

EU Parliamentary Report

Assessing the South African Parliament:
Using the assessment Criteria of the
Indicators for Democratic Parliament

Target 4: Responsive Parliament







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1. Acronyms

AGSA Auditor-General of South Africa

APRM African Peer Review Mechanism

CSO Civil Society Organisation

DPME Department of Planning, Monitoring, and Evaluation

IDP Indicators For Democratic Parliaments

IPU Inter-Parliamentary Union

MPS Members Of Parliament

NA National Assembly

NCOP National Council of Provinces

NDPs National Development Plans

OUTA Organisation Undoing Tax Abuse

OVAC Oversight and Accountability Model

PMG Parliamentary Monitoring Group

SAFLII South African Legal Information Institute

SAHRC South African Human Rights Commission

SAIIA South African Institute of International Affairs

SDGS Sustainable Development Goals

SG Secretary General

UN United Nation

UNDP United Nations Development Programme

2. Executive summary

This report provides a comprehensive assessment of the South African (SA) Parliament's performance in relation to Target 4 of the Indicators for Democratic Parliaments (IDPs), which measures the responsiveness of parliaments to public needs, concerns, and emerging policy issues. A responsive parliament actively engages with citizens, acts promptly on issues raised, and adapts effectively to evolving social, economic, and environmental challenges, while embedding the principles of inclusivity and sustainability enshrined in the UN Sustainable Development Goals (SDGs).

The assessment reveals that SA's parliament has established a solid institutional framework for public engagement, including petitions, public hearings, and committee consultations. These mechanisms demonstrate a formal commitment to participatory democracy and oversight. However, persistent challenges undermine their effectiveness. Limited public awareness, procedural complexity, uneven communication, and delays in feedback weaken public trust and reduce the tangible impact of citizen engagement.

The evaluation also identifies weaknesses in the agility of parliamentary responses to urgent and emerging policy issues. While procedures for urgent debates and executive oversight exist, they are often constrained by political considerations, limited parliamentary time, and delays in information sharing. Furthermore, Parliament's integration of the SDGs into legislative and oversight functions remains inconsistent, with opportunities to strengthen its role in national SDG reporting and multi-stakeholder collaboration.

Key findings of the report include:

- Public participation mechanisms are in place but underutilised due to limited accessibility and awareness.
- Feedback loops between Parliament and the public are inconsistent, often lacking clarity, timeliness, and personalisation.
- Oversight of the executive's response to emerging issues is reactive rather than proactive, with gaps in transparency during crises.
- Communication with the public is fragmented in times of political or governance stress, limiting Parliament's ability to project a unified and accountable stance.
- SDG alignment in legislation and oversight is uneven, with no fully formalised role in national SDG monitoring and reporting.

The following recommendations aim to address these challenges:

- Intensify public awareness and outreach campaigns, targeting underrepresented communities and ensuring accessibility in all official languages.
- Simplify participation procedures and introduce user-friendly digital tools, including submission tracking systems and public dashboards.
- Streamline urgent debate procedures and safeguard them from politicisation.
- Provide structured, transparent, and personalised feedback to citizens, demonstrating how their input influences decisions.
- Formalise Parliament's role in SDG reporting, ensuring systematic integration of sustainability goals across all committee and legislative work.

By addressing these gaps, the SA parliament can enhance its responsiveness, strengthen public confidence, and better fulfil its democratic mandate.

3. Introduction

Parliamentary responsiveness is a foundation of representative democracy, ensuring that legislatures not only listen to citizens but also act on their concerns in a timely, transparent, and effective manner. In a society facing complex and fast-evolving challenges, responsiveness is essential for maintaining public trust, delivering just and fair policy outcomes, and safeguarding democratic rights.

This report evaluates the performance of the SA parliament under Target 4: Responsive Parliament of the Inter-Parliamentary Union's (IPU) <u>Indicators for Democratic Parliaments</u> (IDPs). The IDP framework, closely aligned with UN <u>SDG targets 16.6 and 16.7</u>, provides a structured methodology to assess how effectively parliaments uphold transparency, accountability, inclusivity, and participatory decision-making. <u>Target 4</u> specifically examines a parliament's ability to: a) value and address public concerns, b) respond effectively to emerging policy issues, and c) embed the principle of "leaving no one behind" through alignment with the <u>2030 Agenda for Sustainable Development</u>.

The SA context offers a particularly rich and challenging environment for this assessment. Persistent socio-economic inequalities, service delivery challenges, governance crises, and urgent environmental concerns place sustained pressure on parliamentary processes. Parliament's ability to respond to these demands is a key factor of its legitimacy and relevance.

This assessment draws on document analysis, case studies, and benchmarking against both domestic practices and international parliamentary experiences. By evaluating institutional arrangements, procedural frameworks, and practical implementation, the report provides an evidence-based analysis of parliament's responsiveness and offers actionable recommendations to strengthen its democratic function.

4. Background to and methodology used for the assessment of the IDP framework

The IDP framework provides a tool to help national parliaments assess and enhance their effectiveness, accountability, transparency, and responsiveness. This multi-partner initiative aims to align parliamentary practices with the UN SDGs, <u>targets: 16.6</u> [Develop effective, accountable, and transparent institutions at all levels] and <u>16.7</u> [Ensure responsive, inclusive, participatory, and representative decision-making at all levels], which aim to develop transparent and accountable institutions and ensure inclusive, participatory decision-making.

The indicators cover various dimensions of parliamentary function, from autonomy and legislative procedures to oversight and public participation, supporting self-assessment to identify strengths and areas for improvement. The framework is designed to assist parliaments, regardless of their political system or size, in fostering reforms that enhance democratic governance and strengthen public trust.

The framework not only serves as a <u>self-assessment tool</u> for parliaments but also helps guide them through processes of modifying, reform, and greater public accountability. By utilising this tool, parliaments can improve their responsiveness to public concerns, better serve their constituencies, and contribute meaningfully to achieving the broader SDGs of peace, justice, and strong institutions.

Grading	Rate	Description
	0-5	
Non-existent	0	The object of the assessment criterion simply does not exist in parliament.
Rudimentary	1	The object of the assessment criterion exists but in a rudimentary form. It is not an established part of parliament's capacity and practice.
Basic	2	The object of the assessment criterion exists in a basic form. It is part of parliament's capacity and practice but is not well-developed.
Good	3	The object of the assessment criterion is an established part of parliament's capacity and practice and is somewhat developed.

Very Good	4	The object of the assessment criterion is a well-established part of parliament's capacity and practice.
Excellent	5	The object of the assessment criterion is a highly developed part of parliament's capacity and practice, with little obvious room for improvement.

Table 1 Rating Criteria

There are three phases of the assessment:



Figure 1 Phases and steps of assessment

Figure 1 indicates the phases of the assessment, and specifically in this report the following phases are covered: Step 1, 6, 8, and 9. It is recommended that the steps not initiated should be completed by parliament internally. The aim of this report is to provide recommendations on how to increase parliament's ratings based on the external assessment ratings we have assigned for each assessment criteria.

The IDPs provide an assessment checklist to guide parliaments through the preparation and execution of the assessment process. This checklist includes ten key items:

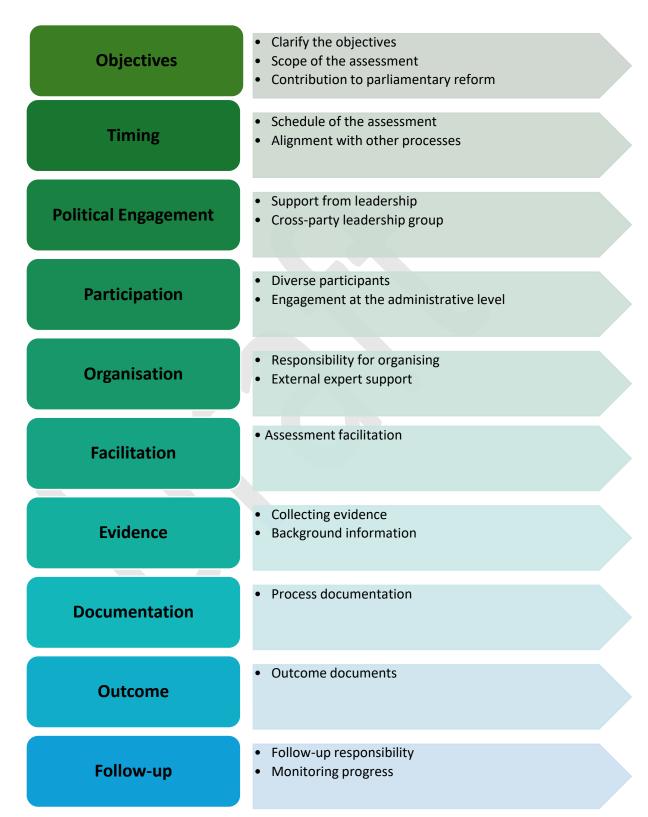


Figure 2 Assessment Checklist

Methodology used:

In order to conduct the assessment of target 4, three research methods have been implemented.

- 1. Document Analysis: This method was used to search, find and gather qualitative data on parliamentary procedures, laws, and practices. Thereafter a systematic review was conducted to search through and find material from various documents such as constitutional documents, legal manuals, public reports, parliamentary proceedings, budget and financial Reports, international and local civil society reports and IDP publications and articles.
- 2. Case Studies: This method was used to analyse existing material for both the local and international levels on the IDPs. Academic articles and journals were also searched through to examine what information related to IDPs, and the assessment criteria have been documented before.
- **3. Benchmarking:** This technique was used to analyse what has already been done in SA as well as other countries, who have submitted their assessments to the Inter-Parliamentary Union (IPU). Furthermore, this technique aided in the recommendations provided.

The sources used for this report include the following websites: SA parliament's <u>website</u>, Indicators for Democratic Parliaments <u>website</u> and <u>case studies</u>, South African Legal Information Institute's (<u>SAFLII</u>) website, reports and publications from the Inter-Parliamentary Union (<u>IPU</u>), United Nations Development Programme (UNDP) International <u>website</u> and South African <u>website</u>, Auditor-General of South Africa's (<u>AGSA</u>) website, Public Protector South Africa's <u>website</u>, South African Human Rights Commission (<u>SAHRC</u>), National Treasury South Africa's <u>website</u>, and UN Sustainable Development Goal (<u>SDG</u>) publications. The portals include: the South African Government's <u>portal</u>, South African Institute of International Affairs (<u>SAIIA</u>) and African Peer Review Mechanism (<u>APRM</u>). The CSO publications include various reports from: Corruption Watch South Africa's <u>website</u>, Organisation Undoing Tax Abuse (<u>OUTA</u>), <u>My Vote Counts</u>, and Parliamentary Monitoring Group (<u>PMG</u>). The academic databases include: <u>JSTOR</u>, <u>Sabinet</u>, and Google Scholar for relevant and reliable international governance reports and articles².

By applying these three research methods to collect information, it enables one to thoroughly research and conduct an external assessment of Target 1 (and the subsequent targets). Thus, using a wide range of legal, procedural, financial, government, parliamentary, CSO publications and academic sources, the report provides a balanced and evidence-based evaluation of the application of this assessment criterion.

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² These reports and articles can be found in the reference list.

5. Observations

While SA's parliament has formal mechanisms such as public petitions, hearings, **Limited Access to** and committee engagements, many citizens, specifically in rural and marginalised **Participation** communities struggle to access or navigate these processes. Language, digital Mechanisms divides, and low civic awareness limit meaningful participation. Parliamentary committees in SA do receive and process public inputs, but delays Delays in are common and there is limited public visibility on how submissions are handled. **Processing Public** The absence of real-time tracking or public-facing updates reduces citizens' Input confidence in parliamentary responsiveness. Although committee reports and debates reflect public input, individual citizens or Weak Feedback CSOs rarely receive clear feedback on the outcome of their contributions. This is to Citizens particularly evident in petition processes and public hearings in sectors such as health, housing, and local governance. SA parliamentary rules allow for urgent debates and motions, but their use is often **Political Barriers** subject to political contestation. This was evident in delayed responses to urgent to Urgent Action issues such as water shortages in KwaZulu-Natal or the energy crisis, where opposition motions were blocked or deprioritised. Parliamentary committees have constitutional powers to oversee executive Inconsistent responses to emerging issues such as during Covid-19 or Eskom load shedding, Executive however in practice, oversight is often delayed or diluted by party majorities and Oversight limited resourcing of committee support staff. SA's parliament uses social media, a website, and parliamentary TV to share Ineffective information, yet many citizens remain unaware of key legislative developments. Public Inadequate use of indigenous languages and limited outreach in informal Communication settlements hinder Parliament's communication with broader society. While SA's parliament has participated in discussions on the NDPs and SDGs, not all **Partial** legislation is consistently reviewed for alignment with the SDG framework. Integration of Committees often lack the tools and expertise to systematically apply sustainability **SDGs** assessments. Parliament is part of national coordination mechanisms on SDGs but lacks a Parliament's formalised role in shaping or reviewing national SDG reports submitted to the UN. **Role in National**

Greater collaboration with CSOs and clearer accountability structures are needed to

strengthen Parliament's impact on SA's development agenda.

Figure 3 Observations from analysis

SDG Reporting

6. Assessment of Target Four for the South African Parliament

For this section the Target, indicators and sub-indicators will be discussed.

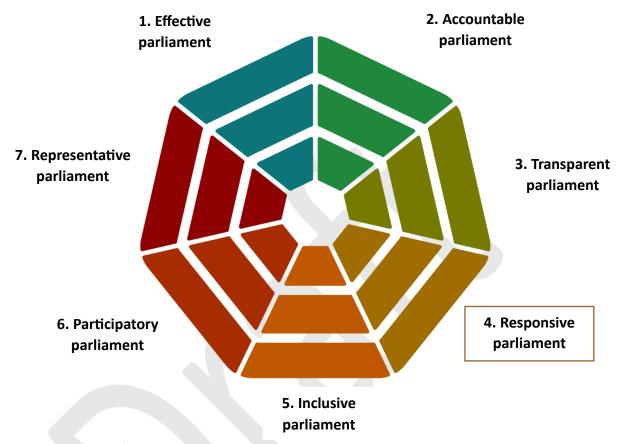


Figure 4 Indicators for Democratic Parliaments

Target 4³ is a responsive parliament which listens to and acts upon the needs and concerns of the public. It ensures that its decisions reflect the interests of citizens, especially when addressing emerging issues or concerns. A responsive parliament adapts to the changing demands of society, actively engaging with the public and acting promptly to address issues raised by its electorate.

³ Parliamentary Indicators. 2023. *Parliamentary Indicators*. [online] Available at: <https://www.parliamentaryindicators.org/> [Accessed 15 July 2024].

6.1. Indicator 4.1 Valuing public concerns

A responsive parliament listens to and acts upon the concerns of the public. This indicator evaluates how well parliament responds to the needs and issues raised by citizens, ensuring that public concerns are prioritised in the legislative and policy-making process. It also measures how effectively parliament addresses emerging policy issues and integrates the principles of inclusivity, such as leaving no one behind, in line with the 2030 Agenda for Sustainable Development. A responsive parliament is attentive to public demands and strives to represent the diverse needs of society.

6.1.1. Responding to public concerns

This dimension focuses on how parliament listens to and addresses the concerns raised by the public. It ensures that parliament has mechanisms in place to receive feedback from citizens and respond to their issues in a timely and effective manner. A parliament that responds to public concerns fosters trust and strengthens its connection with the electorate.

The assessment:

Criteria	Name	Description	SA Parliament	Grade	Recommendations
1	Mechanisms	Parliament's rules of	SA's parliament has established several	3	Increase public awareness campaigns to
	for the public	procedure establish	mechanisms for public participation,		ensure that citizens know how to raise
	to raise issues	mechanisms for the	including public petitions, parliamentary		issues with parliament, particularly
		public to raise issues of	committees, and public hearings. The		targeting underrepresented or
		concern with	rules of procedure outline how citizens		marginalised groups.
		parliament and set out	can submit concerns, attend public		Simplify the process of submitting
		how issues raised	consultations, and petition parliament on		petitions and concerns to parliament,
		through these	various issues. The mechanisms are in		ensuring that it is easy for all citizens to
			place to allow citizens to raise concerns		engage.

		mechanisms will be	directly with parliament. Public hearings,		Ensure that public participation
		dealt with.	particularly during the committee stages		mechanisms are clearly communicated on
			of legislation, offer a clear opportunity		parliament's website and through
			for public input. Petitions are also an		
			effective way for citizens to engage with		
			lawmakers on specific issues. Despite the		
			availability of these mechanisms, there		
			may be limited awareness about how to		
			access them, especially in marginalised		
			communities. Furthermore, some		
			processes can be cumbersome or not		
			fully accessible to people without formal		
			education or legal expertise, limiting the		
			effectiveness of public participation.		
2	Drocesing	The parliamentary	CN/c parliament processes public input	2	Change line the appearance for the application with line
2	Processing	The parliamentary	SA's parliament processes public input	3	Streamline the process for handling public
	issues raised	administration	through committees, official		input to ensure that concerns are
	by the public	processes issues raised	submissions, and <u>petitions</u> . Information		addressed more meaningfully, quickly and
		by the public in a	raised by the public is typically shared		efficiently.
		timely manner and	with MPs in committee meetings, and		Implement a tracking system for public
		makes information	MPs often use this input in the legislative		submissions, allowing citizens to monitor
		about this public input	process. The parliamentary		

	T	available to MDs in	administration is recognished for a service		the status of their issues and on suite
		available to MPs in	administration is responsible for ensuring		the status of their issues and ensuring
		appropriate formats.	that public input is considered in a timely		timely responses.
			manner. Parliamentary committees often		Increase transparency by providing regular
			review petitions and public concerns,		updates on the processing of public input
			integrating them into discussions on		and ensuring that information is made
			policy or legislation. While the <u>paper-</u>		available in formats that MPs and the
			<u>based system</u> exists, there are occasional		public can easily access.
			delays in processing public input,		
			particularly during busy legislative		
			sessions. When issues are attended to,		
			the meaningfulness and depth of		
			responses may be questionable. Some		
			citizens may not know whether their		
			concerns are being addressed in a timely		
			manner, leading to frustration or		
			disengagement.		
3	Feedback to	Issues brought to the	SA's parliament attempts to provide	2	Implement a more structured feedback
	the public	attention of parliament	feedback to individuals or groups who		system that ensures citizens are notified of
		are given consideration	raise issues, typically through responses		the outcome of their concerns and how
		and the person(s) who	to petitions or at <u>public hearings</u> . MPs or		their input was considered.
		raised the issue	parliamentary committees often respond		Provide more personalised responses
			to public input during debates or		when feasible, showing that public input is
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receive(s)feedback on meetings. There is a formal mechanism how it was handled. for providing feedback through committee reports and parliamentary debates. When public issues are raised in these settings, citizens ought to expect to hear how their concerns are being addressed. The feedback provided to the public is not always clear or timely, and citizens may not always know what the outcomes of their submissions are. Furthermore, the feedback process can sometimes be impersonal or lack followthrough, especially when the issue raised does not result in immediate legislative

- taken seriously and addressing specific concerns raised by individuals.
- Create a public-facing dashboard or report where citizens can see how their issues are being handled and whether their input has influenced parliamentary decisions.

SA parliament needs to improve communication and outreach efforts to ensure that all citizens, particularly those in marginalised communities, are aware of how to raise issues with parliament and how the process works. Streamline the processing of public concerns to ensure that responses are timely. Introduce tracking systems or dashboards to keep citizens informed about the status of their issues. Ensure that the feedback loop is robust, timely, and transparent. Parliament should aim to provide clear, actionable

action.



feedback to the public, demonstrating how their concerns have been addressed or incorporated into the legislative process. Expand opportunities for public participation, especially during the drafting and review stages of legislation, as well as general public education opportunities, and ensure that public input is not only heard but also acted upon in meaningful ways.

6.1.2 Responding to emerging policy issues

This dimension assesses parliament's ability to quickly and effectively respond to new and evolving policy challenges. It ensures that parliament can adapt to changing societal, economic, and environmental conditions, ensuring that legislation and oversight remain relevant and responsive to current issues. Effective response to emerging policy issues is critical for maintaining a parliament that addresses the needs and concerns of the public in real-time.

The assessment:

Criteria	Name	Description	SA Parliament	Grade	Recommendations
1	Rules of	Parliament's rules of	SA's parliamentary <u>rules of procedure</u>	2	Streamline the process for initiating
	procedure	procedure establish	allow for urgent debates and questions		urgent debates or questions to ensure
		mechanisms that allow	to be raised by MPs in response to		that emerging issues can be addressed
		for emerging policy	emerging policy issues. The rules		more quickly and efficiently.
		issues to be addressed	facilitate debates and motions of		Ensure that the mechanisms for urgent
		in parliament, such as	urgency, allowing MPs to address critical		debates are used appropriately and are
		through urgent debates	issues promptly. Parliament has clear		not unduly politicised, so that real
		or questions.	procedures for raising and addressing		pressing issues can be prioritised.
			urgent matters, such as urgent questions		Expand the opportunity for emergency
			to ministers and the possibility of		debates when significant national issues
			emergency debates on pressing issues.		arise, even beyond traditional
			These mechanisms ensure that the		parliamentary sessions.
			legislative process is flexible enough to		
			respond to unforeseen events. While the		
			rules provide mechanisms for addressing		

		1				
			emerging issues, the process can be			
			politicised, especially when urgency is			
			disputed by the government or other			
			parties. Furthermore, the time available			
			for urgent debates can be limited,			
			reducing the effectiveness of these			
			discussions.			
2	Oversight of	Parliament uses its	SA's parliament has the <u>constitutional</u>	2	•	Strengthen the capacity of parliamentary
	the executive's	oversight powers to	mandate to oversee the executive's			committees to respond more effectively
	response	oversee the executive's	response to emerging issues, primarily			and quickly to emerging policy issues,
		response to emerging	through committees, oral questions, and			ensuring timely oversight.
		policy issues and holds	debates. Parliamentary committees play		•	Ensure that the executive is held
		the executive to	a critical role in scrutinising executive			accountable for its actions, particularly in
		account.	actions, particularly when it comes to			fast-moving situations, by increasing
			the implementation of policies and			transparency in the oversight process.
			government responses to emerging		•	Improve the coordination between
			challenges. Parliament exercises			parliament and the executive to ensure
			significant oversight over the executive,			that policy responses are evaluated and
			ensuring that government actions are			scrutinised quickly and efficiently.
			scrutinised through committees and			
			parliamentary questioning. This system			
			holds the executive accountable for its			
				<u> </u>		

			actions and policies, especially in the		
			context of emerging issues. Despite the		
			robust framework for oversight such as		
			the Oversight and Accountability Model		
			(OVAC), there may be limitations in the		
			speed and effectiveness of parliament's		
			responses, especially if the executive is		
			resistant to scrutiny. Thereby, some		
			executive actions, particularly in crisis		
			situations, may not be thoroughly		
			scrutinised due to time constraints or		
			political considerations.		
3	Communication	Parliament	SA's parliament has made significant	3	Improve the coordination of
	with the public	communicates	strides in communicating with the public		communication channels to ensure that
		effectively with the	through various channels, including its		the public receives consistent, clear, and
		public about emerging	website, social media, and public		timely updates on emerging issues.
		policy issues, including	information campaigns. Updates on		Use a variety of communication formats
		by providing regular	emerging issues and parliamentary		(e.g., video, infographics, newsletters) to
		updates on actions and	decisions are regularly shared through		reach different audience segments,
		decisions taken.	these platforms, though the		ensuring that all citizens are informed.
			effectiveness of these communications		Provide more detailed explanations of
			can vary. Parliament uses <u>multiple</u>		how emerging policy issues are being

communication tools, including live streams, press releases, and social media, to keep the public informed about emerging policy issues and parliamentary decisions. These channels provide citizens with up-to-date information about parliament's actions on critical issues. Despite these efforts, the communication could be more coordinated and consistent. In times of political crisis, the messaging can become fragmented or unclear, and the public may not always receive timely or detailed information about how parliament is addressing emerging issues. An example of this was between 2023 and 2024, during SA's electricity crisis there was a notable breakdown in communication and oversight by parliament. Government departments which included Energy, Public **Enterprises**, and the Presidency

addressed and give the public opportunities to engage with the process through feedback mechanisms or public consultations.

constantly issued contradictory statements on responsibilities and timelines. Parliament also failed to present a solid response or clear oversight strategy. Committees such as the Portfolio Committee on Public Enterprises posed questions, however there was little public communication about outcomes or follow-through. The Joint Standing Committee on Intelligence also remained silent, despite its mandate over national infrastructure. Oversight visits to **Eskom** were conducted, but findings were delayed or not publicly released, thus leaving citizens to rely on the media for updates.

Enhance the speed and effectiveness of parliamentary oversight, ensuring that the executive's response to emerging issues is scrutinised promptly. This could involve streamlining the process and enhancing the resources available for parliamentary committees. Parliament should increase the transparency of its responses to emerging issues by providing more frequent, consistent, and accessible updates to the public through various communication channels. Ensuring that the public is well-



informed is key to promoting trust in the legislative process. Ensure that the mechanisms for raising and addressing urgent issues are utilised more effectively.

This includes allowing sufficient time for these debates and ensuring that real issues, particularly those affecting public welfare, are given priority. As part of its communication efforts, parliament should provide more opportunities for public engagement, such as consultations or forums, where citizens can actively participate in discussions on emerging issues.

6.1.3 Leaving no one behind and the 2030 Agenda for Sustainable Development

This dimension ensures that parliament's actions and decisions align with the principles of inclusivity and equality as outlined in the 2030 Agenda for Sustainable Development. It assesses parliament's commitment to leaving no one behind, ensuring that the needs of all social groups, particularly marginalised and vulnerable populations, are considered in legislative and policy processes. This dimension ensures that parliament works towards a fair and equitable society, contributing to SDGs.

The assessment:

Criteria	Name	Description	SA Parliament	Grade	Recommendations
1	Oversight of	Parliament debates and	SA's parliament exercises its oversight	2	Strengthen the accountability mechanisms
	executive	scrutinises national	function through regular debates and		for ensuring the implementation of SDGs,
	action	development plans and	discussions on national development		including regular reviews and follow-up on
		government reports to	plans, including the <u>National Development</u>		government reports.
		ensure alignment with,	Plan (NDP), and government reports on		Increase the transparency and accessibility
		and localisation of, the	progress toward the SDGs. <u>Parliamentary</u>		of reports and data related to SDG
		SDGs.	committees often review these documents		progress to enable more effective
			and hold the executive accountable for the		parliamentary scrutiny.
			effective implementation of <u>SDG-related</u>		Enhance parliamentary debates and
			policies. Parliament's oversight role is		discussions on the SDGs, ensuring that all

crucial in ensuring that the government's actions align with the SDGs. Parliamentary committees, particularly those dealing with planning and development, assess how national plans and policies contribute to SDGs. Despite these efforts, there is room for improvement in ensuring that SDGs and NDP action items are adequately mainstreamed into all government policies and that regular, comprehensive assessments are made. Furthermore, the effectiveness of oversight is sometimes limited by the executive's responsiveness and the political dynamics of the country. However, parliament's current oversight practice shows limited organised engagement with both the SDGs or the NDP. While these frameworks are frequently referenced, follow-through in debates, committee work, and reporting processes has not been sufficiently robust to demonstrate that parliament is driving

sectors are adequately represented and that policy alignment is rigorously examined.

			measurable progress towards their			
			achievement.			
2	Mainstreaming	Mechanisms exist to	SA's parliament has <u>mechanisms</u> in place	3	•	Ensure that all parliamentary committees
	the SDGs in	support SDG	to ensure that the SDGs and NDP action			consistently assess proposed policies and
	parliament	mainstreaming in	items are mainstreamed into legislative			legislation for their alignment with SDG
		parliament.	processes. Parliamentary committees tend			targets and indicators.
		Parliamentary	to review policy and legislation to ensure		•	Provide training for MPs and
		committees assess	that SDG objectives are integrated into			parliamentary staff on how to effectively
		policy and legislation in	national laws and programs. The National			evaluate policies against the SDG
		their respective area of	Planning Commission and other bodies			framework, especially in terms of long-
		responsibility against	also work to align policy with SDG			term sustainability.
		SDG objectives.	priorities. SA parliamentary committees		•	Establish a formal process to track the
			do not have a structured practice of			integration of SDGs in legislative reviews,
			thoroughly assessing proposed policies or			ensuring that sustainability is prioritised in
			legislation against the SDGs. However,			all sectors.
			from time to time, the SDGs and NDPs are			
			mentioned in departmental briefings,			
			annual performance plan reviews, or in			
			members' interventions during debates.			
			The SDGs are sometimes included in			
			Budgetary Review and Recommendation			

			Reports (BRRRs), but these tend to be		
			superficial and not accompanied by		
			substantive analysis or follow-through. As a		
			result, parliament's contribution to		
			localising and monitoring progress towards		
			the SDGs remains limited and inconsistent.		
			This approach ensures that legislation		
			promotes sustainable development across		
			sectors such as education, health,		
			environment, and economic growth.		
			Despite the commitment to mainstreaming		
			SDGs, there are challenges in consistently		
			applying SDG assessments to all legislation,		
			especially when certain policies or		
			programs may not fully integrate		
			sustainability principles. The political		
			landscape and resource constraints may		
			also hinder the mainstreaming process.		
3	Participation in	Parliament participates	SA's parliament participates in national	3	Formalise parliament's role in the
	national SDG	in national SDG	SDG coordination mechanisms, including		preparation of national SDG reports,
		coordination	the <u>South African SDG Hub</u> and the inter-		ensuring that its input is consistently

coordination mechanisms and is mechanisms involved in the preparation of, and follow-up to, national reports on SDG progress to international bodies.

departmental coordination efforts led by the Department of Planning, Monitoring, and Evaluation (DPME). Parliament is involved in preparing national reports on SDG progress and submits these to international bodies such as the United Nations. Parliament's involvement in SDG coordination ensures that the legislative branch contributes to monitoring and reporting on SDG progress. This integration into national coordination mechanisms allows parliament to provide input into national reports and ensures that progress on SDGs is tracked at multiple levels. While parliament is involved in SDG coordination, its role in the preparation of national SDG reports could be more formalised. The process could benefit from greater coordination between parliament, government agencies, and civil society organisations, ensuring that all stakeholders are actively engaged.

- incorporated into government submissions to international bodies.
- Increase the frequency and depth of engagement with civil society organisations and the private sector in SDG coordination efforts, ensuring broader input in the development of national reports.
- Strengthen the collaboration between parliament, the executive, and other SDGrelated stakeholders to ensure that SDG progress is comprehensively monitored and reported.

Parliament should strengthen its oversight mechanisms to ensure that the executive is held accountable for the implementation of SDG related policies and NDP action items. This includes making government reports more accessible and promoting regular, thorough assessments of SDG progress. Parliament should ensure that all proposed policies and legislation are systematically evaluated against the SDG framework. This would involve providing more resources and training to parliamentary committees to



better integrate sustainability into legislative processes. Parliament should formalise its participation in national SDG coordination mechanisms, ensuring that it plays a central role in preparing and reviewing national reports on SDG progress. Regular, transparent communication between parliament, the executive, and civil society will improve the national response to the SDGs. Encourage greater public involvement in monitoring SDG progress by improving access to SDG data, holding public hearings, and providing platforms for public input on SDG reports and assessments.

7. Way forward & Conclusion

The assessment of the SA parliament's performance under Target 4 highlights both commendable efforts and notable gaps in responsiveness to public needs, policy agility, and alignment with the SDGs. While mechanisms for public engagement and oversight exist, their accessibility, meaningfulness, efficiency, and inclusiveness remain uneven across communities and policy areas.

To further understand and support continuous improvement in parliamentary responsiveness, several areas worth researching. These studies could help inform both internal parliamentary reform and broader democratic governance initiatives in SA.

- Future research should evaluate how well SA's <u>public participation</u> mechanisms such as petitions, public hearings, and committee engagements are understood, accessed, and utilised by citizens. Studies could focus on marginalised groups to assess equity in participation.
- As parliament adopts more digital tools, research is needed on how digital literacy, internet
 access, and platform design affect citizens' ability to engage. A study on the usability of
 parliament's website, mobile platforms, and feedback tools could highlight opportunities for
 technological improvement and inclusivity.
- Investigating how and when feedback is given to citizens after their concerns are raised in parliament can reveal gaps in communication and accountability. Future studies could examine what types of feedback (e.g., personalised or generic) improve trust and perceived responsiveness.
- Further study is required on how parliament partners with civil society, academia, and the
 private sector in SDG monitoring and reporting. This can inform better frameworks for
 inclusive and transparent national development reporting.

To enhance parliamentary responsiveness, a multi-pronged approach is required. Firstly, parliament should invest in simplifying <u>public participation processes</u> which includes petitions and public hearings and conduct targeted awareness campaigns that reach marginalised and underrepresented communities in all official languages. Secondly, implementing <u>digital tracking tools</u> (Such as <u>ParliMeter</u>) for public submissions and feedback would increase transparency and accountability, helping rebuild trust between citizens and legislators.

Parliament must also improve the consistency and speed of its oversight role, especially when responding to emerging issues such as service delivery failures, natural disasters, or governance crises. Empowering parliamentary committees with greater resources, autonomy, and access to real-time data will support faster and more effective oversight of the executive.

Parliament has demonstrated a commitment to the SDGs and the NDP through its engagement in national mechanisms. However, it must work to mainstream both frameworks more systematically across legislation, committee work, and debates. This includes formalising Parliament's role in national SDG reporting, strengthening oversight of the NDP's implementation, and increasing collaboration with civil society organisations, academia, and the private sector.

The SA parliament has the opportunity to set a new standard for democratic responsiveness by ensuring that all voices are heard, concerns are addressed promptly, and national policies are truly inclusive. By acting on the recommendations in this report, parliament can strengthen its legitimacy, restore public confidence, and play a more decisive role in achieving a just, accountable, and sustainable society.

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9. Glossary

Constitutional Mandate: The legal authority granted to an institution or office by the Constitution.

Digital Participation Online platforms (e.g., petitions, submissions) that allow citizens to engage

Tools: with parliamentary processes digitally.

Emergency Debate: A parliamentary session called at short notice to discuss an urgent or

emerging issue.

Executive Oversight: Parliament's function of monitoring and scrutinising the activities and

decisions of the executive branch.

Feedback Mechanism: A structured process through which parliament informs citizens about how

their inputs were addressed.

Legislative Process: The steps through which laws are proposed, debated, amended, and enacted.

Marginalised Groups: Populations historically excluded from decision-making processes (e.g., rural

residents, youth, persons with disabilities).

Parliamentary Staff and systems supporting the operations of parliament.

Administration:

Policy Agility: The capacity of parliament to respond quickly and appropriately to changing

policy environments.

Public Engagement: The process of involving citizens in parliamentary work through consultations,

submissions, or hearings.

Public Hearing: An official meeting where citizens can express views on a matter before a

parliamentary committee.

Public Participation: Involvement of individuals and groups in the political and legislative

processes.

Responsive Parliament: A legislature that listens to, addresses, and acts upon public concerns,

especially during crises.

Rules of Procedure: Formal regulations governing how parliamentary business is conducted.

Sustainable An UN-led global agenda comprising 17 goals aimed at ending poverty and

Development Goals: ensuring sustainable development by 2030.

South African Human A constitutional body promoting and protecting human rights in South Africa.

Rights Commission:

Urgent Question: A fast-tracked inquiry submitted by MPs requiring immediate executive

response.

Valuing Public Concerns: A parliamentary practice of listening to and acting on citizen input.

Website Accessibility: The extent to which citizens can easily navigate and use parliament's digital

platforms.

Youth Engagement: Specific efforts by parliament to include young people in democratic

processes.