

INFORMAL REDISTRIBUTION THROUGH WORK

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We investigate work as informal redistribution, leveraging field experiments and firm-level survey data from Kampala, Uganda. Employers and workers consistently choose redistribution via work over cash transfers, revealing a willingness to pay for work. By randomizing work tasks—some designed to have zero marginal product—we find that production value does not explain these choices: employers pay for zero value work. These patterns are also inconsistent with other relational benefits, such as social image concerns or networking. Instead, motivations are normative. Experimental evidence reveals an internalized norm for redistribution via work rooted in incentive arguments on the demand side—as employers stop requiring work only when recipients have verifiable emergencies—and in reciprocity and dignity from earning on the supply side. The norm shapes both the organization and measurement of production: failing to account for redistribution via work makes firms appear significantly larger and less productive than they are.

KEYWORDS: Informal insurance, workfare, dignity of work.

1. INTRODUCTION

“In over-populated countries [...] it becomes good form for each person to offer as much employment as he can. The line between employees and dependents is very thinly drawn.”

— A. Lewis, 1954

Economic theory posits that firms hire workers until wages equal the marginal product of labor, and that workers supply labor in response to the prevailing wage. Labor markets in poor countries often deviate from this benchmark. Classic explanations emphasize frictions. A complementary literature, grounded in sociology and psychology, argues that hiring and work choices may serve social goals beyond production and consumption. These perspectives align with [Lewis \(1954\)](#), who argued that employers may pay for work whose marginal product is negligible or even zero because employment also serves redistribution purposes.

Employment is a salient channel of informal redistribution in poor countries.¹ Yet rigorous evidence of redistribution via work is limited. In particular, we lack direct evidence that em-

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¹Prior work documents links between employment and redistribution in several poor-country settings: theoretically, in work studying the response to universal basic income in sub-Saharan Africa ([Ferguson, 2015](#)); descriptively, through comparisons of firms owned by locals and non-locals in sub-Saharan Africa ([Alby, Auriol, and Nguimkeu, 2020](#)); and in political settings, through “white elephant” projects used to distribute jobs ([Robinson and Torvik, 2005](#)).

ployers willingly pay above the marginal product of labor to help people out.² Observational tests face endogeneity problems. The choice of production technology may itself respond to the number of available workers, making it difficult to distinguish productive from non-productive labor demand and to identify actual giving through work. Workers may also benefit from relationships or training acquired on the job. Employers in frictional labor markets may have many reasons for hiring more workers than necessary. For example, idle workers could reflect contracting frictions or non-smooth labor demand, as in the [Schultz](#) critique.

This paper addresses these identification challenges using field experiments with employers and workers from over 400 small and medium grain-processing enterprises in Kampala, Uganda.³ The experiments vary the terms of redistribution on both sides of the labor market, including the relative cost of work and cash and exogenous variation in the value of the work, with one task designed to have zero marginal product. These variations separates redistributive motives from productivity considerations, relational benefits, and other confounds.

We find that work serves as a preferred channel for informal redistribution. In the main incentive-compatible experiment, employers choose between giving workers paid work or cash transfers, while workers separately choose between receiving work or cash. Both sides make decisions across various wage and transfer levels.⁴ Choices are private. Anonymity and geographic separation between participants further limit relational and social-image concerns by design. Employers choose to give work 86.5% of the time, and workers choose to receive work 87.8% of the time. These preferences exhibit little elasticity to the wage-transfer trade-off: 79.7% of employers hire at UGX 10,000, over three times the market wage, while 57% of workers accept work for UGX 500, nearly free, over a UGX 3,000 cash transfer. This inelasticity is inconsistent with payoff maximization: employers hire at wages well above the task value. It is also hard to reconcile with pure generosity or inequality aversion. For example, most employers choose to hire even when the wage is lower than the cash transfer.

One possibility is that the value of work explains these preferences. While employers have willingness to pay for work even at wages above the market wage, this premium could reflect frictions rather than redistributive motives. We test this using task randomization. If work production value drove choices, employers and workers should be less likely to choose work and pay lower wages for lower-value tasks. We compare standard tasks and two low-value tasks: “busywork” (loading and immediately unloading sacks, zero production value but potential screening or skill-building value) and sweeping (minimal value on all dimensions). We find that work preferences remain unchanged. In particular, employers are equally likely to hire for zero-value work and are willing to pay the same premium.

Could relational benefits or image concerns explain the preference for redistribution via work? While our design limits these channels, we implement additional robustness checks targeting three plausible confounds: signaling (by making work unobservable to third parties), networking (by having cash recipients also meet employers in person), and inattention (by very explicitly highlighting the anonymity and privacy of all choices). We leverage a multi-scenario replication of the main experiment on the full sample of firms, conducted in July 2024. Our

²At the extreme, this reflects [Lewis \(1954\)](#)’s surplus-labor assumption that workers may be employed even when their marginal product is near zero.

³This sector ranks among the largest in labor demand ([Uganda Bureau of Statistics, 2011](#)) and features clear employer-employee relationships: workers have a primary employer and are paid wages or salaries by that employer ([Bassi, Lee, Peter, Porzio, Sen, and Tugume, 2023](#)).

⁴As is typical in this spot labor market, “work” entails a 30-minute task at the employer’s firm.

findings are robust: the preference for work redistribution is stable across all scenarios for both employers and workers.⁵

Internalized norms for redistribution through work lead employers to pay for non-productive labor and workers to prefer work over cash transfers. Both employers and workers consistently invoke the principle that “people must work” and should not receive “free money” when motivating their experimental decisions, regardless of whether deciding for themselves or others. Combined with the price inelasticity, which implies costly choices despite privacy, these patterns satisfy [Bicchieri \(2016\)](#)’s diagnostic criteria for internalized norms rather than mere habits or customs. We therefore interpret the results as evidence of an internalized norm for informal redistribution via work.⁶

We hypothesize that the norm for redistribution via work is sustained by its incentive properties for receivers, which mirror formal workfare. In the theory of workfare, work requirements improve targeting when need is unobservable and encourage productive behavior when poverty is not purely due to bad luck ([Nichols and Zeckhauser, 1982](#), [Besley and Coate, 1992](#)). We test this hypothesis by experimentally varying the information employers receive about workers’ verifiable emergency need. If workfare incentives drove the internalized norm for redistribution via work, employers should relax work requirements for recipients observably in need.⁷ We also test for alternative determinants, such as reciprocity, screening for moral character, and dignity.

We find that when receivers have verified emergencies, only 27.4% of employers choose to give work when wages equal transfers, compared to 82.7% without this information. Thus, employers’ perspective resembles that of the government providing formal workfare: work requirements are relaxed when need is verifiable and clearly exogenous. In contrast, we rule out several alternative explanations for workers’ persistent work preferences. Workers with verifiable emergencies do not reduce their willingness to work, suggesting they value work beyond signaling their type to employers. Reciprocity explains approximately 10% of their willingness to pay for work. More tellingly, when we provide workers with “moral wiggle room” à la [Dana, Weber, and Kuang \(2007\)](#) by framing cash transfers as payment for work done for us (rather than charity), their willingness to work declines by 6.2% (p -value < 0.001). This sensitivity to framing, combined with the stability of work preferences across other scenarios and the motivations, is consistent with workers valuing the dignity of earning through labor.

We validate experimental findings using employer-reported survey data on self-reported giving patterns and firm characteristics. First, employers who give more via work in the experiment hire more workers in their firms yet produce similar output, implying observably lower labor productivity, as reflected in lower revenues, profits, and sales per work hour. Second, redistribution through work is substantial: among the 46.2% of firms whose employers report giving work to help others, hours given as assistance account for 11.2% of total work hours and 9.8% of profits. Even when we restrict to hours given explicitly defined by employers as symbolic or idle work, these figures remain sizable at 6.0% and 5.3%, respectively.

⁵Workers show a small but significant reduction (4.5%) in willingness to pay for work when we highlight anonymity and privacy, suggesting either minor image concerns or expectations of lower social taxation of earnings relative to cash transfers.

⁶Given our results, the underlying norm may be moral or social. This distinction depends on whether compliance is driven by internal convictions or by beliefs about others’ expectations. For a comprehensive discussion, see [Bicchieri \(2016\)](#), who highlights that the boundary between moral and social norms can be fuzzy. While distinguishing between moral and social norms is beyond the scope of this study, the normative component we identify aligns with [Lewis \(1954\)](#)’s concept of a “code of ethical behavior” and, as reformulated by [Ranis and Fei \(1961\)](#), the notion of “institutional or non-market forces” driving work redistribution.

⁷We again leverage the multi-scenario replication of the main experiment, designing one scenario in which the worker is pre-screened to have a verifiable emergency (but can still work).

Accounting for redistribution through work has measurement implications for firm size and productivity. Intuitively, failing to account for work hours given as redistribution makes firms appear larger and less productive. We therefore implement a bounding exercise to estimate the magnitude of the effects. Total redistribution work hours (i.e., hours given to help out, as reported by the employer) define the upper bound, while explicitly defined symbolic or idle redistribution work hours define the lower bound.⁸ Across all firms in our sample—including those that do not redistribute—standard measures overstate firm size by 4.3%–9.7%. This mechanically deflates standard productivity measures such as output per work hour. Specifically, this measure understates effective productivity (revenue per effective hour worked) by 2.8% to 5.1%, depending on whether we consider all hours given or only those identified as symbolic or idle.⁹

This paper makes three main contributions. First, it contributes to a long-standing literature dating back to [Lewis \(1954\)](#) and [Schultz \(1964\)](#) investigating the functioning of labor markets in poor countries (see [Breza and Kaur, 2025](#) and [Rosenzweig, 1988](#) for reviews). We show that both labor supply and demand are driven by motivations unrelated to production and consumption, echoing work in sociology on the non-economic value of work ([Morse and Weiss, 1955](#), [Jahoda, 1981](#)). Recent experimental evidence shows that social motives and norms affect worker effort and labor supply ([Bandiera, Barankay, and Rasul, 2005](#), [Ashraf and Bandiera, 2018](#), [Breza, Kaur, and Shamdasani, 2018](#), [Breza, Kaur, and Krishnaswamy, 2026](#), [Oh, 2023](#)). We extend these results in two ways. First, we show that social preferences also drive labor demand: employers hire for redistributive purposes, independent of productivity. This is critical as employers typically set wages. Second, we document workers' intrinsic demand for work independent of consumption value, extending [Hussam, Kelley, Lane, and Zahra \(2022\)](#)'s findings from displaced Rohingya refugees to non-displaced urban workers.¹⁰

Second, we identify work as a preferred yet understudied channel of informal redistribution. While sharing networks in poor countries are well-established ([Fafchamps, 1992](#), [Townsend, 1994](#), [Foster and Rosenzweig, 2001](#), [De Weerd and Dercon, 2006](#)), existing research either examines aggregate welfare without specifying channels or investigates pressures while assuming cash transfers ([Jakiela and Ozier, 2016](#), [Boltz et al., 2019](#)). Our results highlight new channels through which informal redistribution can affect productive decisions, beyond disincentivizing investment ([Squires, 2024](#)), and without requiring social pressure ([Carranza, Donald, Grosset-Touba, and Kaur, 2025](#), [Swanson, 2025](#)).

Finally, we show that employers' social preferences can lead to unproductive hiring, contributing to the nascent behavioral firm literature ([DellaVigna and Gentzkow, 2019](#), [Kremer, Rao, and Schilbach, 2019](#)). Prior work documented large productivity gaps between firms in high- and low-income countries ([Hsieh and Klenow, 2009](#), [McKenzie and Woodruff, 2017](#)) and emphasized the role of frictions in contracting, finance, and market access (see, for example, [De Mel, McKenzie, and Woodruff, 2008](#), [Atkin, Khandelwal, and Osman, 2017b](#), [Atkin, Chaudhry, Chaudry, Khandelwal, and Verhoogen, 2017a](#), [Bassi, Muiio, Porzio, Sen, and Tugume, 2022](#)). Yet, alleviating these frictions often fails to generate large productivity gains ([Atkin, Donaldson, Rasul, Teachout, Verhoogen, and Woodruff, 2021](#)). Our results provide a

⁸Non-symbolic and non-idle redistribution hours could be productive but also redundant, for example, extra workers hired to perform tasks that could have been performed by existing workers.

⁹These statistics are the mean of ratios of revenue to adjusted hours calculated at the firm level. All bounds are significant at the 1% significance level. The p -values are reported in Online Appendix Table H.3, Panel A.

¹⁰Our findings also highlight an understudied dimension of redistribution in poor countries: preferences for how redistribution occurs, especially on the receiver side. Literature on preferences for redistribution typically focuses on formal redistribution in high-income countries from givers' (voters') perspectives ([Alesina and Giuliano, 2011](#), [Fehr and Charness, 2025](#)).

behavioral explanation for this puzzle, suggesting that firms are not purely profit-maximizing entities and employers in poor countries may at times choose labor-intensive or inefficient organizational structures.

2. SETTING AND INFORMAL REDISTRIBUTION PATTERNS

Our setting is the grain-processing sector in Kampala, Uganda. This sector is characterized by highly heterogeneous firms, both in terms of size and main activity, from larger grain-milling firms that produce human food to simpler feed resellers.

We focus on this industry due to its economic relevance, ranking among the largest (top four in the manufacturing sector) in terms of labor demand according to [Uganda Bureau of Statistics \(2011\)](#), and because it features a clear employer-employee relationship. As per [Bassi, Lee, Peter, Porzio, Sen, and Tugume \(2023\)](#)'s definition, workers typically hold an ongoing primary job with a single firm and are paid wages or salaries by employers. In our sample, on average, workers spend 83.5% of their time working for their primary employer, and 69.1% earn more than two-thirds of their earnings from that employer.

2.1. *Sampling and Data*

Given that most grain-processing firms are informal, in September 2022 we conducted a listing exercise to identify firms in the Greater Kampala area. The listing identified 491 firms within a 30-km radius of the city center.¹¹ Our population of interest includes firms where the owner or manager reports employing at least two workers, leading to 449 eligible firms.¹²

Of the listed and eligible firms, 427 consented to participate in the main experiment. We exclude 28 consenting firms from the main experiment analysis because of a programming error.¹³ Thus, the September 2022 employer sample includes 399 firms, each represented by one employer respondent: 190 owners and 209 managers. We also interviewed 449 workers from 406 firms where employers allowed us to conduct worker interviews; this constitutes our September 2022 worker sample.

In March 2023, we conducted follow-up phone interviews with a random subset of 99 employers. In July 2024, we conducted a final in-person follow-up with 405 firms from the original consenting sample. At each visit, we interviewed the employer available on site, either the owner or the manager, and up to two workers currently employed at the firm. We therefore construct the follow-up panel at the firm level. Among the 405 firms interviewed in July 2024, 77.3% are perfect firm-level follow-up. In 52.8% of firms, we also re-interviewed the same employer respondent.

The worker sampling protocol changed across waves. In 2022, we aimed to interview one permanent worker and one casual worker per firm. When the firm employed only one worker type, we interviewed one worker. Since we found no systematic differences by worker type, we removed this restriction in 2024 and allowed interviewers to survey two workers of the same

¹¹As shown in Online Appendix Figure G.1, grain-processing firms are clustered geographically. Therefore, in the listing we identified major clusters in the city center through focus groups and then moved outward along the main roads leading to the countryside.

¹²The data and code that reproduce the results in this paper are openly available in the replication package ([Macchi and Stalder, 2026](#)), deposited at the Econometric Society Journals' Community at Zenodo (<https://doi.org/10.5281/zenodo.21070344>).

¹³The programming error led to missing task assignments for these respondents in the main experiment. These excluded observations are balanced on observables, and including them does not affect the results.

type. This change explains the larger worker sample in July 2024, when we interviewed 652 workers.

We collected employer survey data on firm outcomes, giving patterns, and redistribution preferences across three waves. In September 2022, we measured firm characteristics, task characteristics, and the extensive margin of informal redistribution. In March 2023, we re-measured the extensive margin of redistribution through work. In July 2024, we collected updated firm characteristics and refined the measurement of redistribution by eliciting work hours and amounts given. The final wave also included a worker-task roster, which allows us to construct task-level estimates of redistribution through work and describe the characteristics of redistribution workers.

2.2. Descriptives

Table I summarizes firm, employer, and worker characteristics. As mentioned, the grain-processing sector is heterogeneous. Based on their main production activity, firms can be classified into three groups. The first group mills grain for human food, mostly maize flour, and accounts for 31.1% of firms. The second group produces animal feed using maize milling by-products. The third group processes or trades animal feed using non-maize products. Together, the two animal-feed-related groups account for the remaining 68.9% of firms. Across these activities, the most common worker tasks are loading, milling, weighing, sealing or packing, and sweeping. Firms in our sample employ an average of five to six workers during the peak season, measured in September 2022, and about three to four workers during the moderate or lean season, measured in July 2024.

Among the surveyed employers, 47.6% are owners (the remaining 52.4% are managers); 31.1% of managers are the owners' family members. Most employers (70.4%) are men, and all but two are Ugandans. The worker sample also primarily comprises men (95.5%). All worker respondents report being employed full time, with a roughly equal representation of permanent and casual workers. The average worker works six days per week for 10.2 hours per day. Around 20%–30% of this work time is spent idle, depending on the season and whether this question is asked to the employer or the worker. Salary and piece-rate payments are both common. Piece rate is most common among casual workers (90.3%), while permanent workers are relatively more likely to be paid a salary or a mix of salary and piece rate.

Consistent with the view that becoming an entrepreneur marks economic success in sub-Saharan Africa (Alby et al., 2020), employers—owners especially—are wealthier than both the workers in our sample and the average Ugandan, as shown in Appendix Figure A1. The average firm profit, an estimate of the owners' household income, is 5.3 times the median household income in Kampala (UGX 667,000). The self-reported average monthly wage for workers is UGX 264,836 (USD 69.69) per month, in line with the median monthly wage income in urban Uganda.¹⁴

2.3. Patterns of Informal Redistribution

Employers in our sample are embedded in informal redistribution networks: 96% report sharing earnings to help someone in the past month. Among givers, the average donation amounts to 32.7% of monthly income, consistent with Carranza et al. (2025) in Côte d'Ivoire. Contrary to the common view that sharing is purely kin-based, and potentially because of the urban setting, employers report giving as often to friends and family (81.8%) as to acquaintances or

¹⁴Numbers reported in the 2019/2020 Uganda National Household Survey (Uganda Bureau of Statistics, 2021).

TABLE I
SUMMARY STATISTICS AND COVARIATE BALANCE.

	Summary statistics				Covariates balance									
	September 2022		July 2024		Mean by assigned task					Pooled	Value vs. busywork		Value vs. sweeping	
	Mean	Median	Mean	Median	Loading	Sealing	Weighing	Sweeping	Busywork	Value tasks	Difference	p-value	Difference	p-value
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)
Panel A: Firms														
Workers (on day of interview)	6.02	3	3.90	3	7.41	5.80	4.13	6.69	3.50	6.22	-1.48	0.481	0.56	0.667
Workers (on standard day)	5.47	3	3.70	2.50	6.39	5.73	3.83	6.12	3.16	5.65	-1.31	0.475	0.59	0.602
Revenue (monthly, thousand UGX)	32,223	10,000	8,863	5,000	39,405	32,266	37,094	28,991	12,351	36,435	-13,358	0.190	-6,619	0.456
Profit (monthly, thousand UGX)	3,553	1,500	2,260	1,000	3,984	4,169	3,319	3,236	2,026	3,922	-986.6	0.071	-608.8	0.355
Firm age (years)	5.90	5	7.41	6	6.10	6.22	5.94	5.67	5.10	6.11	-0.49	0.148	-0.46	0.416
Main product (share)	0.69	0.70	0.69	0.70	0.71	0.67	0.69	0.68	0.66	0.69	-0.01	0.261	-0.02	0.405
Sales (monthly, tonnes)	21.50	5	22.94	6	28.54	27.81	12.98	17.68	7.44	25.10	-10.84	0.069	-6.69	0.340
Management score (0–17)	9.74	10	9.91	10	9.88	10.49	8.93	9.48	9.24	9.90	-0.35	0.093	-0.58	0.460
Workers' time at the firm (hours)			9.89	10										
Workers' idle time (hours)			1.86	2										
Panel B: Employers														
Gender: male	70.43%		68.4%		0.74	0.72	0.63	0.70	0.66	0.71	0.00	0.707	-0.01	0.746
Age (years)	33.41	32	35.68	34	33.34	32.74	35.57	32.86	33.35	33.59	-0.14	0.921	-0.69	0.564
Education (years)	11.88	12	11.68	11	12.14	11.08	12.70	11.59	12.36	11.90	0.39	0.359	-0.40	0.557
Role: owner	47.62%		52.84%		0.46	0.42	0.56	0.49	0.52	0.46	0.02	0.208	0.02	0.713
Panel C: Workers														
Gender: male	95.55%		91.85%		0.94	0.96	0.96	0.96	0.98	0.95	0.03	0.383	0.00	0.998
Age (years)	26.25	25	27.66	26	26.85	27.07	25.89	26.21	24.91	26.63	-1.31	0.229	-0.35	0.690
Is permanent worker	49.22%		57.3%		0.51	0.69	0.35	0.61	0.34	0.51	-0.15	0.221	0.09	0.782
Education (years)	8.41	8			8.58	8.36	8.54	8.62	7.84	8.52	-0.67	0.585	0.13	0.767
Tenure at firm (years)	1.83	1	2.32	2	1.95	2.36	1.64	2.00	1.25	1.95	-0.60	0.206	0.08	0.931
Hours worked (on standard day)	10.22	10	9.91	10	10.27	10.56	10.24	10.32	9.76	10.32	-0.39	0.245	-0.27	0.372
Days worked (in standard week)	6.00	6	5.88	6	5.88	6.13	5.96	6.19	5.99	5.96	0.07	0.114	0.17	0.314
Income (monthly, thousand UGX)	264.8	240	421.0	320	278.1	294.4	233.0	268.9	248.1	268.7	-2.00	0.379	1.67	0.923
Has written contract	10.96%				0.10	0.04	0.23	0.05	0.21	0.11	0.11	0.605	-0.04	0.430
Pay type: piece-rate only	67.71%				0.71	0.64	0.66	0.68	0.66	0.68	0.00	0.870	0.02	0.697
Pay type: piece-rate and salary	20.04%				0.15	0.24	0.26	0.22	0.18	0.20	-0.04	0.554	0.00	0.991
Has emergency			23.57%											
Panel D: Task characteristics														
Tenure (days)					7.90	3.70	3.87	0.83	7.66	5.05	-2.61	0.290	4.23	0.000
Effort (1–4)					3.96	2.03	2.85	1.02	3.95	2.95	-1.01	0.000	1.92	0.000
Piece rate (employers, thousand UGX)					0.74	0.55	0.17	n/a	0.75	0.44	-0.30	0.000	n/a	n/a
Piece rate (workers, thousand UGX)					0.87	0.53	0.19	n/a	0.81	0.53	-0.29	0.000	n/a	n/a

Note: Data: employer and worker surveys in September 2022 (N = 399 employers, N = 449 workers) and July 2024 (N = 405 employers, N = 652 workers). Firm characteristics: self-reported by employers. Task characteristics: reported by employers of firms where each task is routinely performed; median-imputed for others. Busywork task characteristics: imputed from Loading. Sweeping piece rate: N/A. Difference columns: in Panels A–C, busywork/sweeping-minus-value differences are estimated controlling for firm main-activity fixed effects. *p*-value columns: randomization inference *p*-values. Currency: UGX. Management score: based on [McKenzie and Woodruff \(2017\)](#); details are in Online Appendix D. Workers, Revenue, Profit, Sales, Firm age, Hours worked, Income, Tenure at firm, and piece rates trimmed at 99th percentile.

strangers (83.8%), perhaps reflecting the urban setting. Motivating our focus, work emerges as the most salient channel of redistribution, with over 90% of employers and workers citing it (Figure 1, Panel A).¹⁵

About half of employers self-report giving work to help out in the past month. As shown in Panel B, the prevalence is remarkably stable across seasons: 46.4% in September 2022 (peak), 46.5% in March 2023, and 46.2% in July 2024. This consistent likelihood of giving work across seasons suggests that redistribution through work is a sustained practice. According to the self-reports, the work given is not always necessary for the firm’s operations. When asked explicitly, many employers assign tasks “even if they did not need the work [task],” which they describe as “symbolic. We adopt this terminology throughout. Symbolic giving is more common in the peak season (38.4%) than in lean season (28.3%), consistent with employers giving more when resources are abundant.

The most common redistribution tasks are loading, milling, sealing, and weighing; 40% of these are defined as symbolic, as shown in Panel C. These tasks are observationally indistinguishable from regular production activities and are also among the most common in firms’ everyday operations. This illustrates the fundamental difficulty of identifying unproductive redistribution work in observational firm data and motivates our experimental approach.

3. WORK-VERSUS-CASH EXPERIMENT

We use a field experiment to overcome the identification challenges inherent in the observational data. Our design elicits real-world redistribution decisions in a controlled environment, isolating preferences for work redistribution from other distributional preferences, as well as confounds such as productivity and relational considerations.

3.1. *Experimental Flow, Outcomes, and Incentives*

Our goal is to identify preferences for the channel of giving: work or cash. We elicit choices from employers (givers) and workers (receivers) to understand preferences on both sides of the labor market. Respondents choose between giving/receiving an unconditional cash transfer or hiring/working at varying wages within an incentive-compatible framework.

We anonymously match employers and workers from different firm clusters across the city. Each pair enters a lottery for a UGX 16,000 (USD 4.21) payoff as part of their survey compensation. The payoff is split unevenly: person A (the employer) receives UGX 15,000, while person B (the worker) receives UGX 1,000, creating inequality within the pair that motivates redistribution. Participants are informed that these initial payoffs are not final, as one person for each pair—the randomly selected dictator—will decide how to redistribute a portion through either an unconditional cash transfer or payment for work. Choices are made privately before the lottery draw.

Work in the experiment consists of a task that person B performs at person A’s firm. Before eliciting redistribution decisions, employers (person A) and workers (person B) are explained the task that person B will have to carry out if work redistribution is chosen. Tasks are drawn from common grain-processing activities—sealing, loading, and weighing—and are calibrated to last about 30 minutes. Sealing involves hand-sealing or stitching 10 sacks. Loading is defined as offloading either 3 or 6 sacks from a truck, while weighing involves moving 3 sacks from storage to a scale to be weighed. Short-term hiring is very common in this setting: over 50%

¹⁵This question used pre-coded options during the pilot phase. In the March 2023 phone survey, responses remained consistent when asked in open-ended form.

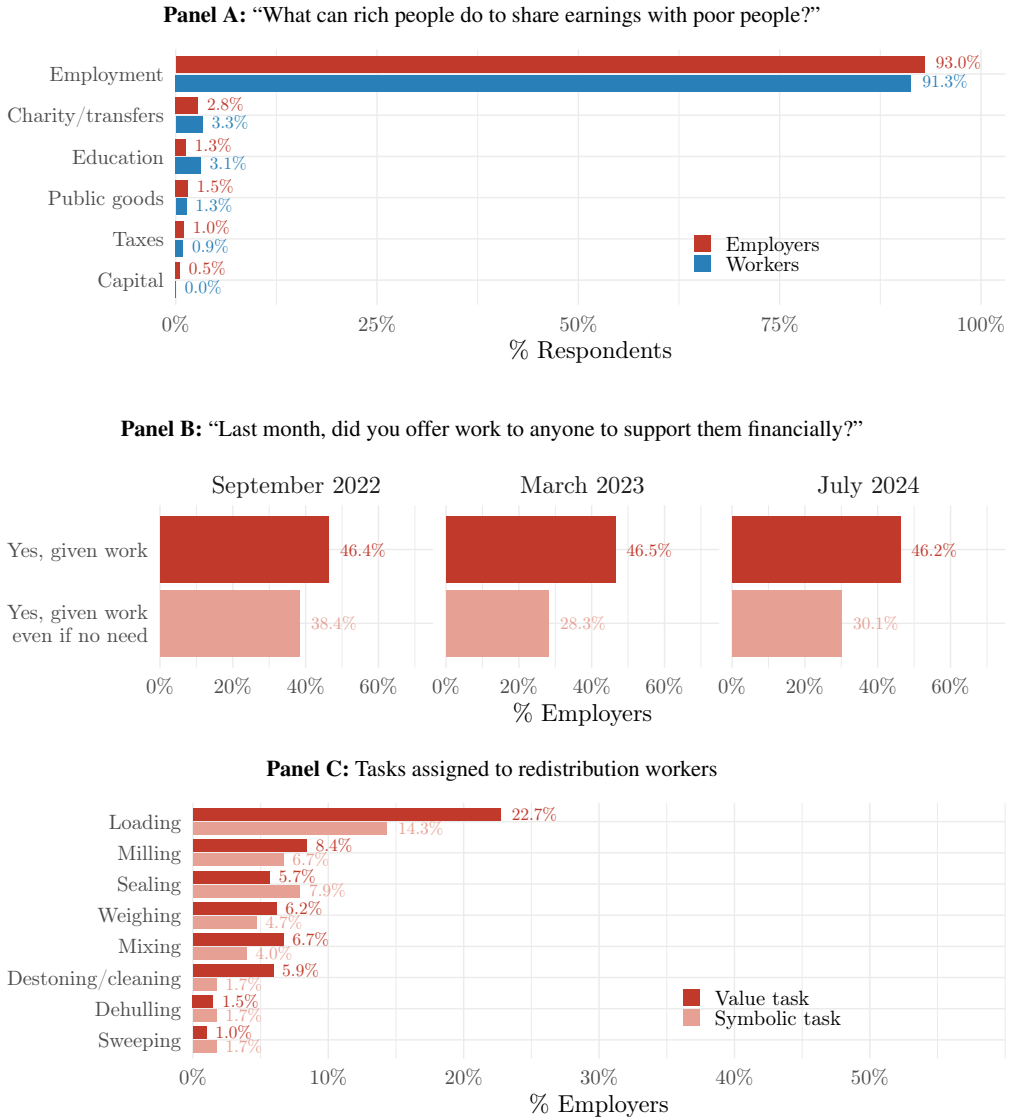


FIGURE 1.—Self-reported redistribution preferences and informal redistribution via work. *Note:* Data: September 2022 (N = 399 employers, N = 449 workers; Panels A–B), March 2023 (N = 99 employers; Panel B), and July 2024 (N = 405 employers; Panel C) surveys. Panel C: Employers reporting redistribution via work were asked which tasks redistribution workers performed (open-ended) and whether each task was needed or symbolic. Tasks assigned to redistribution workers were elicited with open-ended responses and classified into categories using a large language model. See Online Appendix E.1 for details. The figure displays the eight most common categories; the remaining categories account for 6.2% of assigned tasks.

of workers in our sample are hired temporarily, and 70.6% of employers report hiring workers

for less than an hour in the past month. The short tasks also ensure that workers can carry them out even when employed nearly full time given the slack in their work schedule.¹⁶

Employers are asked, “Do you want to hire person B to perform task i at your firm for wage w , or do you want to give a cash transfer t ?” Workers answer the symmetric question about whether to receive work or cash transfers at the same wage and transfer combinations.¹⁷

We use a double multiple-price list to elicit decisions, presenting up to 22 questions with varying wage or transfer amounts. We begin with the wage and transfer set at UGX 3,000, the market wage for a standard 30-minute task in September 2022 (the midpoint choice). In later choices, either the wage or the transfer is adjusted to be above or below the market wage:

- Block 1—High wage: The wage varies from UGX 3,500 to UGX 10,000, and the transfer is fixed at UGX 3,000.
- Block 2—Low wage: The wage varies from UGX 500 to UGX 2,500, and the transfer is fixed at UGX 3,000.
- Block 3—Low transfer: The wage is fixed at UGX 3,000, and the transfer varies from UGX 500 to UGX 2,500.
- Block 4—High transfer: The wage is fixed at UGX 3,000, and the transfer varies from UGX 3,500 to UGX 6,500.

Each multiple-price list is iterative: once a respondent switches from work to cash (or vice versa), we assume they maintain that preference for all higher amounts. We employ binary search, starting with extreme values and narrowing to the switching point. When respondents consistently choose the same option at the boundary prices and the midpoint choice, we impute all intermediate choices to match the boundary choice (staircase method).¹⁸

Notably, to measure willingness to pay for redistribution via work over cash, it would have been sufficient to fix either the transfer and vary the wage, or vice versa. Our design implements both approaches sequentially (hence the double multiple-price list). The wage-varying blocks form the main focus of the analysis, allowing us to estimate the elasticity of work choices with respect to the wage. The transfer-varying choices provide complementary tests *ex ante*. The low-transfer region serves as a useful sanity check that choices for work are not simply driven by the experimental requirement to share, as it allows us to observe whether employers continue to give via work when the alternative transfer is very small. The high-transfer region, compared with the low-wage region, allows us to separate generosity from aversion to paying below the market wage—in both cases giving cash is costly, but only the latter violates potential market wage norms (Breza et al., 2026).

We measure two outcomes: binary choices and willingness to pay. Binary choices are whether the respondent chooses work or cash at each wage-transfer combination, and willingness to pay (WTP) is the maximum amount by which the wage exceeds the transfer (or transfer exceeds the wage) at which the respondent still chooses work.

Choices are incentive-compatible with meaningful stakes. Five percent of pairs are randomly selected to receive their experimental payoffs, with one randomly chosen decision implemented. The maximum wage (UGX 10,000) approximates average daily giving (UGX 8,936) and equals 87.5% of a permanent worker’s daily wage. Participants must complete any chosen work arrangement or forfeit winnings. For winning pairs, we arranged fast transportation from

¹⁶As noted in Section 2.2, workers in our sample are substantially underemployed, reporting 20%30% slack time during their workday. When we ask directly in the July 2024 worker follow-up survey, workers report having capacity for an average of 2.5 additional hours of work per day, confirming considerable available time for experimental tasks.

¹⁷See Online Appendix B for the experimental script.

¹⁸As in other studies using this method (e.g., Bursztyn and Coffman, 2012), question order is not randomized but follows an intuitive sequence. In pilot data, ordering did not affect choices (data available upon request).

the worker's location to the firm to minimize time costs. We also monitored task completion and distributed payments.

3.2. Task Randomization

Tasks are randomly assigned to employer-worker pairs, and both parties learn about the task before work or cash redistribution choices are made. This randomization allows us to separate work redistribution preferences from production value considerations. Specifically, if the production value of work drives preferences for work redistribution, we would expect respondents to choose work redistribution less frequently (and show lower willingness to pay for work) when randomly assigned a lower-value task.

Beyond the three standard grain-processing tasks (sealing, loading, weighing), we include two low-value tasks: busywork and sweeping. Busywork involves loading and immediately unloading three sacks, with zero production value. A concern is that it may still serve a screening or training function. This is why we include the second low-value task: sweeping the firm's floor for 30 minutes—a task with minimal productive value and no screening or training benefits, given that it has the lowest skill requirements among all tasks (Table I). Importantly, the hourly wage for sweeping is also significantly lower, around UGX 770 per 30 minutes compared to UGX 3,000 for standard tasks.

Our main identification test compares choices for these deliberately low-value tasks against standard tasks. Because standard tasks vary in firm-specific value and are multidimensional—differing in piece rates, effort requirements, and tenure requirements (Table I)—there is no clearly defined comparative static. The ad-hoc low-value tasks provide cleaner identification: if production, skill-screening, or training considerations primarily drive work redistribution choices, preferences for work should fall substantially among respondents randomly assigned to sweeping or busywork.

3.3. Other Design Features

Anonymity and distance. Choices and payments are private and anonymous, isolating intrinsic preferences from social pressure or image concerns (Bursztyn and Jensen, 2017). In particular, employers face no risk of future requests, and workers need not worry about signals from accepting handouts.¹⁹ Matching between employers and workers is implemented across clusters 15.6 km apart on average, limiting post-experimental encounters and the networking value of work.

In real life, work redistribution choices are observable and social ties stronger, both factors that should increase the likelihood that redistribution occurs via work outside our experimental setting. Additionally, since employers face monitoring constraints (Heath, 2018), anonymity makes work redistribution costlier in our experiment.

Windfall payoffs. Experimental payoffs come from a lottery rather than earned income. While windfall gains may increase generosity overall, they should reduce redistribution via work specifically: employers should be less willing to ask workers to work to share windfall money, and workers should be less willing to work for windfall transfers.

¹⁹Experimenter demand effects are unlikely given that surveys were brief, respondents met enumerators only once, and the experiment occurred at the interview's start before rapport developed.

Minimum redistribution. The experiment places respondents in a position where they must give and cannot fully escape redistribution (minimum transfer of UGX 500). This design choice reflects reality in our setting, where social pressure makes declining assistance requests difficult or impossible.²⁰ The benefit of this feature is that we can measure preferences for redistribution via work or cash across all employers, not just those who voluntarily give in the experiment. Importantly, we can test if the minimum transfer induced artificial choices as we would expect responsiveness to price: employers should switch to cash when this choice minimizes giving. To validate this, the July 2024 replication includes zero as a transfer option (see Section 3.4 below).

3.4. Robustness Experiments

We conduct three experiments to address confounds and provide robustness tests.

Spectator design (September 2022). To distinguish self-interest from prescriptive norms, we implement a spectator version. Respondents make work-versus-cash choices on behalf of anonymous employer-worker pairs. The chosen allocation is implemented for actual participants, making choices consequential, but spectators have no personal stake in the outcome. If work redistribution choices reflect pure self-interest, stakes and spectator choices should not align, especially when costly for the respondent. Details are provided in Online Appendix C.1.

Food-versus-cash (March 2023). Work preferences in our main experiment could reflect aversion to giving cash rather than preferences for work per se. We test this with 99 employers who choose between giving food (a meal or snack) or cash at varying amounts, using the same experimental structure as the main work-versus-cash experiment. Details are provided in Online Appendix C.2.

Replication (July 2024). We replicate the work-versus-cash experiment with several design enhancements in a multi-scenario version of the work-versus-cash experiment. The replication coincides with the off-peak season (versus the peak season in September 2022), providing evidence of robustness across economic conditions. First, in a baseline scenario, we test boundary conditions: (i) the wage and transfer ceiling increase to UGX 15,000, allowing us to measure higher willingness to pay; (ii) the minimum transfer is zero, which tests whether preferences for giving via work persist when employers have the option to give nothing.

We next leverage a set of scenarios to test for robustness to alternative explanations for preferences for redistribution via work as well as drivers. Using the strategy method, respondents make choices across varying scenarios. Three scenarios are designed to rule out confounds: (i) anonymity emphasis (explicit reminders that choices are private with no future contact), (ii) cash delivered in person (equalizing networking opportunities across work and cash), and (iii) work observability (task performed at the worker's location, eliminating signaling value). Additional scenarios test for drivers, such as workfare incentives, reciprocity, screening for character, and dignity. Participants decide across all scenarios before outcomes are revealed. For lottery winners, one scenario and one choice are randomly implemented. We discuss the details and results in Sections 4.3 and 4.4.²¹

²⁰In most African settings, sharing is viewed as a moral duty, and personal accumulation is frowned upon. For a review of the evidence on such forced mutual help, see [Alby et al. \(2020\)](#) or [Carranza et al. \(2025\)](#). In our sample, 96% of employers gave to kin, acquaintances, or strangers in the past month. Most report feeling compelled to give and that requests affect business growth (Online Appendix Figure G.2).

²¹The scripts are provided in Online Appendix C.3.

3.5. Benchmarks

Our design remains agnostic about motives, but thanks to the price variations, it allows us to distinguish preferences for redistribution via work from other distributional preferences or self-interest through choice patterns. To interpret the results, we derive how choices should vary with wages and transfers under three benchmarks: payoff maximization, generosity or altruism, and inequality aversion. The formal derivations are provided in Online Appendix A. The key assumption we make is that work is valued at the prevailing market wage of UGX 3,000 for both employers (production value) and workers (opportunity cost of time). We consider this assumption conservative: employers face monitoring costs when hiring unknown workers, while workers incur transport time.

Payoff maximization. Under the assumed value of work, a weakly payoff-maximizing employer will weakly prefer hiring at any wage $w \leq 6,000$ and at any transfer $t > 0$. A payoff-maximizing worker will weakly prefer a $\bar{t} = 3,000$ cash transfer over work at any $w \leq 6,000$. Given the outside option of $\bar{w} = 3,000$, workers should choose cash to work for all $t > 0$.

Generosity or altruism. Under generosity or altruism, givers maximize receivers' payoffs. This implies hiring only when the wage $w \geq 6,000$ given an outside option of $t = 3,000$. An altruistic employer should never hire at any transfer $t > 0$ given a $\bar{w} = 3,000$. Altruistic receivers, who maximize the giver's payoff, should weakly prefer work at any $w \leq 6,000$ and choose to work for any $t > 0$.

Inequality aversion. Under inequality aversion, both employers and workers aim for a 50-50 equal split of the total payoff. Both givers and receivers should weakly prefer work to cash only when the wage $w \geq 6,000$ given the usual outside options. For robustness, we also consider a benchmark where respondents target a 65-35 split, which is closer to respondents' non-incentivized dictator game preferences with the same initial endowments. Under this benchmark, respondents should weakly prefer work only when the wage lies between 6,000 and 9,000.

4. PREFERENCES FOR REDISTRIBUTION THROUGH WORK

In this section, we present results from the main work-versus-cash experiment, examining whether employers and workers prefer work to cash transfers. We then use task randomization in the main experiment to rule out production value as the driver of work choices. Next, we report results from the multi-scenario replication of the main experiment that exclude relational benefits or default behavior. Finally, we explore the motivations behind preferences for redistribution via work and describe the results from the multi-scenario replication that test for normative motivations.

4.1. Redistribution Choices: Work-Versus-Cash Experiment

We begin by examining choices in the main work-versus-cash experiment. Figure 2 shows work redistribution choices across all wage and transfer levels. Employers choose to give work over cash in 86.5% of decisions (range: 70.7%–97.0%). When the experimental wage equals the transfer as well as the market wage of UGX 3,000, 90.2% of employers choose to hire. This pattern holds at the wage extremes: 79.7% hire at UGX 10,000 versus a UGX 3,000 transfer, and 70.7% hire at UGX 500 versus a UGX 3,000 transfer. When the alternative is the highest

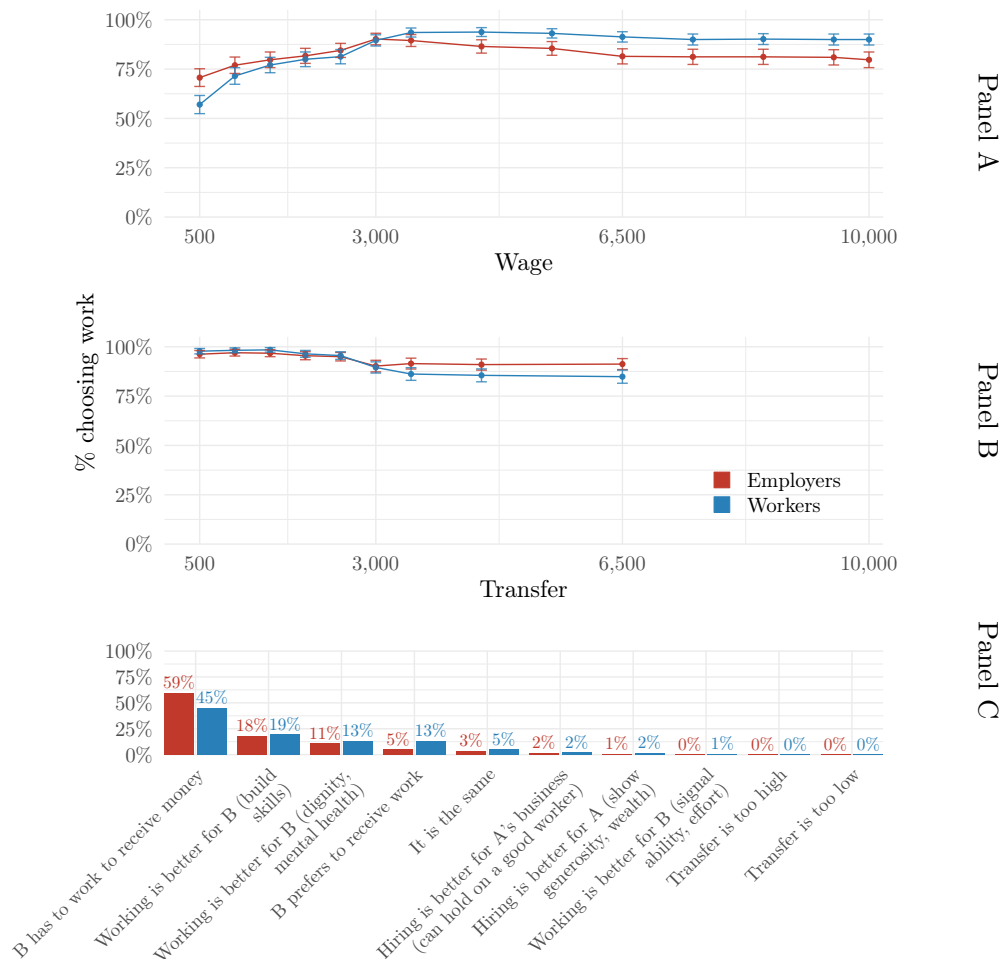


FIGURE 2.—**Work redistribution choices and motivations.** *Note:* Data: main experiment (September 2022; N = 399 employers, N = 449 workers). In Panel A, the outside option is to give a UGX 3,000 cash transfer, while in Panel B it is hiring at a UGX 3,000 wage. Employers make up to 22 decisions, each about giving, and workers make up to 22 decisions, each about receiving. Confidence intervals are at the 95% level. Panel C plots the self-reported motivations as coded by field officers. We focus on reasons for work choices at the “Wage UGX 3,000 – Transfer UGX 3,000” choice. The ranking is unaffected when looking across all choices. “A” denotes the anonymous giver, and “B” denotes the anonymous receiver.

transfer (UGX 6,500), 91.2% still choose to give work, yet 96.2% of employers choose to hire at the market wage when the alternative is a much lower transfer (UGX 500).²²

Employers’ choices are inconsistent with payoff maximization, which predicts hiring only at wages below UGX 6,000 (Online Appendix A, Benchmark 1). About 4% of employers switch from work to cash from UGX 5,500 to UGX 6,500 (the payoff-maximizing threshold). When the option to give nothing is available (July 2024 replication), 88.6% still hire at the market

²²Fewer employers hire at UGX 500 than at UGX 3,000, producing a locally upward-sloping demand curve. This may reflect aversion to paying wages below market rates.

wage.²³ Indeed, work choices imply a meaningful willingness to pay: 97.7% of employers are willing to pay for work, and 81.7% are willing to pay above the market wage. The average willingness to pay for redistribution via work is about twice the market wage (UGX 6,085), 40.6% of employers' initial payoff.

The patterns are also inconsistent with generosity or inequality aversion. Generous employers maximizing worker payoffs should hire only at wages above UGX 6,000 given workers' UGX 3,000 opportunity cost of working (Online Appendix A, Benchmark 2). Inequality-averse employers targeting equal splits should also avoid hiring at low wages. Additionally, employers' preferences for redistribution through work cannot be explained by a broader aversion to giving cash or concerns about workers misusing the money. In the food-versus-cash experiment, employers prefer giving cash over food 79.8% of the time (Online Appendix Figure G.4).

Workers' choices mirror employers' decisions. Workers choose work over cash in 87.8% of decisions, a share statistically indistinguishable from employers' 86.5% (p -value 0.389).²⁴ Workers' choices are also inconsistent with payoff maximization. Accounting for the opportunity cost of their time, a worker should choose to receive work only at wages above UGX 6,000, yet 93.1% choose to work when the wage equals UGX 5,500. At the lowest wage, UGX 500, 57% opt to work rather than accept a UGX 3,000 cash transfer, and 84.9% choose to work for the market wage of UGX 3,000 instead of receiving a transfer over twice as large. The average willingness to pay is UGX 3,004, about 26% of the daily earnings of a permanent worker (UGX 11,429). Workers' willingness to accept work at wages lower than the transfer is incompatible not only with generosity (Online Appendix A, Benchmark 2) but also with the more realistic benchmark of an equal split of the total payoff (Online Appendix A, Benchmark 3).

We complement the descriptive evidence with regression analysis estimating the price elasticities of work choices, leveraging the following model:

$$Work_{ij} = \beta_1 \log(\text{Wage}_j) + \beta_2 \log(\text{Transfer}_j) + \lambda_i + \epsilon_{ij}, \quad (1)$$

where i indexes the respondent, j indexes a wage-transfer combination, and λ_i are respondent-level fixed effects. Standard errors are clustered at the respondent level, and separate regressions are estimated for employers and workers.

The regression results are summarized in Table II, columns 1 and 10 (employers and workers, respectively). In line with the descriptive results, both employers' and workers' work choices display very limited price sensitivity. The semi-elasticity of employers' work choices with respect to the wage is small, positive (0.017), and statistically insignificant. The semi-elasticity with respect to the transfer is also significant but negative: a 1% transfer increase reduces employer work choices by 0.064 percentage points. Workers' price sensitivity is somewhat larger and in the standard direction but remains modest: a 1% wage increase raises work choices by 0.099 percentage points, while a 1% transfer increase reduces work choices by 0.087 percentage points.²⁵ The results hold when splitting the decisions by whether the wage or the transfer are below or above the market wage (Online Appendix Table H.1). Finally, demographic characteristics do not predict work choices (Online Appendix Table H.2).

²³See Online Appendix Figure G.3 for a comparison between the work-versus-cash experiment in September 2022 and the replication in July 2024.

²⁴ p -value from a pooled regression of *Work*, an indicator variable for choosing work over cash at a given wage/cash combination, on an indicator variable for whether the respondent is a worker, including wage (log) and transfer (log) controls, and standard errors clustered at the respondent level.

²⁵Using the staircase method, interior choices are imputed when the boundary choice equals the midpoint. Restricting the sample to directly observed choices leaves results unchanged.

TABLE II
WORK REDISTRIBUTION CHOICES.

	Employers									Workers								
	Work					WTP				Work					WTP			
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)
Wage (log)	0.017 (0.010)	0.017 (0.010)	0.033 (0.011)	0.017 (0.010)	-0.009 (0.007)					0.099 (0.010)	0.099 (0.010)	0.109 (0.010)	0.099 (0.010)	0.135 (0.006)				
Transfer (log)	-0.064 (0.008)	-0.064 (0.008)	-0.061 (0.009)	-0.064 (0.008)	0.002 (0.004)					-0.087 (0.008)	-0.087 (0.008)	-0.083 (0.008)	-0.087 (0.008)	-0.088 (0.005)				
No-value task		-0.010 (0.024)	0.015 (0.037)			-0.178 (0.207)	0.290 (0.295)				-0.017 (0.019)	0.029 (0.023)			0.033 (0.119)	0.212 (0.139)		
Effort			-0.029 (0.019)				-0.131 (0.159)					-0.017 (0.046)				0.256 (0.231)		
Piece rate			0.001 (0.013)				-0.056 (0.107)					-0.017 (0.012)				-0.178 (0.089)		
Tenure requirement			0.001 (0.019)				-0.035 (0.139)					-0.012 (0.052)				-0.112 (0.208)		
Unfamiliar task			-0.084 (0.045)				-0.728 (0.360)					-0.073 (0.022)				-0.330 (0.142)		
Sealing				0.033 (0.031)				0.059 (0.259)					0.017 (0.027)				-0.280 (0.197)	
Weighing				0.026 (0.038)				0.077 (0.321)					0.048 (0.024)				0.185 (0.146)	
Busywork				0.021 (0.037)				0.278 (0.290)					0.041 (0.023)				0.283 (0.137)	
Sweeping				-0.001 (0.034)				-0.358 (0.285)					-0.047 (0.031)				-0.286 (0.201)	
No rule of thumb					-0.006 (0.012)				-0.108 (0.097)					-0.028 (0.010)				-0.102 (0.043)
Cash in person					0.015 (0.012)				0.155 (0.105)					0.006 (0.010)				0.077 (0.047)
Work unobservable					-0.031 (0.015)				-0.202 (0.126)									
Wants to work					0.055 (0.014)				0.551 (0.127)									
Reciprocity					-0.034 (0.017)				0.178 (0.139)					-0.037 (0.010)				-0.227 (0.049)
Verifiable shocks					-0.417 (0.021)				-1.590 (0.194)									
Excuse for cash														-0.037 (0.008)				-0.139 (0.037)
Mean outcome	0.87	0.87	0.87	0.87	0.70	6.09	6.17	6.09	5.01	0.88	0.88	0.89	0.88	0.71	3.00	3.06	3.00	2.16
Obs.	8,778	8,778	6,842	8,778	27,806	399	311	399	2,786	9,878	9,878	8,360	9,878	22,448	449	380	449	3,208

Note: Data: main experiment (September 2022; columns 1–4, 6–8, 10–13, and 15–17) and multi-scenario replication (July 2024; columns 5, 9, 14, and 18). Work: binary for work-versus-cash choice at given wage and transfer. WTP: maximum willingness to pay for work (thousands UGX). Wage (log): wage at choice (UGX 500–UGX 10,000). Transfer (log): transfer at choice (UGX 500–UGX 6,500). No-value tasks: binary, equals one for busywork or sweeping task assignment. Effort: Employer-assessed task effort (1–4 scale), standardized. Piece rate: employer-reported task piece rate, standardized; N/A for sweeping. Tenure requirement: employer-reported, standardized tenure required for a worker to perform the task unsupervised. Busywork piece rate, effort, and tenure are imputed from Loading. Unfamiliar task: binary indicator for task not usually done at firm or by worker. Sealing, Weighing, Busywork, and Sweeping are binary task assignment indicators; Loading is omitted. Worker regressions: task tenure requirement and effort are imputed from employer responses (mean). Reference category: baseline scenario; details are in Online Appendix C.3. Standard errors: clustered at respondent level for Work regressions and WTP regressions with multiple scenarios (columns 9 and 18). Regressions in columns 1, 5, 9, 10, 14, and 18 include respondent fixed effects.

Several factors argue against experimenter demand as a primary explanation for the observed preference for redistribution through work. First, the experimental environment was deliberately low pressure: surveys were brief (typically under an hour), respondents met enumerators only once, and the redistribution experiment was administered at the interview's start before any rapport could develop. Second, comparative evidence from similar contexts shows that privacy alone suffices to reveal genuine preferences that deviate from social norms. For example, in an experiment with similar privacy levels in Kenya, [Jakiela and Ozier \(2016\)](#) detect meaningful departures from socially desirable choices. Third, in the food-versus-cash experiment conducted in March 2023 using an identical set-up, most respondents chose cash over in-kind transfers. Since neither the work-versus-cash nor the food-versus-cash experiment signaled what the “right” choice should be, respondents should have consistently selected non-cash options in both contexts if experimenter demand were systematically driving behavior.

Our experimental estimates likely represent a lower bound on the preference for redistribution via work in practice. The alignment of preferences between employers and workers—both privately preferring work over cash—indicates that work arrangements are mutually agreeable and likely to be fulfilled. Since our experiment imposes anonymity, the likelihood of redistributing via work could have been substantially greater in more real-world settings where choices are publicly observable and workers can exert social pressure on employers, a dynamic similar to that documented in [Breza et al. \(2026\)](#).

4.2. *The Role of Production Value in Work Choices*

Random task assignment, particularly of the busywork and sweeping tasks, allows us to test whether production value drives work choices. If so, lower-value tasks should reduce work choices and willingness to pay to work.

Figure 3 displays work choices by task, with Panel A showing employers' choices and Panel B showing workers' choices. The share of employers choosing work is observably identical irrespective of whether the pair is assigned to busywork (zero production value), sweeping (minimal production value, no screening), or standard (productive) tasks. Workers exhibit the same pattern: both the binary decision to choose work and the willingness to pay remain stable across task types.²⁶ These results are inconsistent with the production value of work driving redistribution preferences on both sides of the labor market.

On the demand side, these results imply that employers pay for zero marginal product work. A large majority of employers (86.4%) are willing to pay as much as UGX 10,000—three times the market wage—for a worker to do busywork rather than provide a smaller unconditional cash transfer, and we observe similar patterns for the sweeping task. Employers' average willingness to pay is UGX 6,386 for busywork and UGX 5,750 for sweeping, nearly twice the market wage for standard tasks and over seven times the UGX 770 market wage for sweeping. These values are not statistically different from willingness to pay for standard tasks.

We test for the effect of task value on experimental choices using the following regression model:

$$Y_{ij} = \alpha + \beta_1 \log(\text{Wage}_j) + \beta_2 \log(\text{Transfer}_j) + \beta_3 \mathbf{1}\{\text{NoValueTasks}_i\} + \delta' \mathbf{X}_i + \varepsilon_{ij}, \quad (2)$$

²⁶This statement refers to the pooled comparison between value and no-value tasks. Worker willingness to pay is higher for busywork than for value tasks ($p = 0.024$). This task-specific pattern does not weaken the production-value interpretation, since the busywork difference goes in the opposite direction.



FIGURE 3.—**Work redistribution choices by value and no-value tasks.** *Note:* Data: main experiment (September 2022; N = 399 employers, N = 449 workers). Choices displayed: wage-varying choices (UGX 500–UGX 10,000) with alternative UGX 3,000 cash transfer; transfer-varying choices are in Online Appendix Figure G.6, Panel A. Value tasks: choices of respondents randomly assigned to loading, weighing, or sealing. Busywork and Sweeping: binary indicators for respondents assigned to these tasks. Confidence intervals are at the 95% level. p -values: from regressions following Table II’s specification (equation 2) and adjusted for multiple-hypothesis testing (Holm method).

where Y_{ij} is either a binary work choice (at wage-transfer combination j) or willingness to pay for respondent i . The coefficient of interest is β_3 on $1\{\text{NoValueTasks}_i\}$, which indicates assignment to busywork or sweeping.

Because the two outcomes are defined at different levels of observation, the specification is implemented slightly differently across them. For the binary work-choice outcome, we observe multiple choices per respondent, at various prices, allowing us to control for the wage-transfer combination and to cluster standard errors at the respondent level. For the willingness-to-pay outcome, there is only a single observation per respondent, and wage and transfer do not vary mechanically. We therefore estimate a simplified cross-sectional version of equation 2 that omits $\log(\text{Wage}_j)$ and $\log(\text{Transfer}_j)$ and uses robust standard errors. Apart from this mechanical adjustment, the specification follows the same structure.

Columns 2, 6, 11, and 15 of Table II summarize the results from the baseline specification without controls ($\mathbf{X}_i = \emptyset$), while columns 3, 7, 12, and 16 add controls for task characteristics (Effort, Piece rate, Tenure requirement) and whether the task was never performed by the worker or at the employer’s firm (Unfamiliar task). For robustness, we also estimate a version of equation 2, replacing the pooled “No-value task” indicator with binary indicators for each task (see columns 4, 8, 13, and 17).

Regression estimates confirm that the assignment to either the busywork or sweeping tasks does not affect work choices—whether employers’ decisions to give work (p -value 0.686), workers’ decisions to receive work (p -value 0.372), or willingness to pay for work for both employers (p -value 0.391) and workers (p -value 0.781).

Task characteristics generally do not correlate with outcomes, with two exceptions. First, task piece rate negatively correlates with workers’ willingness to pay for work. This makes sense, as

it implies that workers are less willing to work at the experimental wage when assigned to tasks that command relatively higher market piece rates. Second, unfamiliar tasks (never performed by the worker or at the employers' firm) significantly reduce workers' willingness to pay for work. However, the results are robust both to the inclusion of these controls and the alternative definition of task assignment.

In summary, employers' and workers' hiring and work choices, as well as their willingness to pay for work, are unaffected by task value, implying that the preferences for redistribution through work are not driven by the production value of work.

4.3. *The Role of Other Instrumental Benefits for Work Choices*

Beyond the production value of work, work choices could reflect relational or signaling benefits related to the interactive nature of work. While our design limits these channels through anonymity, distance, and privacy, some concerns remain because choosing work implies meeting a new worker/employer and because work is inherently observable. Moreover, rule-of-thumb behavior driven by inattention to experimental conditions may also be a concern.

We test these alternative explanations using the multi-scenario replication in July 2024, introduced in Section 3.4, where respondents make choices under different scenarios, each varying only one feature:

- **No rule of thumb:** Explains that choices are private and emphasizes the implications—namely, that no future contact is therefore possible—to limit inattention or default choices.
- **Cash delivered in person:** Employer delivers cash in person, equalizing networking opportunities across choices.
- **Work unobservable (employer only):** Worker performs task at their location with completed work transported to the firm, eliminating signaling value of work.

We compare behavior in these three scenarios to the baseline scenario, which replicates the main experiment and is always presented first to all respondents.²⁷ The order of the other three scenarios is randomized. If a modified scenario successfully eliminates a driver of preferences for redistribution via work, we expect a significant and economically meaningful reduction in work choices and willingness to pay for work relative to baseline.

Figure 4, Panel A shows that work preferences are stable across all three scenarios. Both employers and workers continue to prefer redistribution via work over cash when we remind them that choices are private and explain the implications, when networking opportunities are held stable across work and cash conditions. Employers are as likely to redistribute through work when the work is unobservable, eliminating the value of hiring as a signal of generosity or success.

To test this formally, we estimate the following regression with “Work”:

$$Y_{ijs} = \beta_1 \log(\text{Wage}_j) + \beta_2 \log(\text{Transfer}_j) + \sum_s \gamma_s \mathbf{1}\{\text{Scenario}_{ij} = s\} + \lambda_i + \varepsilon_{ijs}, \quad (3)$$

with respondent-level fixed effects λ_i and s indexes the scenario. As before, we apply equation 3 to both the binary work-choice outcome and the willingness-to-pay outcome. For work choices, the wage and the transfer vary within respondent and enter the specification as shown. For willingness to pay, wage and transfer do not vary mechanically; these terms therefore drop

²⁷Online Appendix Table H.1 compares results from the main experiment to the baseline scenario. The results are broadly consistent. The work semi-elasticity is slightly higher among workers in July 2024, consistent with lean-season conditions when workers' outside earnings are lower.

out. The scenario indicators and respondent fixed effects remain in all specifications, and standard errors are clustered at the respondent level.

The demand-side results are presented in Table II, columns 5 (“Work”) and 9 (“Willingness to pay”). The scenario treatments do not materially change employers’ choices. When work is unobservable, the probability of choosing redistribution through work falls by 3.1 percentage points relative to the baseline. This effect is small relative to the overall preference for work, and the Holm-adjusted p -value is 0.291. Holding networking constant across cash and work has an even smaller effect (cash-in-person scenario, coefficient 0.015, adjusted p -value 0.664). Emphasizing the experimental anonymity and privacy rules has no detectable effect (no-rule-of-thumb scenario, coefficient -0.006, adjusted p -value > 0.999). The willingness to pay for work is similarly stable across scenarios. These patterns suggest that employers’ preference for redistribution through work is not driven by social image concerns, networking, or default behavior caused by inattention to the experimental conditions.

On the supply side, our key finding is that networking expectations do not drive work choices. As shown in column 14, work choices in the cash-in-person scenario are statistically indistinguishable from the baseline. This is consistent with evidence that casual workers—who likely value networking more—make similar choices as permanent workers (Online Appendix Figure G.5).

When the implications of anonymity and privacy are emphasized, workers show a modest but significant reduction in work choices (p -value 0.021), explaining about 4.5% of the willingness to pay for work (p -value 0.070). These effects could reflect not only minor image concerns but also expectations of lower social taxation of income relative to unearned cash.²⁸ Even so, workers still display a strong preference for redistribution through work: on average, 70.2% of choices are for work.

4.4. Normative Drivers of Preferences for Redistribution Through Work

When asked to explain their choices, the most common motivation—cited by 59.1% of employers and 44.9% of workers—is that recipients must work for money and not receive it for free. For example, respondents state “Money is supposed to be worked for” and “Money should be earned through hard work.” The consistency and moral framing of these justifications, combined with the price inelasticity observed earlier, suggest that redistribution via work may be sustained by an internalized norm.

We assess this interpretation using [Bicchieri \(2016\)](#)’s diagnostic framework, designed to separate norms from other common social behaviors, like habits. First, we rule out that redistribution through work is a habit: the preference for redistribution persists even when respondents carefully evaluate trade-offs (rule-of-thumb scenario, July 2024). Second, work choices are price-inelastic despite private decisions and persist even when costly. This rules out custom or descriptive norms, which are characterized by being the convenient or rational choice based on the expectations of another person’s behavior or beliefs. Combined with the moral flavor of motivations, this framework supports the interpretation of redistribution via work as governed by a moral or social norm.

The normative interpretation is further supported by respondents’ choices as spectators. Respondents make statistically identical decisions and provide similar justification whether choosing for themselves or as impartial spectators deciding for others.²⁹ Aligned results across stakes and spectator conditions indicate that choices reflect intrinsic social preferences or norms rather

²⁸In the survey, workers expect cash transfers to face 21.1% higher informal taxation than earnings.

²⁹The spectator experiment was implemented in 2022; see Online Appendix C.1 for details and results.

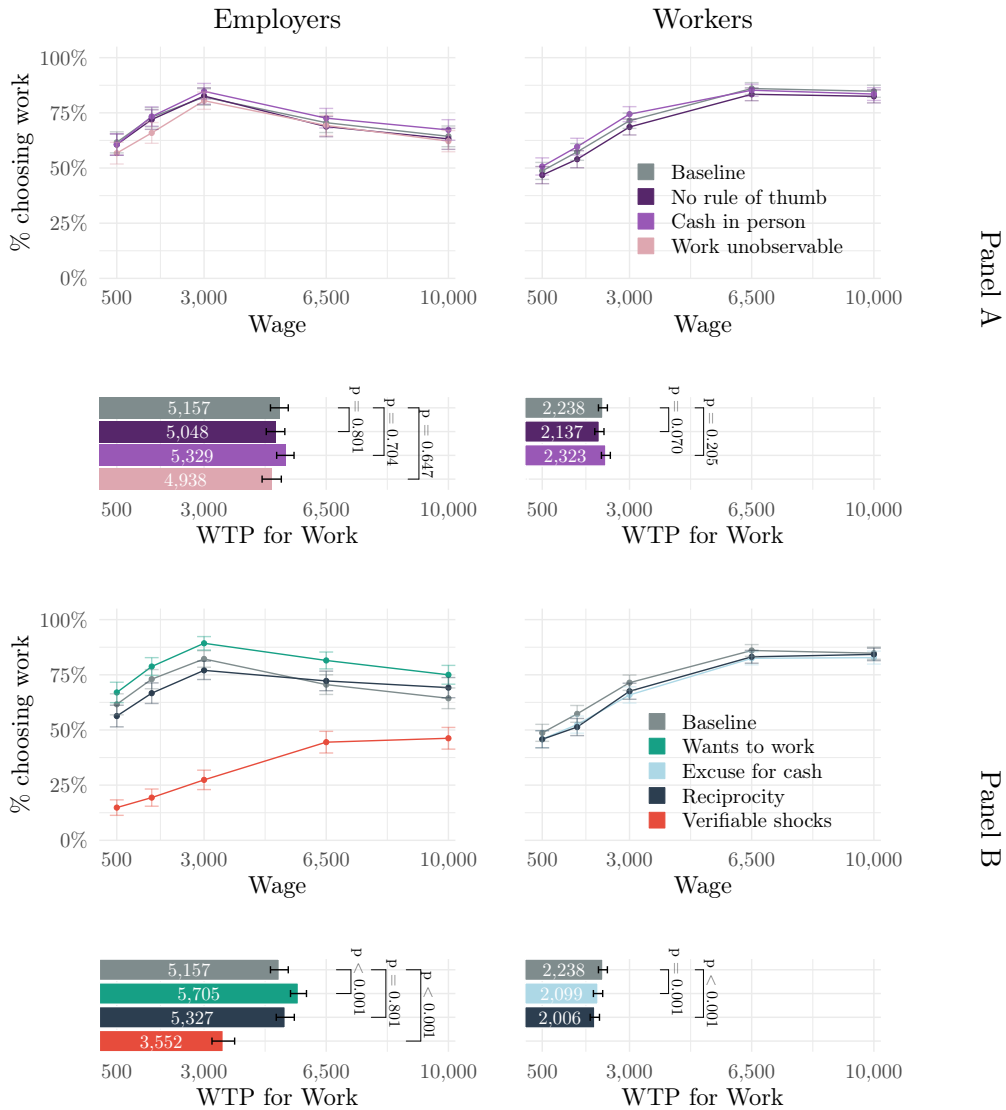


FIGURE 4.—**Work redistribution choices by scenario.** *Note:* Data: multi-scenario replication (July 2024; $N = 405$ employers, $N = 652$ workers). Panel A: scenarios providing robustness to main results. Panel B: scenarios testing drivers of norm for redistribution through work. Scenario details and scripts: see Online Appendix C.3. Choices displayed: wage-varying choices (UGX 500–UGX 10,000) with alternative UGX 3,000 unconditional cash transfer; transfer-varying choices are in Online Appendix Figure G.6, Panels B and C. Confidence intervals are at the 95% level. p -values: from regressions following equation 3 (Table II, columns 9 and 18) and adjusted for multiple-hypothesis testing (Holm method).

than the incentives of the stakes experiment. Identifying the type of norm, whether social or

moral in nature, is beyond the scope of this paper.³⁰ We focus instead on understanding what drives this internalized norm.

Throughout this section, the regression estimates and p -values we report follow the multi-scenario specification in equation 3, estimated on the July 2024 replication data and reported in Table II; the scenario p -values are adjusted for multiple-hypothesis testing (Holm method).

4.4.1. *Employers: Incentive Arguments for Informal Workfare*

Given that informal redistribution functions as welfare in this setting—the primary social safety net absent formal social protection (Firth, 1951)—we test whether the norm for redistribution through work is grounded in the provision of “appropriate incentives” to welfare recipients (Nichols and Zeckhauser, 1982, Besley and Coate, 1992).

In the theory of workfare, work requirements can maximize social welfare by aligning giver and receiver incentives. They serve two functions: screening and deterrence. When earnings potential is unobservable, work requirements improve targeting to the truly needy (screening). When poverty is partly endogenous to own behavior (not just luck), work requirements encourage human capital investment and discourage dependency (deterrence).

We test this hypothesis using an additional scenario where workers are pre-screened to need money due to a verifiable emergency (e.g., funeral costs) but remain able to work.³¹ In this case, neither screening nor deterrence applies: need is observable and luck-driven. Under the workfare hypothesis, employers’ preferences for redistribution through work should drop substantially compared to the baseline scenario.

Figure 4, Panel B and Table II (columns 5 and 9) present the results on the employer side: work requirements disappear when need is verifiable and luck-driven. Only 27.4% of employers choose to give work when wages equal transfers and workers are pre-screened for emergencies—a 54.8 percentage point reduction from the baseline (p -value < 0.001). Average willingness to pay for work falls to UGX 3,552, equivalent to the market wage. Most notably, employers’ work-choice patterns are now consistent with generosity, as they are more likely to offer work when it represents the more generous option.

We test additional drivers on the employer side but find no evidence for two plausible alternatives: reciprocity or screening for moral deservingness. To test whether redistribution through work facilitates reciprocity, we leverage a scenario where recipients can reciprocate cash transfers with cash as a token of appreciation. If reciprocity drove work preferences, employers should switch to cash transfers when recipients can send back cash, relative to the baseline. We find no change in work preferences even though employers accurately predict workers’ reciprocation behavior.

To test whether employers use work requirements to screen for moral deservingness—that is, to reward individuals who prefer to work rather than accept handouts—we introduce the “wants to work” scenario, in which employers are informed that workers were pre-selected for choosing work over an equivalent cash transfer. If screening for character drove work requirements, employers should be more willing to give cash once screening has already occurred.

³⁰The key distinction between moral and social norms is that the latter depends on beliefs about normative expectations. However, this distinction can be blurry. For example, Bicchieri (2016) shows that fairness may be a social norm for some people but a deeply held moral norm for others. In contrast, descriptive norms lack the normative component and may include, for example, a custom like open defecation, a fashion like wearing high heels, or the use of a common signaling system, like traffic lights or language, for coordination purposes.

³¹We leverage the July 2024 multi-scenario replication described in Section 3.4 to include scenarios to test for normative drivers. p -values are from a regression specification equivalent to equation 3. Details and wording for the scenarios described in this section are provided in Online Appendix C.3.

We find the opposite pattern: employers are more likely to give work in this scenario than at baseline.

The “wants to work” scenario tests whether prior evidence of willingness to work reduces employers’ demand for work requirements. In this scenario, employers are informed that workers were pre-selected for choosing work over an equivalent cash transfer. The goal is to test whether employers use work requirements to screen for moral deservingness—that is, to reward individuals who prefer to work rather than accept handouts. We find the opposite pattern: employers are more likely to give work in this scenario than at baseline.

4.4.2. *Workers: Reciprocity and Dignity from Earning*

Turning to workers, reciprocity explains a small share of worker preferences for receiving work over cash. The results are summarized in Figure 4, Panel B, and Table II (columns 14 and 18). When workers can reciprocate cash transfers, the likelihood of choosing work over cash declines by 3.7 percentage points (p -value < 0.001). Reciprocity explains about 10% of workers’ willingness to pay for work, from UGX 2,238 to UGX 2,006 (p -value < 0.001).

We also observe that workers with verifiable emergencies request work at the same rate as those without (p -value 0.830, Online Appendix Table H.2, column 7), which indicates that feeling deserving of help does not crowd out worker preferences or that signaling need is not why workers choose to work. Instead, conversations with workers consistently suggest that they derive dignity from interpreting income as earned.

Testing dignity considerations is inherently difficult. We therefore design a scenario inspired by the “moral wiggle room” concept in Dana et al. (2007). By adding to the standard script that workers may think of the cash as payment for work they did for us, we prime them to interpret cash as earned rather than as a handout. This minimal re-framing reduces work choices by 5% (p -value < 0.001) and willingness to pay by 6.2% (p -value 0.001). These results, combined with their otherwise stable preference for work across experimental contexts, suggest that the dignity of earning through labor drives workers’ redistribution preferences.

4.4.3. *Discussion*

Across the scenarios, we identify two distinct but connected mechanisms behind the work-redistribution norm. For employers, choices align with an informal workfare logic: work requirements are relaxed only when need is verifiable and luck-driven, consistent with the screening and deterrence functions emphasized in the workfare literature. For workers, preferences are far more persistent and only modestly responsive to reciprocity or privacy. Instead, the stability of their choices and the sensitivity to framing indicate that the dignity of earning plays a central role, in line with qualitative accounts. As noted in Ferguson (2015), “[In sub-Saharan Africa, grants] have been long-established [...] but they are specifically targeted at social categories conventionally recognized as legitimately ‘dependent’ [...] [F]or able-bodied adult men in the prime of life, the receipt of a grant may seem inappropriate, and it is still the promise of jobs that beckons.”

5. REDISTRIBUTION THROUGH WORK OUTSIDE THE EXPERIMENT

To understand the prevalence of redistribution through work beyond the experimental setting, we leverage employers’ self-reported giving and firm survey data from July 2024.

5.1. *Validation of Experimental Redistribution Preferences*

We validate our experimental measure by testing whether employers with stronger preferences for redistribution through work in the experiment actually hire more workers in their

firms. A key challenge in correlating preferences for redistribution through work with firm size is that firm success or employer wealth could confound the results. Employers at larger, more successful firms may be wealthier and thus more generous in the experiment regardless of the channel. Moreover, larger firms may be more labor-constrained and thus more willing to pay for work in the experiment.

To address these concerns to the extent that our data allow, we control for measures of employers' generosity by including the maximum amount the employer gave in the experiment, regardless of channel (work or cash). We also proxy firm success by controlling for firm revenue. However, firm revenue may itself be affected by preferences for redistribution via work, making it a potentially bad control. To address this trade-off transparently, we present results both with and without these controls side by side.

We estimate the following regression model:

$$Y_i = \alpha + \beta_1 \text{GivingViaWork}_i + \beta_2 \text{MaxAmountGiven}_i + \delta' \mathbf{X}_i + \mu_i. \quad (4)$$

In Panel A, Y_i is one measure of employer i 's firm size: worker headcount, permanent worker headcount, or total monthly work hours. Panel B reports results for intermediate inputs: worker earnings, number of tools, and number of machines. Panel C examines firm output: revenue, profits, and sales, expressed either in levels or normalized by total monthly work hours.

GivingViaWork_i captures the employer's sum of work choices in the main experiment. *MaxAmountGiven_i* measures the maximum amount the employer gave in the experiment, regardless of channel (work or cash), serving as a proxy for altruism or generosity. The coefficient of interest, β_1 , captures differences in inputs or outputs across firms whose employers are marginally more inclined to give via work.

For all outcomes, we estimate the regression separately with and without the generosity control. For Panels A and B, we also vary the control vector $\mathbf{X}_i$, which includes either no controls ($\mathbf{X}_i = \emptyset$) or firm revenue. In Panel C, where the outcomes are measures of firm output, $\mathbf{X}_i$ is mechanically the empty set.

We find that one additional decision to give via work in the experiment is associated with more workers at the firm (in the simplest specification: 0.026, p -value 0.022), especially permanent workers (0.048, p -value < 0.001), and total monthly hours worked (0.020, p -value 0.091), as shown in columns 1, 5, and 9 of Table III, Panel A. Columns 4, 8, and 12 show that these results are robust when estimating the more complex specification including controls for generosity and firm revenue. These results validate our measure of preferences for redistribution via work and suggest that our experimental work choices are a meaningful measure of labor demand at the firm.

Next, we examine the correlation between work-redistribution preferences and firm output. Table III, Panel C, reports associations with both output levels and output per work hour. Controlling for generosity, choosing work in the experiment is mildly negatively correlated with revenue (−0.037 log points, $p = 0.305$) and profits (−0.057 log points, $p = 0.033$). The associations with per-hour measures are also negative: −0.030 log points for revenue per work hour ($p = 0.236$) and −0.039 log points for profits per work hour ($p = 0.055$). These patterns are consistent with the experimental evidence: work generated by redistribution preferences does not appear to translate into higher firm output.

5.2. Estimates of Redistribution Through Work

We quantify the extent of redistribution through work in firms using survey data on employers' self-reported giving patterns. The survey evidence is essential because the experiment

TABLE III
WORK REDISTRIBUTION IN THE EXPERIMENT AND FIRM OUTCOMES.

Panel A: Firm size												
	Workers (standard day, std.)				Permanent workers (standard day, std.)				Hours worked (standard month, std.)			
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Work	0.026 (0.011)	0.029 (0.008)	0.011 (0.016)	0.029 (0.015)	0.048 (0.009)	0.044 (0.010)	0.056 (0.014)	0.060 (0.017)	0.020 (0.012)	0.028 (0.007)	0.004 (0.016)	0.024 (0.014)
Max amount given			0.033 (0.022)	0.000 (0.020)			-0.017 (0.022)	-0.035 (0.025)			0.037 (0.023)	0.008 (0.019)
Controls												
Firm revenue	N	Y	N	Y	N	Y	N	Y	N	Y	N	Y
MDE	0.028	0.019	0.040	0.036	0.023	0.025	0.036	0.042	0.030	0.019	0.041	0.035
Mean outcome	5.50	5.27	5.50	5.27	1.74	1.80	1.74	1.80	1,508	1,450	1,508	1,450
Obs.	377	321	377	321	378	323	378	323	377	321	377	321
Panel B: Workers' earnings and other firm input												
	Workers' earnings (monthly, std.)				Tools (std.)				Machines (std.)			
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Work	-0.014 (0.015)	-0.003 (0.016)	-0.027 (0.025)	0.000 (0.026)	0.029 (0.015)	0.035 (0.014)	0.036 (0.021)	0.048 (0.025)	0.008 (0.013)	0.012 (0.013)	-0.018 (0.028)	-0.007 (0.029)
Max amount given			0.029 (0.038)	-0.006 (0.039)			-0.015 (0.040)	-0.026 (0.045)			0.056 (0.043)	0.039 (0.042)
Controls												
Firm revenue	N	Y	N	Y	N	Y	N	Y	N	Y	N	Y
MDE	0.036	0.039	0.062	0.066	0.036	0.036	0.053	0.063	0.033	0.033	0.069	0.073
Mean outcome	250.3	256.7	250.3	256.7	2.45	2.40	2.45	2.40	1.11	1.12	1.11	1.12
Obs.	358	308	358	308	309	265	309	265	306	263	306	263
Panel C: Firm output												
	Revenue (log)				Profit (log)				Sales (log)			
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Work	0.017 (0.020)	-0.037 (0.036)	-0.001 (0.017)	-0.030 (0.025)	-0.017 (0.018)	-0.057 (0.027)	-0.028 (0.015)	-0.039 (0.020)	0.002 (0.022)	-0.041 (0.035)	-0.028 (0.021)	-0.047 (0.029)
Max amount given		0.119 (0.056)		0.064 (0.043)		0.088 (0.051)		0.024 (0.044)		0.096 (0.054)		0.043 (0.047)
MDE	0.051	0.089	0.041	0.062	0.045	0.067	0.038	0.050	0.054	0.088	0.051	0.073
Mean outcome	32,385	32,385	21.78	21.78	3,618	3,618	3.15	3.15	20.83	20.83	0.02	0.02
Obs.	321	321	321	321	290	290	290	290	371	371	371	371

Note: Data: main experiment and firm input and output data from employer survey in 2022 and 2024. Firm inputs: Workers (standard day), Permanent workers (standard day), Hours worked (standard month) defined as number of workers on standard day $\times$ number of hours on standard day (worker reported) $\times$ 26 working days per month, Workers' earnings (thousands UGX/month), and Tools and Machines (counts of tools and machines owned, measured in 2024). Firm outputs: Revenue; Profits (thousands UGX/month); and Sales (tonnes/month), trimmed at top 1%. Work: sum of respondent's work choices in main experiment, trimmed at bottom 5% to reduce the influence of outliers; robust to trimming 1%, 2%, or 10%. Max amount given: maximum amount given in experiment (thousand UGX), either cash or wage. Dependent variable means are in levels. MDEs: calculated for one-sided test with $\alpha=0.05$ and 80% power. All estimates are from OLS regressions with heteroskedasticity-robust (HC1) standard errors.

only measures willingness to pay for work at the margin; it cannot be used to estimate total or average prevalence of redistribution through work. Moreover, the experimental measures only capture one extreme form of redistribution through work, hiring for no-value tasks, but in practice redistribution via work may take various forms. These include paying above-market wages for productive tasks, assigning workers to tasks that appear productive but are not actually needed, hiring redundant workers for tasks already covered by others, or compensating workers for idle time. Importantly, redistribution through work is difficult to identify through direct observation. As Panel C of Figure 1 illustrates, most tasks classified as symbolic by em-

ployers are observationally indistinguishable from productive tasks. These challenges motivate our approach.

In July 2024, we ask employers directly about their hiring motives, specifically (1) whether they hired to help out versus for production needs, (2) whether the work assigned was symbolic (not needed) or represented idle time, and (3) how many hours they gave (both in total and only symbolic or idle). We ask all questions with reference to the past month.³²

We leverage a bounding approach to estimate the extent of redistributed work that was unproductive: the upper bound includes all hours given to help, while the lower bound includes only hours that employers identify as explicitly assigned to symbolic tasks or idle time. Symbolic work represents only the most extreme and directly identifiable form of redistribution; using it alone would understate the broader phenomenon, for example, by excluding productive work that is paid above the marginal product of labor or fully redundant work. We calculate the share of work hours that are redistributive using total firm hours as the denominator (workers at the firm on standard day $\times$ daily hours worked on standard day $\times$ 26 working days per month). The estimates, shown in Figure 5, are conservative, especially for symbolic work, because July 2024 falls in the lean season, when fewer employers provide symbolic work as shown in Figure 1, Panel B.

Employers in firms that give work report an average of 93.9 hours per month given to help out, of which 55.7 hours are assigned to symbolic tasks or spent idle.³³ Across firms that give work, these figures represent 11.2% and 6.0% of total monthly hours worked at the firm, respectively. For context, in 2024, the average firm employs four workers for about 10 hours a day, six days a week; the average total hours worked per month is 970.³⁴

We also measure the monetary value of work hours given. Among firms that give work, total work redistribution accounts for 9.8% of firm profits (UGX 126,460 per month, equivalent to USD 33.3), while symbolic or idle redistribution accounts for 5.3% of profits (UGX 48,785 per month, equivalent to USD 12.8). Redistribution through work is also economically meaningful from the workers' standpoint. On average, firms whose employers give through work "help out" about three people. Each receives 32 hours per month, equal to about 13% of a full-time schedule or 63% of average weekly earnings.

A relevant question is how redistribution through work can reflect actual costs for the firm, particularly given that piece-rate pay is common in this setting. Under piece-rate compensation, pay should theoretically be aligned with output. First, a non-negligible share of workers (31%) receives some form of salary rather than piece-rate pay. Second, even under piece-rate systems, employers can compensate workers above their marginal product of labor through several mechanisms, such as paying higher implied piece rates to redistribution workers, compensating for tasks that are not strictly necessary, or hiring redundant workers. As a broad sanity check, we show that the implied hourly wage of redistribution workers (both needed

³²We ask: "In the past month, how many hours of work to help out did you offer in total? [...] Consider the whole month and only the people you gave work to support them financially." and "Of the work hours given to help out in the past month, how many hours were not needed (assigned to symbolic tasks or idle time, like waiting for work)?"

³³We conservatively exclude six firms whose employers reported redistribution hours exceeded total hours and one outlier with more than 96% of hours in redistribution.

³⁴As a robustness check, we construct an alternative measure using a worker-task roster. For each redistribution worker (hired to help out), employers list all tasks performed. For each task, the employer indicates whether it was symbolic and reports the time actively spent on the task. Summing across all redistribution workers' hours yields a roster-based measure of total redistribution hours (upper bound). Summing only hours on symbolic tasks yields a roster-based measure of symbolic redistribution work hours (lower bound). The roster lower-bound measure is mechanically smaller (excludes idle time by design). Both measures are calculated as shares of total firm hours from the complete worker roster (including non-redistribution workers). The roster-based estimates are provided in Online Appendix Table H.3, Panel B.

and symbolic) is higher than that of standard workers, as summarized in Figure 5, Panel C. On average, redistribution workers are paid UGX 2,702 more per hour (USD 0.71, 71.6%, p -value < 0.001) and symbolic workers are paid UGX 3,560 more (USD 0.94, 94.4%, p -value 0.008). The premium cannot be explained by worker characteristics such as role, social closeness, or skills. This provides additional evidence that redistribution through work is indeed costly for firms.

5.3. *Implications for Measuring Firm Size and Productivity*

Using our estimates, we examine how redistribution through work affects measured firm size and productivity. We implement a bounding exercise using two self-reported measures of redistribution hours: total work redistribution hours as an upper bound, and symbolic or idle work redistribution hours as a lower bound. We report estimates both for firms that redistribute through work and for the full sample, assigning zero redistribution hours to firms that do not use work redistribution. At the firm level, we compute both level differences and percentage differences between observed and effective size, and between observed and effective revenue per work hour. The percentage bounds are averages of firm-level percentage differences, not ratios of the plotted means. We then report the mean of each measure across firms. Figure 5 summarizes the analysis, and Online Appendix Table H.3 reports the estimates and statistical tests. All bounds are statistically significant at the 1% level.³⁵

Accounting for the extent of redistribution via work reveals that firms appear significantly larger than they actually are, as shown in Figure 5, Panel A. As mentioned above, among firms that redistribute work, effective work hours (observed hours minus redistribution hours) are 6.0%–11.2% lower than observed hours, depending on whether we use only explicit symbolic or idle work redistribution (lower bound) or total work redistribution (upper bound) as our measure. In the aggregate, that is, on the full sample of firms assigning zero redistribution hours to firms not giving work, observed firm size overstates effective firm size by 4.3% to 9.7%.

We next examine how redistribution through work affects productivity measures. To do so, we compare a standard metric of productivity—revenue per work hour—and build an effective metric that adjusts for redistribution via work by calculating revenue per effective hour worked (hours worked minus redistribution hours). Under the standard measure, firms mechanically appear less productive, as work redistribution hours inflate total hours worked.

As shown in Figure 5, Panel B, among firms that redistribute work, revenue per effective work hour is UGX 2,755 (USD 0.73) larger than standard measures, on average, and UGX 1,208 (USD 0.32) when accounting only for symbolic or idle work hours. For context, the average revenue per hour in the full sample of firms is UGX 10,781 (USD 2.84) and in the subsample of firms that give work is UGX 11,427 (USD 3.01). In the aggregate, standard productivity measures underestimate effective firm productivity by 2.8% to 5.1%.

We also compare the organization of production across firms that self-report giving work and those that do not to assess the extent to which redistribution via work helps explain observable differences between these two groups. Descriptively, as shown in Figure 5, Panel A, firms that redistribute via work employ significantly more workers (0.64 more workers, p -value 0.071) and have more work hours (196 more hours, p -value 0.070) but are not more productive (1,267 UGX/h revenue per hour worked, p -value 0.456).³⁶ Descriptively, accounting for work

³⁵ Statistical significance is assessed using a two-sided paired t -test at the firm level.

³⁶ The coefficients refer to a simple regression of firm outcomes on a binary indicator for giving via work, with robust standard errors.



FIGURE 5.—Firm size and revenue: effective vs. observed; wage: standard vs. redistribution. *Note:* Data: July 2024 survey N=405 employers). We exclude one outlier with redistribution hours above 90% of total hours and six data-entry mistakes with reported redistribution hours above 100% of total hours. Panel A: firm size. Observed: self-reported monthly hours (workers on standard day × hours on standard day × 26 working days). Effective total: self-reported monthly hours minus total redistribution hours. Effective symbolic: self-reported monthly hours minus symbolic or idle redistribution hours. Panel B: firm revenue per hour worked. Observed: self-reported firm revenue divided by self-reported monthly hours on standard day; effective revenue per hour: self-reported revenue divided by work hours on standard day minus total redistribution hours. Effective symbolic: self-reported revenue divided by work hours minus symbolic or idle redistribution hours. Panel C: hourly wage, defined as total pay divided by hours worked, using two worker rosters. Standard workers are firm workers employed on a standard day. Redistribution workers are all workers hired “to help out.” Symbolic workers are the subset of workers hired “to help out” whose assigned work was symbolic or idle time. The two rosters are not linked and may overlap; see Online Appendix E for details. White dots show means. Boxplots show interquartile ranges. The x-axes are log-scaled and truncated for readability. Statistics are computed on the full sample. Monetary values are in UGX.

redistribution explains between 28% and 48% of the observed difference in firm size (hours), depending on whether we use total or symbolic hours given. In a regression framework, once we adjust for work redistribution, firms that give work are not larger than firms that do not give

work in a statistical sense.³⁷ Turning to productivity, once we account for work redistribution, firms that redistribute via work are revealed to be significantly more productive, earning on average UGX 4,039 (USD 1.06, p -value 0.037) more per effective hour worked.

6. CONCLUSION

This paper documents the role of work as informal redistribution. We show that both labor demand and supply are driven by a preference for giving and receiving via work, instead of cash transfers, which is orthogonal to production and consumption motivations as well as other instrumental relational benefits. We micro-found these preferences with an internalized norm for redistribution via work rooted in workfare incentives and the dignity of earning. This implies that social preferences and internalized norms can be a source of separation failures (Benjamin, 1992, LaFave and Thomas, 2016).

The results provide proof-of-concept evidence of disguised unemployment in wage employment. Employers are willing to create paid work even when the task has no value for the firm. Combined with survey evidence that a significant share of work hours are symbolic, the results are consistent with Lewis (1954)’s argument that, in economies with surplus labor, marginal product may be negligible or zero even among wage workers, and that norms for redistribution via work sustain such employment. This form of disguised unemployment has measurement implications for the firms: where redistribution through work is common, observed employment overstates effective firm size and revenue per observed work hour understates productivity.

The preferences for redistribution through work, together with the psychosocial benefits of work (Hussam et al., 2022), introduce a new dimension for evaluating workfare beyond the traditional efficiency-targeting trade-off (Bertrand et al., 2021, Hanna and Olken, 2018). The results also suggest that welfare programs may impact the organization of production by reducing redistribution pressures on employers.

Several important ambiguities remain. The evidence suggesting that redistribution workers are not different from standard workers is consistent with a labor rationing model characterized by downward wage rigidities (Kaur, 2019, Breza et al., 2021), where labor supply exceeds labor demand at the current wage. Employer preferences for redistribution through work can partially offset this rationing by creating jobs for redistribution purposes. A surplus of workers may appear in contradiction with previous work showing that firms are labor-constrained (Hardy and McCasland, 2023) but may reflect heterogeneity across worker types: firms may face binding constraints for skilled workers while over-staffing with short-term, unskilled workers for redistribution purposes. Moreover, while employers and workers both prefer redistribution through work over cash, they may diverge on amounts, especially in repeated interactions: successful entrepreneurs may face pressures to provide jobs beyond what they would voluntarily choose (Swanson, 2025). Workers’ demand for extra work—despite the low take-up of higher-paying factory jobs in similar contexts (Blattman and Dercon, 2018)—also suggests that job amenities play an important role in labor supply, a factor that remains relatively understudied in poor-country settings.

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³⁷The coefficient of a simple regression of effective firm size (hours worked minus redistribution hours) on a binary indicator for whether the firm gives via work is 102 (p -value 0.345) when considering total work redistribution and 141 (p -value 0.192) when considering only symbolic work hours.

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APPENDIX A: APPENDIX FIGURES

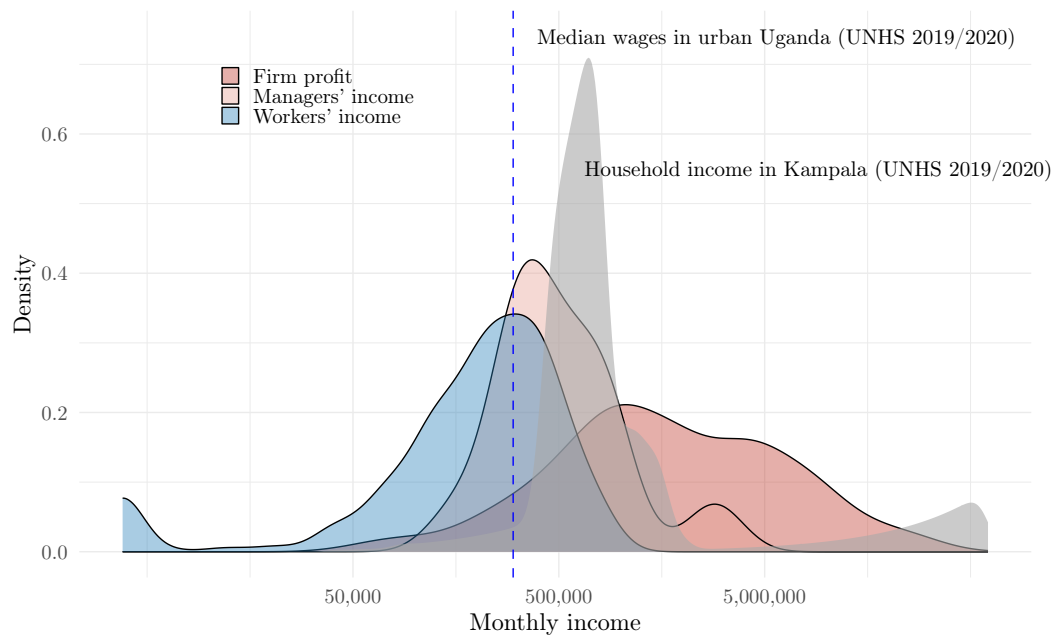


FIGURE A1.—**Respondents’ income distribution.** *Note:* Data: 2019/2020 Uganda National Household Survey and September 2022 survey (N = 399 employers, N = 449 workers). Household income is derived from yearly brackets in the national survey, adjusted to a monthly basis. Workers’ incomes are based on self-reported weekly earnings from the last week of August 2022, multiplied by four to estimate monthly income. Managers’ incomes are self-reported monthly earnings, and firm profits are trimmed at the 99th percentile. Monetary values are in UGX. The x-axis is presented on a logarithmic scale.