



# The Economics of Early Childhood Education: How Federal Budget Cuts are Affecting Low-Income Preschools Across the United States

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## I. EXECUTIVE SUMMARY

Early childhood education (also known as ECE) is a cornerstone of economic and social development for young Americans, especially those from low-income households. However, recent federal budget cuts have disproportionately impacted publicly funded preschools, undermining their accessibility, quality, and long-term benefits. This brief outlines how these reductions are affecting early childhood education programs in underprivileged regions across the United States. It also explores broader economic consequences and discusses targeted reforms that can mitigate these negative effects. Early childhood education provides the essential jumpstart youth need to succeed academically, laying the foundation for higher achievement, greater economic opportunity, and reduced inequality. Sustained investment in ECE is not only a social imperative but a financially sound strategy for the nation's future. By addressing the ramifications of these budget shifts, the United States can continue supporting the development and economic mobility of its most at-risk youth.

## II. OVERVIEW

Early childhood education is critical to youth development, particularly for children from low-income families. Programs such as Head Start, Preschool Development Grants, and AmeriCorps initiatives provide not only education but also vital

wellness services like nutrition, family support, and early intervention. These federally funded programs play a crucial role in leveling the playing field for underserved children.

However, recent federal budget cuts have destabilized this fragile system. Funding reductions have led to classroom closures, staff layoffs, and diminished program availability in communities most dependent on public support. Many families now face reduced access to quality early learning during a critical developmental period, while early educators experience job insecurity and wage stagnation. These disruptions carry long-term economic consequences for families and the broader economy, which relies on a well-prepared, equitable workforce. Without sustained investment, achievement gaps will widen, and the nation risks losing the substantial social and economic returns that ECE consistently delivers.

### *A. Relevance*

Early childhood education is one of the most effective tools to promote long-term educational and economic success, especially for low-income children. Research demonstrates that high-quality ECE results in better academic outcomes, higher lifetime earnings, and lower reliance on social services. Nobel laureate James Heckman's work shows that each dollar invested in early education

yields up to a \$13 return, primarily through improved school readiness and reduced public costs over time. Thus, ECE is foundational to individual opportunity and national economic growth.

ECE also supports the broader workforce, particularly working individuals who double as their child's primary caregivers. Affordable child care enables parents to maintain employment, contribute economically, and avoid deepening financial hardship. Cuts to federal programs like Head Start and AmeriCorps jeopardize this support system, straining families already grappling with inflation, wage stagnation, and post-pandemic challenges. Without public investment, many caregivers face difficult choices between income and childcare, perpetuating poverty cycles.

These funding cuts also undercut national goals of educational equity and social mobility. Despite rhetoric emphasizing opportunity gaps and workforce readiness, dismantling key early education programs conveys the opposite. Publicly funded ECE is often the only reliable access point to consistent, quality early learning in underserved communities. Early childhood education provides the jumpstart youth need for academic success, and sustained investment is crucial to ensuring all children, regardless of background, are able to thrive.

### III. HISTORY

#### *A. Current Stances*

Despite early childhood education being widely recognized as a critical public good, recent federal policy reveals a disconnect between stated priorities and funding realities. The most immediate impact has been on AmeriCorps programs, which suffered a federal grant pause in early 2025, leaving over

1,000 partner organizations without resources to retain members, or continue operations. For example, Virginia's Aspire Afterschool Learning program lost funding for its corps members, threatening academic support for 150 students. Across the country, other nonprofits have faced similar suspensions, layoffs, and uncertainty. Recently, over 20 states, including California and New York, have sued to challenge the funding pause's legality. A federal judge granted a preliminary injunction restoring operations in those states, but many organizations remain unsupported.

The situation for Head Start is equally dire. The Trump administration's 2026 budget proposed eliminating the program, which caused shockwaves across the sector. Although Congress has yet to fully act on this, providers have already begun layoffs and site closures in anticipation. Financial strain has resulted in shortened school hours, hiring freezes, and increased child-to-teacher ratios, all diminishing quality and accessibility for students.

Broader ECE infrastructure is under threat as well. Funding cuts to Preschool Development Grants have curtailed support services for working parents and student families. Reductions in workforce development and teacher training programs have further weakened the pipeline of qualified early educators. Given that preschool teacher wages are already far below those of K-12 educators, these cuts exacerbate workforce shortages, turnover, and inconsistent program quality. Families in low-income, minority, and rural communities bear the brunt, as public programs are often their only early learning option. Collectively, these funding decisions are weakening the entire early childhood education ecosystem at a time when investment is more critical than ever.

#### IV. POLICY PROBLEM

##### *A. Stakeholders*

The funding crisis in early childhood education directly affects a broad and diverse group of stakeholders. Foremost among them are young children from low-income, minority, and rural communities who rely on publicly funded programs like Head Start, Preschool Development Grants, and AmeriCorps-affiliated initiatives for critical early learning and support services. These programs are often the only source of structured learning, nutrition, health screenings, and developmental interventions during formative years.

Families and caregivers are also deeply impacted, particularly those balancing work responsibilities with child-rearing under conditions of economic strain. Reliable, affordable early childhood education is essential for maintaining employment, pursuing training, and avoiding cycles of poverty. The instability caused by federal budget cuts leaves many with few, if any, viable alternatives.

Early educators and service providers form another key group of stakeholders. They face job insecurity, low wages, and burnout due to underfunding and increased demand. Many educators work in precarious conditions without benefits or professional development, yet they are expected to deliver high-quality instruction and care.

Communities and the broader economy are also implicated. Local governments, school districts, and nonprofit organizations must stretch limited resources to fill service gaps. The long-term economic costs of diminished school readiness, lower graduation rates, and increased social service

dependency ultimately affect taxpayers and national productivity.

A clear amalgamation of these challenges can be seen in Jamaica Plain, a historically diverse and working-class neighborhood in Boston, Massachusetts. Local early childhood programs, including those run by community-based nonprofits and federally funded initiatives (such as Jumpstart, Americorps), serve a population that includes many immigrant and low-income families. As federal support has dwindled, providers in Jamaica Plain have faced difficult choices - reducing class sizes, cutting hours, or closing altogether. These losses threaten not only the future of the neighborhood's children, but also the ability of parents to remain in the workforce and sustain household stability. Jamaica Plain's experience underscores the deeply localized consequences of federal disinvestment in early learning and highlights the urgent need for renewed national commitment.

##### *B. Risks of Indifference*

Failing to address the current wave of early childhood education (ECE) funding cuts will have serious, lasting effects - not just for young children and their families, but for society and the economy at large.

Even before these cuts, the ECE sector was under pressure: programs operated with chronic underfunding, low wages, and limited access, particularly in low-income and rural communities. Many centers relied on fragile funding and overworked staff, conditions only briefly relieved by pandemic-era aid. These latest cuts don't merely stall progress - they accelerate the breakdown of an already strained system.

Indifference to this decline threatens to undo decades of bipartisan investment. Without quality preschool, underserved children start kindergarten already behind, leading to persistent academic gaps and limited economic mobility. Parents, especially mothers, lose access to affordable care and are forced out of the workforce, deepening inequality. At the same time, public trust in education erodes as families witness declining program quality or outright closures.

The costs are immediate and generational. Without urgent policy intervention, the nation risks weakening both its workforce and its commitment to equal opportunity.

Moreover, these cuts are occurring amid broader educational and civic tensions, where public schools are increasingly politicized and destabilized. Choosing inaction now sends a dangerous signal: that the most foundational stage of learning - early childhood - is negotiable. Reversing this message is not only a policy necessity but a reaffirmation of the nation's long-held commitment to equity, opportunity, and future prosperity.

### *C. Nonpartisan Reasoning*

Because early childhood education is not merely a matter of academic preparation, but a fundamental driver of economic opportunity, workforce development, and community well-being, it is essential that nonpartisan intervention takes place. The benefits of such investment extend well beyond the classroom and include, but are not limited to, the following:

#### **Strengthened Labor Force Participation**

Reliable access to early education allows more

parents - especially those in low-wage or shift-based jobs - to enter and remain in the workforce. When child care is unaffordable or unavailable, families are forced to reduce work hours or exit the labor market entirely. This weakens economic output and reduces tax revenue. Investing in ECE is a strategic way to stabilize family incomes while reinforcing broader workforce participation.

#### **Reduced Long-Term Public Expenditures**

Children who receive high-quality early education are more likely to meet developmental milestones, succeed academically, and avoid costly interventions later in life. Longitudinal studies show that early investments in learning reduce the need for special education, remediation, and criminal justice involvement. From a fiscal perspective, funding ECE now saves money across multiple public systems in the decades that follow.

#### **Increased Local Resilience and Mobility**

Communities with strong ECE networks experience lower dropout rates, improved health outcomes, and stronger civic engagement. These benefits are especially critical in neighborhoods where opportunity is uneven. In places like Jamaica Plain, public programs serve as a stabilizing force for families navigating housing insecurity, rising costs, and limited employment options. Ensuring that children in these areas start school ready to learn helps create more resilient and upwardly mobile communities.

### **V. TRIED POLICY**

For over five decades, the federal government has supported early childhood education through programs designed to reduce inequality and promote

school readiness. Chief among these is Head Start, launched in 1965 as part of the War on Poverty. Head Start and its companion program, Early Head Start, have consistently delivered results - improving literacy, health outcomes, and long-term academic achievement for low-income children. Numerous longitudinal studies confirm that children who participate in these programs are more likely to graduate from high school, attend college, and maintain employment in adulthood.

To build on these foundations, the federal government created Preschool Development Grants (PDGs) in 2013. These grants helped states expand pre-K access, strengthen quality standards, and better coordinate services across early education systems. Many states used PDG funds to build capacity in underserved communities, improve outreach to working families, and support dual language learners and children with disabilities. However, the grant-based structure of PDGs has limited their sustainability, with states struggling to continue services after federal funding cycles end.

In addition, AmeriCorps-affiliated programs, such as Jumpstart and City Year, have played an important role in supporting ECE, particularly in underserved classrooms. These initiatives place trained corps members in early education settings to boost literacy, provide individualized attention, and build strong adult-child relationships. Research has shown that these programs improve kindergarten readiness and narrow developmental gaps, while also cultivating a pipeline of future educators.

During the COVID-19 crisis, the American Rescue Plan Act of 2021 demonstrated the federal government's ability to intervene decisively in the

child care sector. More than \$24 billion in stabilization funds were allocated to prevent provider closures, raise staff wages, and sustain services for working families. This emergency funding highlighted both the centrality of ECE in the nation's economic infrastructure and the chronic underinvestment that existed even before the pandemic.

Despite clear evidence of success, these policies have lacked the permanence, scale, and consistency needed to create universal access to high-quality early childhood education. For every child served by Head Start, nearly two eligible children remain unserved due to resource constraints. PDGs, while innovative, are short-term and administratively demanding. AmeriCorps remains vulnerable to federal budget decisions and grant interruptions.

These longstanding weaknesses have become acute in the wake of the recent federal funding shifts I've discussed throughout this brief. This current wave of cuts doesn't just threaten to halt forward movement - it risks actively undoing what has been built over half a century. Programs that have long served as gateways to opportunity are now being dismantled just as families continue to recover from pandemic-related setbacks. The national ECE infrastructure - though historically uneven - is now at risk of systemic collapse without immediate, coordinated, and sustained federal recommitment.

## VI. POLICY OPTIONS

### **Restore and Stabilize Core ECE Funding**

Federal underfunding has destabilized programs like Head Start, Preschool Development Grants, and AmeriCorps-affiliated early learning services - programs that are essential for vulnerable



communities. To prevent further erosion, Congress should immediately reinstate these programs to pre-2025 funding levels, adjusted for inflation and demographic shifts. This will stabilize the field by preventing further layoffs and reaffirm the federal government's commitment to educational equity. Oversight mechanisms can be coordinated through the Department of Health and Human Services and the Department of Education to ensure funds are distributed equitably and efficiently.

### **Embed ECE in Economic Workforce Policy**

Early childhood education plays a vital role in supporting labor force participation, particularly for parents in low-income jobs or unstable work conditions. Yet ECE is still siloed within education policy, disconnected from broader economic planning. To address this, policymakers should incorporate early learning access into national workforce development strategies. For example, federal infrastructure or economic recovery bills could include ECE funding as a labor market stabilizer. Integrating ECE into Department of Labor and Treasury initiatives would signal a serious, long-term investment in human capital and economic growth.

### **Create a Federal ECE Equity Innovation Fund**

Rural, tribal, and underserved urban communities continue to experience severe gaps in early childhood education access. A dedicated federal ECE Equity and Innovation Fund could help close these gaps by supporting flexible service models, culturally responsive curricula, and infrastructure improvements. This fund would also incentivize public-private partnerships, especially for small providers and nonprofits, to experiment with scalable solutions. Administered by a joint office within the Departments of Education and HHS, this

initiative would ensure federal investment supports localized innovation where the need is greatest.

### **Invest in Professional Educator Resources**

Low pay, limited training, and few professional pathways are driving early educator turnover and quality declines. Despite their crucial role, early childhood educators earn far less than their K–12 counterparts. To address this, the federal government should offer wage subsidies, tuition assistance, and loan forgiveness for early educators working in Title I or underserved programs.

In parallel, funding for educator preparation and credentialing should be expanded through community colleges and teacher residency models. These steps will help build a stable, qualified, and diverse ECE workforce nationwide.

## **VII. CONCLUSIONS**

As I've explored in this brief, the case for reinvesting in early childhood education is both urgent and clear. Federal budget cuts have placed an immense strain on a sector already operating at the edge of capacity, jeopardizing the wellbeing of children, families, and communities nationwide. Left unaddressed, these concerning setbacks will widen educational inequities, reduce workforce participation, and undermine national economic resilience. The damage is difficult to truly imagine.

Policymakers have the tools to reverse this trend. By restoring proven programs, stabilizing funding, and embedding early learning within broader economic policy, the United States can reaffirm its commitment to equity, opportunity, and prosperity. Early childhood education is not a luxury - it is a foundation. A bipartisan recommitment to this priority is essential to securing the nation's future.

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