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Experience with the Single Supervisory Mechanism and the development of the Single Resolution Mechanism the perspective of an advisor

May 2016



# Agenda

- 1. Single Supervisory Mechanism (SSM)
- 2. The experience so far
- 3. ECB's priorities for 2016
- 4. Single Resolution Mechanism (SRM)

SSM

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### **PwC SSM Competence Centre**

Headquarters: Frankfurt am Main

Consistent across Europe (Eurozone and non-Eurozone)

Consistent tools, methodologies and approaches

## 1. SSM

# Feedback from the Banking Industry (1/2)

Status	Threats	Opportunities
weakness strength Harmonisation Create a level playing field	Double burden of complying with ECB and NCA requirements     "One size fits all" approach could lead to a less diversified banking sector	<ul> <li>Harmonisation is visible and making good progress over the first 15 months of SSM</li> <li>Harmonisation of options and national discretions by the ECB should take different aspects in different countries into account</li> </ul>
veakness strength Supervisory Measures SREP	<ul> <li>Lack of transparency, leading to results which are hard to interpret</li> <li>Burdensome process, not proportionate to the size and complexity of an institution</li> </ul>	<ul> <li>Increased transparency of results to allow meaningful analysis by banks</li> <li>Standard process which promotes fairness and consistency across supervised banks</li> </ul>
veakness strength Supervisory Measures Benchmarking & Peer Groups	<ul> <li>Lack of transparency on what peer group banks have been assigned to</li> <li>Banks being erroneously assigned to peer groups which do not reflect their activities</li> </ul>	<ul> <li>Increased transparency on peer group assignments</li> <li>Allows banks across Europe to be accurately compared</li> </ul>
weakness strength Working with the SSM Communication with / by the SSM	• Lack of transparency in SREP results	Increased access to supervisors to continue open and transparent dialogue

### **PwC SSM Competence Centre**

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# 1. SSM

# Feedback from the Banking Industry (2/2)

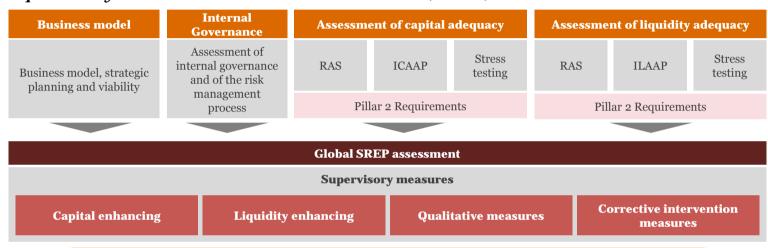
Status	Threats	Opportunities
veakness strength  Working with the SSM  Collaboration with the JSTs	Misunderstandings arising from language difficulties	Continued professional cooperation between the banks and JSTs
weakness strength Working with the SSM SSM's information requests	<ul> <li>Lack of harmonised requirements, leading to double efforts from banks</li> <li>Data and information requests too onerous for less significant institutions</li> </ul>	<ul> <li>Harmonise information and reporting requirements across supervisory bodies</li> <li>Standardise data requests to avoid banks needing to rework data collections</li> </ul>
weakness strength Working with the SSM Transparency in SSM decisions	<ul> <li>Significant delays in the SSM's decision making process</li> <li>ECB Supervisory Board overloaded, leading to inefficiencies</li> </ul>	Individual decisions for banks are clear and understandable     Transparency on how long SSM decisions will take to be processed
weakness strength Working with the SSM Relationship SSM - NCA	Lack of harmonised information and data requests from different supervisory bodies	Improved cooperation between SSM and NCA teams

# The experience so far



## 2. The experience so far

2015 Supervisory Review and Evaluation Process (SREP)



### General findings

- Banking business models are under significant pressure (low interest rates, profitability, competitive pressure)
- Medium-term financial planning is not always consistent with capital planning processes
- Stress testing results are not sufficiently taken into account in assessing a bank's risk bearing capacity
- · Insufficient consideration of risk appetite and risk culture
- Emphasis on the importance of liquidity ratios

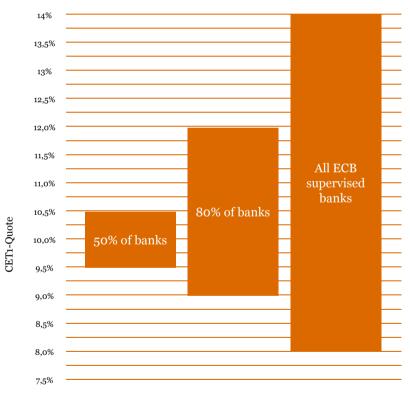
### ICAAP findings

- Insufficient consideration of interest rate risk in the banking book
- Insufficient consideration of concentration risks
- · The need to take into account business model risk
- · Adequacy of the confidence level used in pillar II capital modelling
- Emphasis on the importance of the liquidation approach to calculate risk factors

# 2. The experience so far

## 2015 SREP – Capital outcomes

## **Preliminary 2015 SREP capital ratios\***



- Average capital requirements across SSM banks have risen compared to 2014 up to 10.1% CET 1, within a range of 8-14% (Sabine Lautenschläger, 17.11.2015)
- Buffers include capital conservation
   buffer, but not the countercyclical, systemic risk and systemically important bank buffers
- Oral information about classification of banks (1 to 4)

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<sup>\*</sup> incl. Capital conservation buffer

# ECB's priorities for 2016



# 3. ECB's priorities for 2016

# ECB's areas of focus for 2016 and beyond

Business model analysis / review	EBA EU-wide stress test	ILAAP	IFRS 9 / accounting issues
IT resilience and cyber security	Targeted Review of Internal Models (TRIM)	Non performing loans	Less significant institutions
ICAAP and internal stress testing	Asset quality reviews	BCBS 239	Data quality & Reporting
Conduct and operational risk	AnaCredit	National discretions and options	Internal governance and risk appetite

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Business model analysis / review

## **Background**

- Comprehensive Assessment addressed issues of bank solvability in the Eurozone, the issue of the viability of European banks remains
- ECB business model analysis focussed on the following:
  - Viability and sustainability
  - Profitability drivers and ability to generate acceptable returns over a forwardlooking period
  - Extent of interest rate risk inherent in the business model

## The experience so far

Analysis being completed by the ECB through two means:

#### 1. SREP

Collection and analysis of data related to forecast profitability

#### 2. Specific on-site missions

Very granular analysis of the banks' historical performance and forward looking strategic and business plan, with data requests including:

Margin contributions / profitability calculations at the lowest level of detail

5-year historic profitability, split into ECB defined segments

Overview of profitability by product and by customer

5-year historic cost of funding broken down by funding sources

5-year historic new business analysis, including planned vs realised results, broken down by new business from existing vs new customers

Full customer lists

Business suggested by supervisory and management board members

Overview of business and distribution channels

# EBA EU-wide stress test – key changes from 2014 exercise

	Stress test 2014	Stress test 2016	Effort	Impact
Hurdle rates	<ul> <li>Pass / fail approach</li> <li>Hurdle in baseline scenario: 8%</li> <li>Hurdle in adverse scenario: 5,5%</li> </ul>	<ul> <li>No hurdle rates</li> <li>Results to be used in deriving pillar capital requirements through SREP</li> </ul>	$\rightarrow$	_
Static balance sheet	<ul> <li>Static balance sheet as at 31.12.2013</li> <li>Recognition of official restructuring plans</li> </ul>	<ul> <li>Static balance sheet as at 31.12.2015</li> <li>No recognition of official restructuring plans</li> </ul>	$\rightarrow$	7
Documentation	Documentation requested	<ul><li>Increased focus</li><li>Increased demands for documentation</li></ul>	7	-
Interplay with AQR	<ul> <li>Concurrent implementation of AQR and stress test</li> <li>Results joined up</li> </ul>	<ul> <li>No separate full-scale AQR</li> </ul>	7	-
Conduct Risk	To be considered within operational risk	<ul> <li>Distinction made between OpRisk and Conduct Risk</li> <li>Complex stress testing methodology for conduct risk to be applied</li> </ul>	7	71

## ILAAP – key aspects

#### **Background and objectives**

- · All significant banks to produce an ILAAP from 2016
- · ILAAP and data collected through the Short Term Exercise used to calibrate SREP requirements on liquid asset buffer
- Three main objectives:
  - 1. Board awareness of liquidity management framework and adequacy of liquidity resources
  - 2. Liquidity resources adequacy assessment under business as usual and stress
  - 3. Documentation of the overall liquidity framework (identification, management, measurement, mitigation and reporting)

#### ILAAP requirements (as defined in EBA guidance Dec 2015)

# Overview of ILAAP process

- · How liquidity risk is identified, measured, monitored, planned and mitigated
- · Proportionate to the size and complexity of the entity and its business model
- Supported by documentation and records in relation to the various components of the framework
- Integrated with the risk appetite framework and linked to business strategy, risk strategy and ICAAP

# **ILAAP main components**

- · Measurement and management of liquidity risk, liquidity buffers and counterbalancing capacity
- Presentation of funding plans with quantitative past and forward looking information
- Integration of liquidity transfer pricing into the measurement of profitability of new asset and liabilities
- Intraday liquidity risk management including a quantitative overview past year of intraday liquidity risk

## ILAAP governance

- · Organizational structure and internal control
- Scope of ILAAP and interaction with the credit institution's decision making
- Evidence of use tests of ILAAP as the support of existence of internal validation
- Management approval for ILAAP

# Liquidity stress testing

- Description of the scenarios
- · Information on methodology and parameters
- · Scenario results
- · Analysis of the relevance of the outcomes on internal limits, risk appetite, buffers and feasibility of funding plans

## *IFRS 9 – EBA questionnaire*

### **Background**

The EBA has launched an impact assessment of IFRS 9 covering approximately 50 institutions, weighted towards larger banks The aim of the exercise is threefold:

- 1. Help the EBA understand the impact of IFRS 9 on regulatory capital
- 2. Assess the interaction between IFRS 9 and other prudential requirements
- 3. Assess the way institutions are preparing for the application of IFRS 9

#### **Questionnaire content**

- 1. Qualitative how are banks preparing? Governance (board involvement), judgmental aspects, lending practices, impact expected by institutions, implementation stage
- 2. Quantitative by big themes: impairment, etc. Impact on CET1, total impact to see impact on reg cap (provisions, etc)

### **Timing**

Questionnaire requested for end of April. Analysis should be ready for Q3. Not sure if report will be published, depending on data quality. The EBA will probably do another one next year as this year, data was requested best effort basis.

#### **ECB / SSM involvement**

The ECB is very interested to see the results of the analysis, as there is a view that IFRS 9 could have a significant impact on banks' regulatory capital

ECB may also add some banks into the scope of the questionnaire

IT resilience and cyber security

IT resilience and cyber security remain a major concern for the ECB in 2016 Through 2015, the ECB required supervised banks to complete a questionnaire, assessing how banks protect themselves from cyber fraud

The basis of the questionnaire was the Cybersecurity Framework of the National Institute of Standards and Technology (NIST), as non-regulatory agency of the US Government

The submissions are currently being processed and results are expected to be published in 2016

The ECB remains concerned about the risks faced by banks in relation to cybercrime, rating it as one of their key risks for 2016

Supervisory concerns about risks of cybercrime are still growing

The supervisor will continue to assess the risk of IT and cybercrime through the **individual review** of banks' cyber risk profile and mitigation capabilities and through **cross-sectional review** and benchmarking

Targeted Review of Internal Models (TRIM)

## **Objectives**

- Restore credibility, adequacy and appropriateness of approved Pillar 1 internal models
- Ensure compliance with regulatory requirements and harmonise supervisory practices
- Integrate international regulatory developments (EBA/ BCBS) to accommodate upcoming changes
- Take a targeted approach to specific topics and models based on material issues requiring harmonisation
- Integrate TRIM-related activities in regular model validation (infrastructure, tools, processes & methodologies

## **Scope & timelines**

- Focus on credit, market and counterparty credit risk models
- 2016: emphasis on methodological harmonisation, model governance framework review (including model validation policy, model use and data quality processes) and model map & prioritisation (including benchmarking)
- 2017/8: IT and data quality review; model-specific on-site reviews



## 2016

- Answers to data requests
- Preparation of supervisory visits
- Anticipation of model approval requests for 2017
- Well-defined internal organisation and resource availability

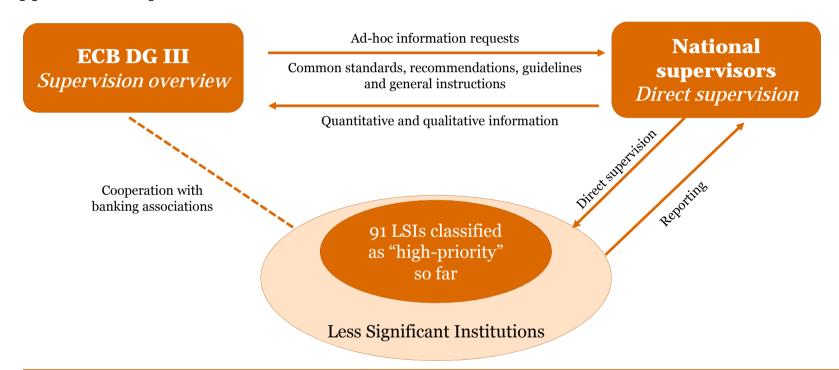
### 2017 / 2018

- On-site **IT data quality review** on approved models
- Large number of supervisory
   on-site investigations over
   2017 and 2018 (targeted model specific reviews)
- Appropriate resources to deal with on-site teams
- **Logistics** for the on-site teams

Non-performing loans	Less significant institutions	ICAAP & Internal stress testing	Asset quality reviews	BCBS 239
<ul> <li>Taskforce formed led by the former head of banking supervision in Ireland</li> <li>Focus will be on countries and individual banks where NPL ratios are deemed too high</li> </ul>	<ul> <li>Guidelines to be published on supervision of less significant institutions</li> <li>List of 91 "high priority" less significant institutions to be released (so far)</li> <li>SREP process for LSIs to be similar to the current significant institution process</li> </ul>	<ul> <li>For banks not included in the EBA exercise, ECB will conduct its own stress test consistent with the EBA methodology</li> <li>To be used to assess Pillar 2 capital through the 2016 SREP</li> <li>Focus also on preparedness for gone-concern scenarios (MREL / TLAC)</li> </ul>	<ul> <li>Process already under way to conduct AQRs on all new significant banks</li> <li>AQRs also to be conducted on specific portfolios (e.g. shipping) and less significant institutions on a case by case basis</li> </ul>	<ul> <li>Increased importance of risk data aggregation and risk reporting (e.g. AQR, EBA stress testing, regulatory data requests)</li> <li>ECB expects banks to improve their risk data aggregation capabilities</li> </ul>

Data quality and reporting	Conduct and operational risk	AnaCredit	National discretions and options	Internal governance and risk appetite
<ul> <li>Continued requests for ever more granular data in the context of stress testing, on-site missions, AnaCredit etc.</li> <li>Poor data quality and processes could lead to capital buffers</li> </ul>	<ul> <li>Reviews to be done mainly through the SREP process</li> <li>Focus will be on risk culture and the effectiveness of the supervisory board</li> </ul>	• AnaCredit requirements to be finalised through 2016	<ul> <li>Consultation launched in November on harmonising the exercise of options and discretions in union law</li> <li>To be finalised and implemented in the first half of 2016</li> </ul>	<ul> <li>Underlying sentiment that governance within certain banks is insufficient, e.g.</li> <li>Quality of the Board</li> <li>Independence from management</li> <li>Use of risk appetite in decision making</li> </ul>

Approach to supervision of LSIs - overview



### Tiered approach

- Supervision to be in accordance with the principle of proportionality
- Intensity of supervision and information requests are based on the priority level of a bank
- Risk-based and consistent approach

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## 3. ECB's areas of focus for 2016 and beyond Approach to supervision of LSIs – key focus areas

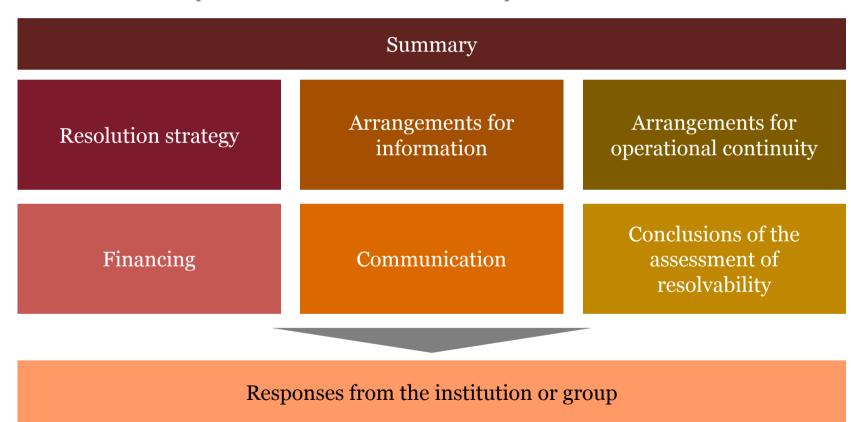
- Development of common standards e.g. capital planning and business model analysis
- 2 Exchanging information with national supervisory authorities and continuous monitoring of LSIs by means of "country desks"
- 3 Finalizing the procedure for crisis management
- Thematic audits, e.g. of the Institutional Protection Scheme (IPS) and accounting standards
- Development of a risk assessment / SREP methodology for LSIs
- Data and data analysis: collection and reporting of data, assessment of risks and vulnerability, list of less significant institutions

SRM



# Resolution planning

The EBA specifies the content of resolution plans (submitted to the EC)

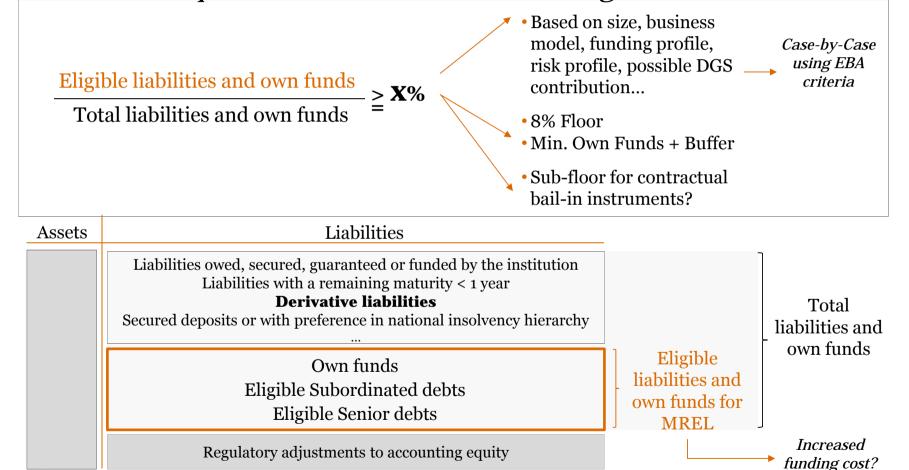


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## Minimum Requirement for own funds and Eligible Liabilities (MREL)



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## Timeline for engaging with banks through 2016



- Information request to all banking groups
- Bilateral engagement with first wave of groups
- Start resolution planning for a second wave of banking groups
- Start resolution planning for a third wave of banking groups
- Obtain feedback and MREL implementation plans from first wave of banks
- Executive Sessions and first set of Resolution Colleges

- Bilateral engagement with second and third wave banking groups
- Executive Sessions and second set of Resolution Colleges
- First set of MREL decisions

- Bilateral engagement with third wave
- Obtain feedback and MREL implementation plans from second and third wave
- Executive Sessions for remaining groups
- Second set of MREL decisions

## Key messages

- 1 The existence of deposit insurance schemes does not replace the need for MREL
- 2 SRB to finalise MREL decisions for the major banking groups within the Banking Union during 2016
- 3 MREL targets expected to be set **not less than eight percent of total assets** but on a case-by-case basis possibly above
- 4 Individual implementation plans to reach the MREL target to be put in place as soon as possible
- MREL decisions require the approval of resolution plans by the Executive Session of the SRB and a final joint decision by a Resolution College

# Thank you.



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