- “wheeling” means the transmission and distribution of power not procured by the Utility over the transmission and distribution network of the Utility.

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(2) Unless a term is defined in this Act or the context otherwise requires, terms defined by the Regulatory Authority Act 2011 have the same meaning when used in this Act.

[Section 2 subsection (1) definition Power Purchase Agreement amended, and definitions "innovative business" and "Innovative Licence" inserted by 2022 : 19 s. 2 effective 9 May 2023; Section 2 subsection (1) definition "Bulk Generation Sole Use Installation Licence" or "BGSUI Licence" inserted by 2024 : 28 s. 7 effective 31 March 2025; Section 2 subsection (1) definition "feed-in tariff" amended by 2024 : 28 s. 7 effective 31 March 2025; Section 2 subsection (1) definition "integrated resource planning process" or "IRP process" inserted by 2026 : 15 s. 2 effective 30 June 2026]

Relationship to the Regulatory Authority Act 2011

3 (1) This Act is sectoral legislation within the meaning of the Regulatory Authority Act 2011.

(2) To the extent possible, the provisions of this Act shall be construed consistently with the provisions of the Regulatory Authority Act 2011.

(3) In the event of an irreconcilable conflict between this Act and the Regulatory Authority Act 2011, the provisions of this Act shall prevail.

Relationship to the Bermuda Electric Light Company Act 1951

4 (1) To the extent possible, the provisions of this Act shall be construed consistently with the provisions of the Bermuda Electric Light Company Act 1951.

(2) In the event of an irreconcilable conflict between this Act and the Bermuda Electric Light Company Act 1951, the provisions of this Act shall prevail.

Application

5 This Act applies to the electricity sector, including the regulated activities that are set out in section 17.

Purposes of this Act

6 The purposes of this Act include the following, namely, to seek—

- (a) to ensure the adequacy, safety, sustainability and reliability of electricity supply in Bermuda so that Bermuda continues to be well positioned to compete in the international business and global tourism markets;
- (b) to encourage electricity conservation and the efficient use of electricity;
- (c) to promote the use of cleaner energy sources and technologies, including alternative energy sources and renewable energy sources;
- (ca) to promote and encourage innovation in the electricity sector;
- (d) to provide sectoral participants and end-users with non-discriminatory interconnection to transmission and distribution systems;

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- (e) to protect the interests of end-users with respect to prices and affordability, and the adequacy, reliability and quality of electricity service;
- (f) to promote economic efficiency and sustainability in the generation, transmission, distribution and sale of electricity.

[Section 6 paragraph (ca) inserted by 2022 : 19 s. 3 effective 9 May 2023]

PART 2

FUNCTIONS AND POWERS OF THE MINISTER

Functions of Minister

7 (1) The Minister shall have those functions in respect of the electricity sector for which he is responsible that are specified in this Act.

(2) The Minister may issue Ministerial declarations that establish policies for the electricity sector.

(3) Section 4(3) and (4) of the Regulatory Authority Act 2011 applies for the purposes of this section.

Ministerial directions

8 (1) The Minister may, in accordance with sections 7 and 8 of the Regulatory Authority Act 2011, issue Ministerial directions to the Authority regarding any matter within his authority respecting the electricity sector.

(2) Ministerial directions shall be designed with due regard to the purposes of this Act.

(3) Ministerial directions may relate to the structure of the electricity sector; and where such directions concern companies the Minister shall consult both the Authority and the Minister responsible for the Registrar of Companies.

(4) Without prejudice to section 13A, the Minister shall not direct the Authority regarding—

- (a) the application of general policies to specific matters before the Authority; or
- (b) the specific rights or obligations of any individual licensee or licensees in the electricity sector.

(5) The Authority shall act in accordance with any Ministerial directions issued pursuant to subsection (1).

[Section 8 subsection (4) amended by 2026 : 15 s. 3 effective 30 June 2026]

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Trade-offs

9 (1) In formulating Ministerial directions, the Minister shall set priorities and resolve trade-offs or conflicts that arise from the purposes of this Act in the way that, in the opinion of the Minister, best serves the public interest.

(2) In determining the public interest, the Minister shall, in addition to considering Government policy, consider the purposes of this Act, public comments, and any technical analysis given by the Authority.

Publication of Ministerial directions

10 (1) Subject to subsection (2), any Ministerial directions shall—

- (a) be published in the Gazette and on the official website of the Department responsible for energy; and
- (b) be available to the public at the Department responsible for energy in the form and on the terms determined by the Minister.

(2) The Minister may cause to be redacted any portion of a Ministerial direction so published if he reasonably concludes that publication of that portion of the Direction would—

- (a) jeopardise national security;
- (b) result in the disclosure of confidential, proprietary or sensitive information; or
- (c) harm the public interest.

Assistance by Department of Energy

11 There shall continue in existence a Department responsible for energy that shall—

- (a) assist the Minister in the discharge of his functions under this Act; and
- (b) have such functions as are assigned to it by this, or any other, Act.

Information and technical advice may be requested from the Authority

12 (1) The Minister, when necessary for the performance of his duties, may request the Authority to provide him with information regarding the electricity sector.

(2) The information that the Minister may obtain from the Authority under subsection (1) includes technical analyses and technical advice concerning the electricity sector and related matters.

(3) The Authority shall—

- (a) submit such information in accordance with section 6 of the Regulatory Authority Act 2011;

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- (b) in its submission, identify any information to which the Authority has granted confidential treatment under section 33(5) of the Regulatory Authority Act 2011.

Delegation to the Authority

13 The Authority shall undertake such functions as may be delegated to it by the Minister from time to time in accordance with section 9 of the Regulatory Authority Act 2011.

Minister's special powers; public interest

13A (1) The Minister may make an order for the purposes set out in Part 8A if the Minister is of the opinion that it is in the public interest to do so.

(2) The Minister may, under an order referred to in subsection (1), direct the Authority to take such actions only as are necessary to give effect to that order, and the Authority shall comply with those directions.

(3) A direction given for the purposes of subsection (2), shall not constitute a "Ministerial direction" under this Act and as defined in the Regulatory Authority Act 2011.

(4) This section applies notwithstanding anything to the contrary in this Act or the Regulatory Authority Act 2011.

[Section 13A inserted by 2026 : 15 s. 4 effective 30 June 2026]

PART 3

THE ELECTRICITY REGULATOR, ITS FUNCTIONS AND POWERS

Functions of the Authority

14 (1) The function of the Authority is generally to monitor and regulate the electricity sector.

(2) For the purposes of subsection (1), the functions of the Authority shall include—

- (a) those conferred on it by this Act, including the functions necessary to effectively and efficiently achieve the purposes set out in section 6;
- (b) subject to this Act, those conferred on it by the Regulatory Authority Act 2011;
- (c) the making of administrative determinations to provide for the control and conduct of the provision of electricity services, including—
 - (i) the grant, renewal, modification, suspension or revocation of licences for the provision of electricity;

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- (ii) transparency measures and notice requirements relating to the rates, charges and other terms and conditions for the provision of electricity services for the benefit of end-users;
- (iii) on the advice of the Utility, the establishment and enforcement of procedures and technical standards for interconnection to the grid;
- (iv) the establishment and supervision of technical standards for equipment used in connection with the provision or use of electricity services, including equipment used by electricity providers and equipment to be connected to the grid.

Performance of functions

- 15 (1) In performing its functions, the Authority shall—
- (a) conform to any Ministerial directions issued by the Minister under section 8;
 - (b) have due regard to the purposes in section 6;
 - (c) have due regard to the regulatory principles in section 16 of the Regulatory Authority Act 2011.
- (2) Where any of the purposes of this Act and the Ministerial directions appear to be in conflict, the Minister shall resolve the conflict in such manner as best serves the public interest.

Delegation to staff

- 16 The Authority may exercise the powers conferred on it under section 27 of the Regulatory Authority Act 2011 to delegate any of its functions under this Act to any Commissioner or to any member of the staff.

PART 4

REGULATED AND PROHIBITED ACTIVITIES

Regulated activities

- 17 The regulated activities to which this Act applies are as follows—
- (a) transmission or distribution of electricity;
 - (b) generation of electricity;
 - (c) large scale self-supply of electricity;
 - (d) retail of electricity;
 - (e) sale of electricity;
 - (f) wholesale purchase of electricity.

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Restrictions on engaging in regulated activities without a licence

18 (1) Except as provided in section 49(1) (Standard Contract), no person shall engage in any regulated activity unless that person is authorised by a licence granted by the Authority under Part 5 to conduct that regulated activity.

(2) Notwithstanding section 5(3) to (5) of the Regulatory Authority Act 2011 and regulations thereunder, no waiver shall be granted in respect of the restrictions contained in this Act on the supply of electricity.

Prohibited activities

19 (1) No person shall engage in any prohibited activity.

(2) The following activities are prohibited activities—

- (a) wheeling; and
- (b) subject to subsection (3), receiving electricity from a person other than the TD&R Licensee.

(3) Notwithstanding subsection (2)(b), a person does not engage in a prohibited activity where—

- (a) the person receives electricity from the generator of a neighbour on adjoining property with consent;
- (b) such receipt of electricity occurs immediately following a destructive event;
- (c) that person is without receipt of the electricity supply that he was receiving from the TD&R Licensee immediately before that event;
- (d) the person only receives electricity as set out in this subsection until the TD&R Licensee restores his electrical power.

(4) In this section, “destructive event” means a hurricane, flood, or other event, whether similar to the aforementioned or not.

PART 5

LICENCES

Chapter 1

Licences - General

Licences: general

20 (1) The Authority may, in accordance with this Part, by administrative determinations grant the following types of licence—

- (a) a TD&R Licence that authorises the holder to transmit, distribute and retail electricity and to purchase electricity from Bulk Generation

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Licensees, distributed generators, Innovative Licensees and BGSUI Licence holders;

- (b) a Bulk Generation Licence that authorises the holder to engage in bulk generation of electricity;
- (c) a Large Scale Self-Supply Licence that authorises the holder to engage in large scale self-supply of electricity.

(2) Notwithstanding subsection (1)(a), the Authority shall grant one TD&R Licence only.

(3) The TD&R Licensee shall—

- (a) ensure that all Bermuda residents are provided with access to a supply of electricity;
- (b) ensure that consumer protection provisions are in place;
- (c) provide for optimal supply, transmission, distribution and storage of electricity that are planned, organised and implemented in accordance with the Integrated Resource Plan, a balanced consideration of security of supply, consumer protection and sustainable development.

(4) Part 7 of the Regulatory Authority Act 2011 (sections 85 and 86) shall apply for the purposes of subsection (2).

[Section 20 subsection (1) amended by 2017 : 37 s. 2 effective 27 October 2017; Section 20 subsection (1)(a) amended by 2022 : 19 s. 5 effective 9 May 2023; Section 20 subsection (1)(a) amended by 2024 : 28 s. 7 effective 31 March 2025]

Application for licence

21 (1) A person that wishes to obtain or renew a licence shall submit to the Authority the application, information and documents required by general determination, together with the application fee set by the Authority.

(2) When the Authority receives an application for a licence, the Authority shall publish a notice on its official website and in the Gazette respecting such application in the form approved by the Authority.

(3) The notice published under subsection (2) shall state—

- (a) the name of the applicant;
- (b) the objects of the applicant;
- (c) that the application will be available for viewing by any member of the public at the Authority's office;
- (d) an invitation to the public to make comments;
- (e) the period within which any comments in relation to the issue of the licence may be lodged with the Authority;

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- (f) the address where any comments may be submitted (and that such comments may be made electronically); and
- (g) such other particulars as may be determined by the Authority.

(4) For the avoidance of doubt, any notice issued or revised under this section is not a statutory instrument within the meaning of the Statutory Instruments Act 1977.

Procedure for determining application

22 (1) Subject to subsection (2), the Authority shall determine an application in accordance with the procedure set by general determination.

(2) The Authority may require an applicant to provide, within a time stipulated, further information necessary to determine the application.

(3) The Authority may, on an application under section 21—

- (a) grant a licence with or without conditions; or
- (b) refuse the application for a licence.

Criteria for grant of licence

23 (1) The criteria for the grant of a TD&R Licence are that the applicant is a company registered in Bermuda and—

- (a) has obtained such permission as required under the Companies Act 1981, the Development and Planning Act 1974, the Building Act 1988 and any other relevant legislation;
- (b) has demonstrated the technical capacity required to operate such a facility reliably and safely or, in the case of a company which is not yet providing electricity services, the Authority is satisfied that such services will be carried on with the professional and technical skills appropriate to the nature and scale of its proposed regulated activity and facility;
- (c) has demonstrated the necessary financial capacity to build, maintain and operate the facility;
- (d) every person who is, or is to be, a director, controller or senior executive of the applicant company is a fit and proper person to perform the functions in relation to any regulated activity carried on by the company, having regard to the probity of the applicant and its officers.

(2) The criteria for the grant of a Bulk Generation Licence are—

- (a) the criteria listed in subsection (1) (applied with any necessary modifications) but any person may be an applicant; and
- (b) that either the applicant—
 - (i) is the TD&R Licensee or its affiliate and, subject to any written instruction of the Authority under section 44, the proposed generation complies with the Integrated Resource Plan; or

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- (ii) is another Bulk Generation Licensee and has entered into a Power Purchase Agreement with the TD&R Licensee in accordance with section 48.

(3) The criteria for the grant of a Large Scale Self-Supply Licence are the criteria listed in subsection (1) except (c) and (d) (applied with any necessary modifications), provided that any person may be an applicant.

(4) In accordance with section 48(2) of the Regulatory Authority Act 2011, the Authority may grant different classes of licence.

[Section 23 subsection (1)(c) amended by 2024 : 28 s. 7 effective 31 March 2025]

Form and content of licence

24 (1) A licence shall be in the form, and include the terms, as set by the Authority by administrative determination in respect of that type of licence.

(2) A licence may contain other provisions not inconsistent with the terms in the administrative determination indicated in respect of that type of licence.

(3) *[Repealed by 2017 : 37 s. 3]*

[Section 24 subsection (1) amended and subsection (3) repealed by 2017 : 37 s. 3 effective 27 October 2017]

Grant of licence

25 (1) The Authority may grant a licence if—

- (a) the applicant pays the Government authorisation fees;
- (b) the grant is consistent with the purposes of this Act and any Ministerial directions regarding the structure of the electricity sector under section 8;
- (c) the applicant meets the criteria for the grant of the type of licence to which the application relates.

(2) Section 48 of the Regulatory Authority Act 2011 applies to the grant of licences under this Act.

Conditions

26 (1) The Authority may include, as a condition of any licence, permit or other authorisation, a requirement that the licensee—

- (a) pay any fees or penalties that may be imposed by the Authority;
- (b) comply with this Act and any regulations;
- (c) comply with any administrative determinations made by the Authority;
- (d) meet any consumer protection requirement specified by the Authority;

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- (e) if deemed to have a dominant position, comply with any remedy imposed by the Authority;
- (f) comply with any information request issued by the Authority relating to the electricity sector; and
- (g) participate in industry self-regulatory or co-regulatory bodies, when directed to do so by the Authority.

(2) For the purposes of sections 47 and 48, the Authority shall include, as a condition in any TD&R Licence—

- (a) the requirement that the TD&R Licensee must provide interconnection to a Bulk Generation Licensee, an Innovative Licensee or a BGSUI Licence holder in accordance with those sections;
- (b) the conditions subject to which such interconnection must be made.

(3) The Authority may only include, as a condition of any licence, permit or other authorisation, any additional condition if the condition is adopted with the consent of the Minister.

(4) Any condition imposed by the Authority shall be objective, proportionate, not unreasonably discriminatory and specified expressly in the authorisation.

[Section 26 subsection (2)(a) amended by 2022 : 19 s. 6 effective 9 May 2023; Section 26 subsection (2)(a) amended by 2024 : 28 s. 7 effective 31 March 2025]

Notice of grant

27 (1) The Authority shall publish notice of the grant of a licence on its official website and in a newspaper of general circulation in Bermuda.

(2) For the avoidance of doubt, any notice issued or revised under this section is not a statutory instrument within the meaning of the Statutory Instruments Act 1977.

Term and renewal of licence

28 (1) Subject to section 31, the Licence shall be for the term stated in the licence which term shall not exceed 30 years.

(2) Unless provision to the contrary is made in the licence, a licence may be renewed.

(3) Notwithstanding section 49(5) of the Regulatory Authority Act 2011, the Authority shall not grant a temporary licence.

Modification of licence

29 (1) Subject to this section, the Authority may of its own motion, or with the consent of the licensee, modify a licence.

(2) Section 51 of the Regulatory Authority Act 2011 shall apply with respect to the modification of a licence under this Act and, before taking any action pursuant to this section, the Authority shall give the licensee reasonable notice and an opportunity to

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comment, and shall take into account any representations made by or on behalf of the licensee.

(3) The Authority, of its own motion or at the request of the licensee, may modify the service standards under Part 6.

Transfer of licences

30 (1) A licence shall not be transferred or assigned without the prior consent of the Authority.

(2) Transfer includes change in control of the licensee, where “control” refers to—

- (a) the power, whether held directly or indirectly, to exercise decisive influence over a licence holder, including by directing its management and policies, whether through ownership of shares, stocks, or other securities or voting rights, or through an agreement or arrangement of any type, or otherwise; or
- (b) the ownership of 25 percent or more of the shares, stocks, or other securities or voting rights, including through an agreement or arrangement of any type.

(3) The Authority shall determine whether to give consent under subsection (1) as if the transferee were an applicant for the licence.

(4) The Authority—

- (a) shall not give consent under subsection (1) before an Integrated Resource Plan has been approved under section 44 and published under section 45; and
- (b) shall have due regard to the Integrated Resource Plan when making its decision as to whether or not to give consent.

(5) If the Authority intends to give consent under subsection (1) to the transfer or assignment of the TD&R Licence, a Bulk Generation Licence or a BGSUI Licence, it shall first consult the Minister and obtain his approval.

(6) The Minister may refuse to give his approval under subsection (5), but only if he is satisfied that the Authority’s intended consent to the transfer or assignment is not in accordance with any Ministerial directions issued pursuant to sections 8 and 9.

[Section 30 subsections (4), (5) and (6) inserted by 2019 : 21 s. 2 effective 8 July 2019; Section 30 subsection (5) amended by 2024 : 28 s. 7 effective 31 March 2025; Section 30 subsection (4)(a) amended by 2026 : 15 s. 6 effective 30 June 2026]

Suspension or revocation of licences

31 (1) A licence may, subject to subsection (3), be suspended in whole or in part, upon an adjudicative decision and order suspending a licence on the basis that the licensee is in breach of its obligations under the licence and the breach is such that suspension is justified and —

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- (a) the suspension is confirmed on appeal under section 33; or
 - (b) the time limited by law for filing a notice of appeal has expired and the licensee has not filed a notice of appeal.
- (2) A licence may, subject to subsection (3), be revoked by the Authority upon—
- (a) the expiration of the term, without renewal;
 - (b) an adjudicative decision or order revoking a licence on the basis that the licensee is in breach of its obligations under the licence and the breach is such that revocation is justified and—
 - (i) the revocation is confirmed on appeal under section 33; or
 - (ii) the time limited by law for filing a notice of appeal has expired and the licensee has not filed a notice of appeal.

(3) Section 51 of the Regulatory Authority Act 2011 shall apply with respect to the suspension or revocation of a licence under this Act and, before taking any action pursuant to this section, the Authority shall give the licensee reasonable notice and an opportunity to comment, and shall take into account any representations made by or on behalf of the licensee.

Refusal of licence

32 (1) The Authority may refuse to grant a licence on either of the following grounds—

- (a) the application is incomplete, and any time accorded to the applicant for completing the applications has expired; or
- (b) the criteria for approval are not satisfied in the opinion of the Authority.

(2) An application is incomplete if it does not contain the information and documents required under section 21 or further information required by the Authority under section 22(2).

(3) If an application is refused under subsection (1), the Authority shall inform the applicant in writing.

(4) In the case of refusal on the ground in subsection (1)(b), the Authority shall, before refusing the application, give the applicant an opportunity to make representations regarding the proposed refusal and shall take the representations into account.

Chapter 2

Innovative Licences

Innovative Licences

32A (1) The Authority may, in accordance with this section and regulations, by administrative determination, grant an Innovative Licence that authorises the holder to

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engage in a regulated activity, for a limited period prescribed by regulations, in an innovative manner for the purpose of carrying out testing in relation to such activity.

(2) The Authority—

- (a) may require a consultancy deposit as prescribed by regulations;
- (b) shall cause the conduct of a public consultation of any environmental impact assessment of a proposed innovative business as prescribed by regulations;
- (c) may, where the Authority considers necessary, require an innovative licensee to remove any of the licensee's structures, or other equipment related to the innovative business, and shall require the licensee to do so at the end of the licence period.

(3) For the avoidance of doubt, except as otherwise expressly provided, sections 21 to 32 will not apply with respect to Innovative Licences.

(4) The Authority may, in accordance with section 48(2) of the Regulatory Authority Act 2011, grant different classes of Innovative Licences.

[Section 32A inserted by 2022 : 19 s. 7 effective 9 May 2023]

Criteria for grant of Innovative Licence

32B (1) The criteria for grant of an Innovative Licence are those listed in section 23(1) (applied with any necessary modifications), provided that any person may be an applicant.

(2) In considering whether to grant an Innovative Licence to an applicant, the Authority shall have regard to—

- (a) whether the applicant for an Innovative Licence has satisfactorily demonstrated to the Authority that the applicant will be able to use new or different technological or innovative measures—
 - (i) to further the purposes set forth in section 6;
 - (ii) to conform to the Grid Code; and
 - (iii) to comply with any relevant technical specifications that are approved by the Authority, including with respect to generation technology and means of interconnection with the grid; and
- (b) such other matters as may be prescribed by regulations.

[Section 32B inserted by 2022 : 19 s. 7 effective 9 May 2023]

Chapter 3

BGSUI Licences

Bulk Generation Sole Use Installation Licences

32C (1) The Authority may, by administrative determination, and in accordance with this section, section 32D and regulations, grant to an applicant a Bulk Generation Sole Use Installation Licence (a “BGSUI Licence”).

(2) The Authority may, in accordance with regulations, require an applicant for a BGSUI Licence to provide a consultancy deposit in respect of the application.

(3) A BGSUI Licence authorizes the Licence holder to generate electricity above the licence threshold from a renewable energy system, provided that the Licence holder uses or stores the electricity generated at its principal location.

(4) A BGSUI Licence holder shall enter into an Intermediate Contract under section 49A for the distribution to the TD&R Licensee of surplus electricity generated, up to a maximum of the permitted amount.

(5) “Permitted amount” means 30% of electricity generated each month, or such lesser amount as specified by the Authority in the BGSUI Licence.

(6) A new application will be required if the BGSUI Licence holder does not commence bulk generation within two years of the date of grant of the BGSUI Licence; and subsection (2) applies accordingly.

(7) Section 21 (application for licence) applies with respect to an application for a BGSUI Licence, except that in subsection (1), for the words “information and documents required by general determination” there are substituted “information and documents required by regulations or administrative determination”.

(8) Sections 20, 22 to 30 and 32 (general provisions of Chapter 1 of this Part relating to licences), and section 33 (appeal) apply, with any necessary modifications, with respect to BGSUI Licences.

(9) The Authority may, in accordance with section 48(2) of the Regulatory Authority Act 2011, grant different classes of BGSUI Licence.

[Section 32C inserted by 2024 : 28 s. 2 effective 31 March 2025]

Criteria for grant of BGSUI Licence

32D (1) The criteria for grant of a BGSUI Licence are those listed in section 23(2) with the following modifications—

- (a) the applicant must be a company registered in Bermuda, a Government department or a statutory authority;
- (b) obtaining planning permission in principle satisfies the condition in section 23(1)(a) that the applicant has obtained such permission as required under the Development and Planning Act 1974, if the proposed installation has not been constructed;

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- (c) the grant of a building permit satisfies the condition in section 23(1)(a) that the applicant has obtained such permission as required under the Building Act 1988, if the proposed installation has not been constructed;
 - (d) if the applicant is a Government department or statutory authority, the requirement of section 23(1)(c) (necessary financial capacity) is satisfied if the department or authority has obtained the requisite budgetary approval and funding to build, maintain and operate the facility;
 - (e) if the applicant is a Government department or statutory authority, the requirement of section 23(1)(d) (fit and proper person etc) applies to the head of the public authority (as defined by the Schedule to the Public Access to Information Act 2010);
 - (f) that the applicant will enter into an Intermediate Contract with the TD&R Licensee in accordance with section 49A.
- (2) In considering whether to grant a BGSUI Licence to an applicant, the Authority shall have regard to—
- (a) whether the applicant's energy needs at its principal location justify the authorization of generation of electricity above the licence threshold;
 - (b) whether the applicant has satisfactorily demonstrated to the Authority—
 - (i) that the development is consistent with the purposes listed in section 6;
 - (ii) that the applicant will be able to conform with the Grid Code;
 - (iii) that the applicant will be able to comply with any relevant technical specifications that are approved by the Authority including with respect to generation technology and means of interconnection with the grid; and
 - (c) such other matters as may be prescribed by regulations.

[Section 32D inserted by 2024 : 28 s. 2 effective 31 March 2025]

Suspension or revocation of BGSUI Licence

32E (1) A BGSUI Licence may be suspended by the Authority in whole or in part, on the basis that the Licence holder is in breach of its obligations under this Act or its Licence and the breach is such that suspension is justified, if—

- (a) the suspension is confirmed on appeal under section 33; or
- (b) the time limited by law for filing a notice of appeal has expired and the Licence holder has not filed a notice of appeal.

(2) A BGSUI Licence may be revoked by the Authority, on the basis that the Licence holder is in breach of its obligations under this Act or its Licence and the breach is such that revocation is justified, if—

- (a) the revocation is confirmed on appeal under section 33; or

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- (b) the time limited by law for filing a notice of appeal has expired and the Licence holder has not filed a notice of appeal.

(3) For the purposes of this section, a BGSUI Licence holder is in breach of its obligations under this Act or its Licence if it has—

- (a) made false statements of material facts, committed fraud or made a misrepresentation in the application for the Licence, permit or other authorization or in any subsequent statement to the Authority;
- (b) failed to comply with any requirements of this Act, the regulations or an administrative determination of the Authority;
- (c) failed to comply with the terms or conditions of its BGSUI Licence, or any permit or other authorization;
- (d) failed to pay to the Authority any authorization fees, regulatory fees or any other required payment.

[Section 32E inserted by 2024 : 28 s. 2 effective 31 March 2025]

Suspension or revocation: procedure

32F (1) If the Authority proposes to suspend or revoke a BGSUI Licence, the Authority shall issue a written warning notice to the Licence holder stating—

- (a) the action that the Authority proposes to take;
- (b) the basis on which the Authority proposes to take the action;
- (c) the time frame within which the Licence holder may submit written representations regarding the proposed action; and
- (d) the actions that the Licence holder must take to avoid suspension or revocation, and the time frame in which such actions must be taken.

(2) Time frames under subsections (1)(c) or (d) shall be at least 14 days, and may be extended for a further 14 days if the Authority considers it reasonable in the circumstances.

(3) In deciding whether to give a decision notice, the Authority shall take into account any written representations made under subsection (1)(c) and any actions taken under subsection (1)(d).

(4) The Authority shall give a written decision notice to the Licence holder within 90 days beginning with the day on which a warning notice was given (“the decision period”), stating—

- (a) the reasons for the Authority’s decision to suspend or revoke the Licence;
- (b) the date on which the suspension or revocation is to take effect; and
- (c) the right to appeal to the Supreme Court.

(5) If no decision notice is given within the decision period, the Authority shall be treated as having given a notice of discontinuance at the end of the decision period.

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(6) If the Authority decides not to suspend or revoke the Licence in accordance with the warning notice, the Authority must give a notice of discontinuance to the person to whom the warning notice was given, identifying the default alleged to have been committed and the proposed action which is being discontinued.

[Section 32F inserted by 2024 : 28 s. 2 effective 31 March 2025]

Chapter 4

Appeals

Appeal

33 (1) A person that is aggrieved by the determination of an application for the grant, modification, suspension, revocation of transfer of a licence by the Authority may appeal to the Supreme Court on that account.

(2) Section 96 of the Regulatory Authority Act 2011 applies in relation to such an appeal.

PART 6

SERVICE STANDARDS AND PRINCIPLES FOR RETAIL OF ELECTRICITY

Service standards

34 (1) The Authority shall, by general determination, set standards for reliability, power quality and customer service for the supply of electricity that are in line with industry best practice.

(2) Section 13(p) of the Regulatory Authority Act 2011 applies for the purposes of this section.

Retail tariff-setting principles

35 (1) The Authority shall determine the retail tariff in accordance with the methodology set by general determination and in accordance with the principles set out in this section.

(2) The tariff methodology shall seek to enable the TD&R Licensee to generate a total revenue that recovers reasonable costs of service incurred in achieving the service standards and, in particular, the reasonable costs in respect of—

- (a) investment if it is prudently incurred and for which the investment is used and useful;
- (b) reasonable return on investment that is commensurate with the return on investments in business undertakings with comparable risks, and that is sufficient to attract needed capital.

(3) The tariff shall seek to enable the TD&R Licensee to generate a total revenue that recovers reasonable costs of service incurred in achieving the service standards and,

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in particular, the reasonable costs in respect of the following expenses efficiently incurred—

- (a) operating expenses;
- (b) fuel procured for generation;
- (c) generation procured;
- (d) other expenses including—
 - (i) the Government authorisation fees and the Regulatory Authority fee; and
 - (ii) other statutory fees.

(4) The methodology set by administrative determination relating to the setting or approval of tariffs and the regulation of revenues shall—

- (a) be designed to enable an efficient licensee to recover the cost of its licensed activities, including a reasonable return as set out in subsections (2) and (3);
- (b) include information that gives end-users proper information regarding the costs that their demand imposes on the licensee's business.

(5) A licensee may not charge an end-user any other tariff or make use of provisions in agreements other than that determined or approved by the Authority pursuant to this Act and the regulations and rules.

(6) No licensee shall vary the tariff or any published schedule of prices or charges for electricity unless notice in writing of the intention to vary the tariff, and the amount of the variation, has been approved by the Authority.

(7) Section 13(o) of the Regulatory Authority Act 2011 applies for the purposes of this section.

Feed-in tariff-setting principles

36 (1) The Authority shall determine the feed-in tariff in accordance with the methodology set by general determination and in accordance with the following principles—

- (a) the rate shall seek to allow compensation for, at most—
 - (i) the actual cost of generation that the TD&R Licensee avoids by purchasing power from distributed generation; and
 - (ii) an estimate of any economic benefits from distributed generation;
- (b) the term of validity of the tariff shall be at least equal to the expected useful lifetime of the system used and maintained efficiently.

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(2) Subsection (1) applies with the necessary modifications to empower the Authority to determine feed-in tariffs applicable to BGSUI Licences.

[Section 36 amended by 2024 : 28 s. 3 effective 31 March 2025]

Tariff reviews

37 (1) Within two years from the commencement date of this Part, and every five years or less as determined by the Authority, or as directed by the Minister, the Authority shall conduct—

- (a) a retail tariff review in accordance with section 35 to establish the approved retail tariffs; and
- (b) a feed-in tariff review in accordance with section 36 to establish the approved feed-in tariffs.

(2) The retail tariff review and the feed-in tariff review may be done at different times.

[Section 37 subsections (1)(a) and (1)(b) amended by 2024 : 28 s. 7 effective 31 March 2025]

PART 7

CONSUMER PROTECTION PROVISIONS

Functions of the Authority: consumer protection

38 The Authority may make general determinations—

- (a) governing the commercial and marketing practices of the TD&R Licensee and any other sectoral participants to protect the rights of end-users and other licensees or authorised persons, having due regard to the purposes of this Act; or
- (b) issuing or approving codes of practice relating to such practices.

Confidentiality of customer information

39 The Authority may make general determinations governing the processing, disclosure and use by the TD&R Licensee and any other sectoral participants of personal data that they obtain, subscribers or users in the course of business other than for the purpose of supplying electricity, including—

- (a) disclosure of an end-user's name, address, email address and telephone number (including fixed and mobile numbers);
- (b) use or disclosure of subscription data provided when a customer orders a service; and
- (c) any other customer-related data, as defined for this purpose by the Authority, that is obtained by the TD&R Licensee from users or sub-users.

General duty to ensure affordability protections

39A In performing their respective functions and obligations under the Act, the Authority and TD&R Licensee shall have a duty to consider consumer affordability in all integrated resource planning and decision-making processes and ensure that consumer affordability protections form an integral part of the Integrated Resource Plan.

[Section 39A inserted by 2026 : 15 s. 5 effective 30 June 2026]

PART 8

GENERATION PLANNING: INTEGRATED RESOURCE PLAN

Request for TD&R Licensee Integrated Resource Plan proposal

40 (1) Within two years from the commencement date, and every five years or less, as determined by the Authority, or as directed by the Minister, the Authority shall issue a notice requesting an Integrated Resource Plan proposal from the TD&R Licensee that contains—

- (a) a resource plan that includes the expected demand for the period and the state of the TD&R Licensee's existing resources; and
 - (b) a procurement plan that details how the licensee proposes to meet this demand.
- (2) The notice shall require that in preparing the proposal the TD&R Licensee—
- (a) consider—
 - (i) all possible resources, including new generation capacity, demand side resources (including demand response and energy efficiency), and retirement of generation capacity; and
 - (ii) a range of renewable energy and efficient generation options, and a prudent diversification of the generation portfolio;
 - (b) prioritise actions that most meet the purposes of this Act, conform to Ministerial directions, and be reasonably likely to supply electricity at the least cost, subject to trade-offs contained in the Ministerial directions or instructions from the Authority;
 - (c) indicate recommendations regarding whether any resources will be procured through competitive bidding in accordance with section 48(7) of the Regulatory Authority Act 2011;
 - (d) include proposed limits for total distributed generation capacity over the planning period.
- (3) The notice shall be sent to the TD&R Licensee by registered mail or registered electronic mail and published on the official website of the Authority, and shall indicate—
- (a) the period, not longer than five years, which the proposal is to cover;

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- (b) the date, not later than 90 days, by which the proposal is to be sent to the Authority;
- (c) the form and content required;
- (d) any other guidance or instruction concerning the content and process.

(4) For the purposes of subsection (2)(c), the Authority shall make an administrative determination establishing competitive bidding procedures.

Submission of TD&R Integrated Resource Plan proposal

41 (1) The TD&R Licensee shall prepare and submit to the Authority an Integrated Resource Plan proposal that complies with this Act, any administrative determinations, and the request for an Integrated Resource Plan proposal issued under section 40.

(2) The Integrated Resource Plan must contain the requirements that are set out in section 40.

Request for comments and for other generation proposals

42 (1) After receipt of the Integrated Resource Plan proposal under section 41, and acceptance by the Authority—

- (a) the Integrated Resource Plan proposal shall be published on the official website of the Authority and in a newspaper of general circulation in Bermuda; and
- (b) a notice shall be established of the availability of the Integrated Resource Plan proposal accepted under this section for review and comments by the public.

(2) The notice shall also request the submission of proposals for bulk generation or demand side resources and contain the following information—

- (a) the period, not longer than five years, which a proposal is to cover;
- (b) the date, not later than 60 days from the date of the notice, by which a proposal is to be sent to the Authority;
- (c) the form and content required; and
- (d) any other guidance or instruction concerning the content and process of a proposal.

(3) Any person that submits a proposal pursuant to a notice under this subsection (2) shall in that proposal demonstrate—

- (a) how its inclusion in the Integrated Resource Plan would result in an electricity supply that is more consistent with the purposes of this Act and Ministerial directions;
- (b) how it uses technology that is in commercial operation in another jurisdiction.

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Integrated Resource Plan consultations

43 The Authority shall hold, for each proposal received before the stipulated deadline—

- (a) at least one public consultation, whether alone or together with a consultation in respect of other proposals; and
- (b) as many meetings as the TD&R Licensee and the Authority decide necessary among the TD&R Licensee, proponents and other persons that the Authority considers relevant for assessing the proposal.

Integrated Resource Plan review and approval

44 (1) The TD&R Licensee shall prepare for the review and approval of the Authority a final draft Integrated Resource Plan that takes into consideration public comments and proposals, and implements comments of the Authority, if any.

(2) The Authority may approve the Integrated Resource Plan if, acting in accordance with the regulatory principles and any administrative determinations, it considers that the final draft Integrated Resource Plan is the best approach to meeting the purposes of the Act and complying with Ministerial directions.

(3) In any case to which section 45B applies and following the resumption of the IRP process, the Authority, acting in accordance with the regulatory principles and any administrative determinations, may approve the Integrated Resource Plan if it considers that the final draft Integrated Resource Plan is the best approach to meeting the purposes of the Act and complying with Ministerial directions.

[Section 44 subsection (3) inserted by 2026 : 15 s. 6 effective 30 June 2026]

Publication of Integrated Resource Plan

45 The Authority shall publish and maintain an Integrated Resource Plan approved under section 44 on its official website for the period during which it applies.

PART 8A

SUSPENSION AND RECONSTITUTION OF THE IRP PROCESS

Interpretation and application of Part

45A (1) In this Part, unless the context otherwise requires—

“IRP suspension order” means an order made under section 45B;

“part of the IRP process” means any obligation, action or activity provided for under the IRP process;

“period of suspension” means the period specified under an IRP suspension order in accordance with section 45B(2)(b).

(2) For the purposes of this Part—

- (a) a reconstitution of the IRP process includes the restarting of the IRP process or any part of the IRP process;
- (b) the restarting of any part of the IRP process may require the reconsideration of any obligation or deadline and the retaking of any action already taken under the IRP process prior to the period of suspension; and
- (c) the Integrated Resource Plan that is in operation at the time of or immediately prior to the making of an IRP suspension order shall continue in effect until such time that another Integrated Resource Plan is approved and published, in accordance with Part 8, after the expiration of the period of suspension.

(3) This Part shall have effect notwithstanding the completion of any part of the IRP process prior to the making of an IRP suspension order.

[Section 45A inserted by 2026 : 15 s. 7 effective 30 June 2026]

Order to suspend and reconstitute the integrated resource planning process

45B (1) The Minister may, in accordance with the powers conferred under section 13A, make an order to suspend and reconstitute any part of the IRP process if, after consulting the Regulatory Authority and the TD&R Licensee, he is of the opinion that—

- (a) continuing the IRP process would pose a risk to the reliability, sustainability or affordability of the energy supply; or
 - (b) such action is necessary to ensure consistency between Government policy and the proposed Integrated Resource Plan; and
 - (c) continuing the IRP process would be contrary to the public interest.
- (2) An order made under subsection (1) shall specify—
- (a) the reasons for the making of the order;
 - (b) subject to section 45C, the period of suspension;
 - (c) the part or parts of the IRP process that may be reconstituted; and
 - (d) any directions necessary for the Authority to give effect to the order.

(3) An order made under this section (hereinafter referred to as an “IRP suspension order”) shall be subject to the negative resolution procedure.

[Section 45B inserted by 2026 : 15 s. 7 effective 30 June 2026]

Duration of suspension

45C (1) Where the IRP process is suspended pursuant to an IRP suspension order—

- (a) the IRP process shall resume, whether or not reconstituted, upon the expiration of the period of suspension so specified in the order; and
- (b) such period of suspension shall not exceed two years.

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(2) The Minister may amend the period of suspension by order published in the Gazette provided that the total period, as amended, does not exceed two years.

(3) An order made under subsection (2) shall not be subject to section 6 of the Statutory Instruments Act 1977.

[Section 45C inserted by 2026 : 15 s. 7 effective 30 June 2026]

Authority to give notice of resumption

45D (1) The Authority shall issue a notice, before the period of suspension expires, specifying—

- (a) when the IRP process is to resume;
- (b) any part or parts of the IRP process that have been reconstituted;
- (c) any next steps to be taken in relation to the resumption of the IRP process, whether or not reconstituted; and
- (d) any guidance relating to the resumption of the IRP process.

(2) A notice issued under this section shall be sent to the TD&R Licensee by registered mail or registered electronic mail and published on the official website of the Authority.

(3) A notice or any guidance issued under this section is not a statutory instrument within the meaning of the Statutory Instruments Act 1977.

[Section 45D inserted by 2026 : 15 s. 7 effective 30 June 2026]

Reconstitution of the IRP process

45E Where the IRP process is reconstituted, the Authority and TD&R Licensee shall act in accordance with any Ministerial declaration issued during the period of suspension.

[Section 45E inserted by 2026 : 15 s. 7 effective 30 June 2026]

Appeal to Supreme Court

45F (1) The TD&R Licensee or any other person aggrieved by the making of an IRP suspension order under this Part may appeal against such order to the Supreme Court on a point of law or mixed law and fact.

(2) An appeal under this section shall be brought within 21 days after the making of such order or such longer period as the Supreme Court may allow.

(3) Unless the Supreme Court otherwise orders, an appeal under this section shall not have the effect of suspending the order appealed against, pending the determination of the appeal.

[Section 45F inserted by 2026 : 15 s. 7 effective 30 June 2026]

PART 9

GENERATION COMMITMENT AND PROCUREMENT

Procurement of resources

46 (1) Subject to subsection (2), the TD&R Licensee shall, in accordance with the Integrated Resource Plan approved under section 44 procure resources from third parties in accordance with this Part.

(2) The Authority may issue an administrative determination to amend any provision of the Integrated Resource Plan if the Authority considers that such amendment is needed to achieve the purposes of this Act.

Requirements for purchase of third party power

47 (1) A third party as set out in subsection (4) may enter into an agreement with the TD&R Licensee for the purchase of electrical power by the TD&R Licensee from that third party.

(2) Procurement of power shall be effected—

- (a) in accordance with generation procurement as set by administrative determination for the Integrated Resource Plan; and
- (b) under such Power Purchase Agreements agreed and approved under section 48.

(3) Interconnection for the purposes of procurement of power shall be provided on conditions that relate to—

- (a) the circumstances under which—
 - (i) interconnection must be allowed;
 - (ii) interconnection may be refused; or
 - (iii) any other circumstances that the Authority considers to be appropriate to facilitate the procurement and interconnection of third party power as set out in the Integrated Resource Plan approved under section 44;
- (b) the strengthening or upgrading of the transmission or distribution power system in order to provide for interconnection, including (subject to the approval of the Authority) such contributions towards upgrading by the potential users of such systems;
- (c) the rights and obligations of other existing or new users regarding the use of such power systems;
- (d) compliance with the Grid Code and any code of practice issued by the Authority.

(3A) For the avoidance of doubt, subsection (2)(a) does not apply with respect to Innovative Licences.

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(4) In this section and section 48, “third party” means a Bulk Generation Licensee.

[Section 47 subsection (3A) inserted by 2022 : 19 s. 9 effective 9 May 2023]

Power Purchase Agreement

48 (1) A Power Purchase Agreement is an agreement between the TD&R Licensee and a third party for bulk generation or aggregation of demand side resources that—

- (a) establishes the terms and conditions on which the TD&R Licensee must purchase power from a third party;
- (b) requires compliance with the Grid Code; and
- (c) is conditional upon the approval of the Authority and the grant of a Bulk Generation Licence or Innovative Licence.

(2) For the purpose of this Act, a third party that wishes to engage in bulk generation or aggregation of demand side resources shall seek the Authority’s approval of its Power Purchase Agreement with the TD&R Licensee.

(3) The Authority shall approve a Power Purchase Agreement if the Authority is satisfied, after considering the Integrated Resource Plan, that the Power Purchase Agreement—

- (a) is consistent with the Integrated Resource Plan, the purposes of this Act and any Ministerial directions;
- (b) does not create risks to power quality or reliability, or unreasonable financial risks for the TD&R Licensee.

(4) Section 58 of the Regulatory Authority Act 2011 shall apply in relation to any disputes that may arise in connection with a Power Purchase Agreement entered into pursuant to this section.

[Section 48 subsection (1)(c) amended by 2022 : 19 s. 10 effective 9 May 2023]

Standard Contract

49 (1) A third party who wishes to engage in distributed generation shall apply for a Standard Contract with the TD&R Licensee in the manner, and accompanied by the information and documents as set out by administrative determination of the Authority.

(2) The TD&R Licensee shall execute a Standard Contract with a person that applies for distributed generation if—

- (a) entry by the TD&R Licensee into the contract with that third party would not put the TD&R Licensee beyond the limit of the distributed generation capacity agreed by the TD&R Licensee under the approved Integrated Resource Plan;
- (b) the contract—

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- (i) conforms to the Standard Contract template set by administrative determination;
- (ii) authorises the purchase of power at the feed-in tariff approved by the Authority pursuant to section 36;
- (iii) authorises generation below the licence threshold;
- (c) any permission required under the Development and Planning Act 1974 and the Building Act 1988 and any other relevant legislation has been obtained; and
- (d) the equipment that the applicant intends to use for generation complies with the Grid Code.

(2A) During any period in which there is no Integrated Resource Plan approved by the Authority under section 44, subsection (2)(a) shall not apply.

(3) *[Deleted by 2024 : 28 s. 7(11)]*

[Section 49 subsection (2A) inserted by 2018 : 41 s. 2 effective 30 July 2018; Section 49 subsection (3) deleted by 2024 : 28 s. 7(11) effective 31 March 2025; Section 49 subsection (2A) amended by 2026 : 15 s. 6 effective 30 June 2026]

Intermediate Contract

49A (1) A BGSUI Licence holder shall apply for an Intermediate Contract with the TD&R Licensee in the manner, and accompanied by the information and documents, as set out by administrative determination of the Authority, for interconnection of the renewable energy system to enable distributed generation of electricity generated beyond the needs of the applicant, up to the permitted amount (see section 32C(5)).

(2) The TD&R Licensee shall execute an Intermediate Contract with the BGSUI Licence holder if—

- (a) entry by the TD&R Licensee into the contract would not put the TD&R Licensee beyond the limit of the distributed generation capacity agreed by the TD&R Licensee under the approved Integrated Resource Plan;
- (b) the contract—
 - (i) conforms to the Intermediate Contract template set by administrative determination;
 - (ii) authorises the purchase of power up to the permitted amount (see section 32C(5)) at a feed-in tariff approved by the Authority pursuant to section 36;
- (c) any permission required under the Development and Planning Act 1974, the Building Act 1988 and any other relevant legislation has been obtained; and
- (d) the equipment that the applicant intends to use for generation complies with the Grid Code.

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(3) During any period in which there is no Integrated Resource Plan approved by the Authority under section 44, subsection (2)(a) shall not apply.

[Section 49A inserted by 2024 : 28 s. 4 effective 31 March 2025; Section 49A subsection (3) amended by 2026 : 15 s. 6 effective 30 June 2026]

Effect of Standard Contract

50 The Standard Contract authorises a distributed generator to generate electricity without a licence for a term stated in the Contract—

- (a) in accordance with the terms and conditions of the Standard Contract; and
- (b) subject to compliance with this Act and regulations, the Building Act 1988 and any codes establishing standards for electrical systems, and any other relevant legislation.

[Section 50 paragraph (b) amended by 2024 : 28 s. 7 effective 31 March 2025]

Effect of Intermediate Contract

50A The Intermediate Contract authorises a BGSUI Licence holder to generate electricity for a term stated in the Contract—

- (a) in accordance with the terms and conditions of the Intermediate Contract; and
- (b) subject to compliance with this Act and regulations, the Building Act 1988 and any codes establishing standards for electrical systems, and any other relevant legislation.

[Section 50A inserted by 2024 : 28 s. 5 effective 31 March 2025]

PART 10

MONITORING COMPLIANCE; ENFORCEMENT

Dominant position

51 (1) Pursuant to section 20(2), the TD&R Licensee is deemed to occupy a dominant position in the electricity sector.

(2) Any Bulk Generation Licensee that generates 30 per cent or more of the electricity required by the TD&R Licensee is deemed to occupy a dominant position and shall continue to occupy such dominant position until such time as the Authority determines otherwise.

(3) For the purposes of this section—

- (a) sections 59 and 85 of the Regulatory Authority Act 2011 shall apply subject to any modifications that the Authority may deem appropriate and efficient; and
- (b) the Authority may impose ex ante remedies as provided in that Act.

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Monitoring compliance

52 (1) Subject to subsection (2), the Authority shall use its information-gathering powers under the Regulatory Authority Act 2011, including those conferred by sections 60, 61, 62 and 89 to 92 of that Act to—

- (a) monitor compliance with this Act;
- (b) perform routine benchmarking of the transmission, distribution, and retail performance of the TD&R Licensee against international peers to ensure that the service standards remain in line with industry best practice; and
- (c) perform routine benchmarking of the electricity generation performance of Bulk Generation Licensees against international peers to ensure that the service standards remain in line with industry best practice.

(2) In accordance with section 61(5) of the Regulatory Authority Act 2011, the Authority may consider and rely on international best practices, benchmarks and data from countries that the Authority concludes are relevant to Bermuda, in the absence of sufficient evidence that is specific to Bermuda.

Enforcement

53 (1) For the purpose of the electricity sector, “enforcement proceedings” means proceedings in accordance with—

- (a) section 93 of the Regulatory Authority Act 2011; and
- (b) subsections (2) and (3).

(2) The Authority shall only issue a decision and order suspending or revoking a licence under section 31 after—

- (a) in accordance with section 51 of the Regulatory Authority Act 2011;
- (b) after conducting an investigation as provided by section 84(2) of the Regulatory Authority Act 2011;
- (c) after determining, under that section, that it is appropriate to initiate enforcement action under section 93 of the Regulatory Authority Act 2011, instead of referring the matter to the Director of Public Prosecutions; and
- (d) after conducting enforcement proceedings in accordance with section 93 of the Regulatory Authority Act 2011.

(3) In enforcement proceedings conducted for the purposes of subsection (2), the Authority may—

- (a) take any enforcement action that it has the power to take in section 93(5) of the Regulatory Authority Act 2011; or
- (b) acting under section 95 of the Regulatory Authority Act 2011, accept an undertaking in lieu of taking enforcement action.

PART 11
MISCELLANEOUS

Regulations

54 (1) The Minister, after consultation with the Authority, may make such regulations for the purposes of this Act respecting such matters as may be expedient for the purposes of this Act.

(1A) Without prejudice to the generality of subsection (1), the Minister, after consultation with the Authority, may make regulations with respect to Innovative Licences and such regulations may—

- (a) further provide for applications and decisions related to applications;
- (b) provide for consultation, a consultancy deposit and notice before the Authority makes a decision on an application;
- (c) provide for the grant, refusal, renewal, extension, suspension or revocation of licences or other authorizations, as the case may be, and the imposition or variation of conditions that the Authority deems to be necessary;
- (d) provide for granting authorizations that are necessary, or ancillary, to Innovative Licences;
- (e) make provision ensuring that the Authority establishes and adheres to a reasonably prompt timetable in carrying out its functions in relation to Innovative Licences;
- (f) provide for designation of the area within which an Innovative Licensee is permitted to operate, and specify any prohibited and restricted activities therein;
- (g) provide for offences and prescribe penalties for such offences (including any defence, or if thought fit, imprisonment), but not exceeding the penalties fixed by section 55;
- (h) provide for objections, savings and transitional matters;
- (i) provide for the exercise of any of the Authority's other functions set out in this Act or the Regulatory Authority Act 2011;
- (j) prescribe any other matters related to or connected with Innovative Licences.

(1B) Without prejudice to the generality of subsection (1), the Minister, after consultation with the Authority, may make regulations with respect to BGSUI Licences, and such regulations may—

- (a) further provide for applications and decisions related to applications;
- (b) provide for consultation, a consultancy deposit and notice before the Authority makes a decision on an application;

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- (c) further provide for the suspension or revocation of BGSUI Licences or other authorizations, and the imposition or variation of conditions on a Licence that the Authority deems to be necessary;
- (d) provide for granting authorizations that are necessary, or ancillary, to BGSUI Licences;
- (e) make provision ensuring that the Authority establishes and adheres to a reasonably prompt timetable in carrying out its functions in relation to BGSUI Licences;
- (f) provide for designation of the area within which a BGSUI License holder is permitted to operate, and specify any prohibited and restricted activities therein;
- (g) provide for offences and prescribe penalties for such offences (including any defence, or if thought fit, imprisonment), but not exceeding the penalties fixed by section 55;
- (h) provide for objections, savings and transitional matters;
- (i) provide for the exercise of any of the Authority's other functions set out in this Act or the Regulatory Authority Act 2011;
- (j) prescribe any other matters related to or connected with BGSUI Licences.

(2) Regulations made under this section are subject to the negative resolution procedure.

[Section 54 subsection (1A) inserted by 2022 : 19 s. 11 effective 9 May 2023; Section 54 subsection (1B) inserted by 2024 : 28 s. 6 effective 31 March 2025]

Engaging in regulated or prohibited activity contrary to section 18 or 19

- 55 (1) A person who contravenes section 18 or 19 commits an offence and is liable—
- (a) on summary conviction to a fine of \$25,000 or imprisonment for two years or to both; and
 - (b) on conviction on indictment to a fine of \$50,000 or imprisonment for five years or to both.

(2) In the case of either subsection (1)(a) or (b), in the event of a continuing offence, the Court may impose a further fine of \$5,000 for every day during which the offence continues.

(3) Where any person is convicted of an offence under this section the court, where it is proved to its satisfaction that the contravention includes the illegal operation or possession of any apparatus, may order the confiscation of the apparatus.

Transfer of licence without consent

- 56 A person who contravenes section 30 commits an offence and is liable—

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- (a) on summary conviction to a fine of \$25,000 or imprisonment for two years or to both; and
- (b) on conviction on indictment to a fine of \$50,000 or imprisonment for five years or to both.

Failure to pay fees

- 57 (1) A licensee commits an offence who fails to pay—
- (a) Government authorisation fees in accordance with the Government Fees Act 1965 and regulations made under it; or
 - (b) Regulatory Authority fees in accordance with the Regulatory Authority Act 2011 and regulations made under it.
- (2) A person who commits an offence under this section is liable—
- (a) on—
 - (i) summary conviction to a fine of \$25,000;
 - (ii) conviction on indictment to a fine of \$50,000; and
 - (b) to a further fine of \$5,000 per day for every day during which the offence continues;
 - (c) to pay to the Authority a sum equal to twice the amount of any fee that would have been payable pursuant to the relevant section but for the commission of the offence.

Failure to comply with safety standards

- 58 (1) Notwithstanding any other penalty in law, a licensee commits an offence—
- (a) if that licensee does not comply with any safety standards under the Building Code or other relevant legislation relating to electricity systems;
 - (b) if that licensee's apparatus causes an obstruction or impediment to the use of any public road or street by foot passengers or others, or danger to any person on such public road or street and who does not immediately remove the obstruction or repair the apparatus.
- (2) A person who commits an offence under this subsection is liable—
- (a) on summary conviction to a fine of \$25,000 or imprisonment for two years or to both; and
 - (b) on conviction on indictment to a fine of \$50,000 or imprisonment for five years or to both.

Obstruction of the Minister or Authority

- 59 (1) A person shall not wilfully obstruct, or knowingly fail to comply with any request, direction or instruction of, the Minister or the Authority in the exercise of their functions under this Act.

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(2) A person who contravenes subsection (1) commits an offence and is liable on summary conviction to a fine of \$10,000 or imprisonment for six months or to both.

Failure to comply with a licence

60 A licensee that fails to comply with its licence otherwise than by an action that constitutes another offence under this Part is liable—

- (a) on summary conviction to a fine of \$25,000 or imprisonment for two years or to both;
- (b) on conviction on indictment to a fine of \$50,000 or imprisonment for five years or to both.

Connection of equipment contrary to safety standards

61 Notwithstanding any other penalty in law, a person who connects to the grid or to any electrical system or equipment for the generation of electricity that is non-compliant with the safety standards under the Building Code or other relevant legislation commits an offence and is liable—

- (a) on summary conviction to a fine of \$25,000 or imprisonment for two years or to both; and
- (b) on conviction on indictment to a fine of \$50,000 or imprisonment for five years or to both.

Damage to or interference with licensee's plant or apparatus

62 (1) A person shall not damage or interfere with the plant or apparatus of a licensee used for or in connection with the supply of electricity.

(2) A person who contravenes subsection (1) commits an offence and is liable—

- (a) on summary conviction to a fine \$20,000 or imprisonment for one year or to both, and a further fine of \$500 per day for every day during which the offence continues; and
- (b) on conviction on indictment, to a fine of \$150,000 or imprisonment for five years or to both, and a further fine of \$5,000 per day for every day during which the offence continues.

(3) If the damage is done by the owner or occupier of the property to the apparatus located on the property, it is a defence for the owner or occupier to prove that—

- (a) the apparatus was placed on the land without lawful authority;
- (b) a notice in writing had been delivered to the person at the person's last known address to remove the apparatus within sixty days of the date of the notice; and
- (c) the person had not done so at the time of the occurrence of the damage.

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Interfering with operation of plant or apparatus including by stealing electricity

63 (1) A person shall not interfere with the operation of the plant or apparatus of a licensee used for or in connection with the supply of electricity, including by stealing electricity.

(2) A person who contravenes subsection (1) commits an offence and is liable—

- (a) on summary conviction, to a fine of \$20,000 or imprisonment for two years or to both; and
- (b) on conviction on indictment, to a fine of \$50,000 or imprisonment for five years or to both.

Offences by bodies corporate, etc.

64 (1) Where an offence under this Act committed by a body corporate is proved—

- (a) to have been committed with the consent or connivance of an officer of the body corporate; or
- (b) to be attributable to any neglect on his part,

the officer as well as the body corporate commits the offence and shall be liable to be proceeded against and punished accordingly.

(2) Where the affairs of a body corporate are managed by its members, subsection (1) shall apply in relation to the acts and defaults of a member in connection with his functions of management as if he were a director of the body corporate.

(3) In this section, “officer”, in relation to a body corporate, means any director, member of the committee of management, chief executive, manager, secretary or other similar officer of the body corporate and includes any person purporting to act in any such capacity.

Repeal of Energy Act 2009

65 (1) The Energy Act 2009 is hereby repealed.

(2) Notwithstanding subsection (1), any matters relating to the electricity sector (except those that are referred to in section 68), that are pending before the Minister or the Energy Commission as at the date of commencement of this Act, or the relevant Part thereof, shall be transferred to the Authority for resolution in accordance with the procedures established by the Regulatory Authority Act 2011, subject to any modifications that the Authority may deem appropriate and efficient, depending on the status of each case.

Special provisions: existing sectoral providers

66 (1) A person that immediately before the date when Part 4 comes into operation, was lawfully generating, transmitting, distributing or retailing electric power may continue to do so without a licence under this Act—

- (a) during the period of six months beginning with that date;

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(b) if within that period the person complies with subsection (3).

(2) A person that immediately before the date when Part 4 comes into operation, was lawfully engaged in bulk generation or large scale self-supply of electricity, may continue to do so—

(a) during the period of six months beginning with that date;

(b) if within that period the person complies with subsection (3).

(3) A person to whom subsection (1) or (2) applies shall be granted a TD&R Licence or a Bulk Generation Licence, as the case may be, if within the period specified in those subsections that person—

(a) pays the Government authorisation fees required under section 25(1)(a);

(b) submits the information and documents required under section 21(1) to the extent and in the manner required by written instructions from the Authority; and

(c) submits any further information requested under section 22(2).

(4) Where immediately before the commencement date of section 49, a person was lawfully generating electric power as a distributed generator under the authority of a valid contract with the Utility, that person may continue to do so without a Standard Contract—

(a) during the period of six months beginning with that date;

(b) if, before the expiration of that period, the person seeks the approval of the Authority for a Standard Contract.

(4A) For the avoidance of doubt, all persons continuing to operate pursuant to subsections (1), (2) and (4) are subject to monitoring and regulation by the Regulatory Authority.

(5) For the purposes of subsection (4)(b), the Authority may require modifications to any prior interconnection agreement referred to in subsection (4) in order to bring such contract into conformity with this Act.

(6) The Minister may by order extend the time limit imposed pursuant to this section for further periods not exceeding 18 months in aggregate to enable compliance.

(7) An order made by the Minister under subsection (6) shall be subject to the negative resolution procedure.

[Section 66 subsection (4A) inserted and subsection (6) amended by 2017 : 37 s. 4 effective 27 October 2017]

Consequential amendment of Regulatory Authority Act 2011

67 The Regulatory Authority Act 2011 is amended as follows—

(a) in section 19—

(i) in subsection (2), by deleting “three” and substituting “five”;

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- (ii) in subsection (3)(b,) by deleting the words “three years” and substituting the words “not less than one year and not exceeding three years”;
- (b) in section 21—
 - (i) by inserting after subsection (9) the following subsection—

“(9A) Where there is a vacancy on the Board that is in the process of being, or is about to be, filled pursuant to subsection (1), the Selection Committee may, on its own initiative, appoint a person who has held office as a Commissioner to serve as a Commissioner for a period not exceeding three months from the date of the appointment or until a new Commissioner has been appointed, whichever is the earlier.”
 - (ii) in subsection (10), by inserting after the words “subsection (9)” the words “or (9A)”.
- (c) in the Schedule, by deleting the full stop at the end of item 1, and adding the following item “2. Electricity.”.

Transitional: existing tariff reviews

68 Notwithstanding section 65(1), any notice of intention to vary a price or charge given to the Energy Commission in accordance with that Act and pending before the Minister or the Energy Commission immediately before the commencement date of this Act or the relevant provision hereof shall be transferred to the Authority for resolution in accordance with the procedures established by the Regulatory Authority Act 2011, subject to any modifications that the Authority may deem appropriate and efficient, depending on the status of each case.

Binding on Crown

69 This Act binds the Crown.

Commencement

70 (1) This Act shall come into operation on such day as the Minister may by notice in the Gazette appoint.

(2) The Minister may appoint different days for different provisions of this Act.

[Assent Date: 27 February 2016]

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[Amended by:

2017 : 37

2018 : 41

2019 : 21

2022 : 19

2024 : 28

2026 : 15]